Travaux publics et Services gouvernementaux Canada

Part - Partie 1 of - de 2 See Part 2 for Clauses and Conditions Voir Partie 2 pour Clauses et Conditions

# RETURN BIDS TO: RETOURNER LES SOUMISSIONS À:

Bid Receiving Public Works and Government Services Canada/Réception des soumissions Travaux publics et Services gouvernementaux Canada

Room 1650, 635 8th Ave. S.W. Calgary Alberta

**T2P 3M3** 

REQUEST FOR PROPOSAL

**DEMANDE DE PROPOSITION**Proposal To: Public Works and Government
Services Canada

We hereby offer to sell to Her Majesty the Queen in right of Canada, in accordance with the terms and conditions set out herein, referred to herein or attached hereto, the goods, services, and construction listed herein and on any attached sheets at the price(s) set out therefor.

Proposition aux: Travaux Publics et Services Gouvernementaux Canada

Nous offrons par la présente de vendre à Sa Majesté la Reine du chef du Canada, aux conditions énoncées ou incluses par référence dans la présente et aux annexes ci-jointes, les biens, services et construction énumérés ici sur toute feuille ci-annexée, au(x) prix indiqué(s).

**Comments - Commentaires** 

Vendor/Firm Name and Address Raison sociale et adresse du fournisseur/de l'entrepreneur

Issuing Office - Bureau de distribution

Public Works and Government Services Canada/Travaux publics et Services gouvernementaux Canada Room 1650, 635 8th Ave. S.W. Calgary Alberta

Alberta T2P 3M3

Title - Sujet			
Court Reporting Services			
Solicitation No N° de l'invitat	ion	Date	
84084-130109/A		2014-03	3-03
Client Reference No N° de ré NEB	férence du client		
GETS Reference No N° de ré PW-\$CAL-097-6214	férence de SEAG		
File No N° de dossier	CCC No./N° CCC - FMS	No./N° V	ME
CAL-3-36093 (097)			
Solicitation Closes	- L'invitation pre	nd fin	Time Zone Fuseau horaire
at - à 02:00 PM on - le 2014-03-25			Mountain Daylight Saving Time MDT
F.O.B F.A.B.  Plant-Usine: Destination  Address Enquiries to: - Adress  Levesque-Welch, Nicole			uyer Id - Id de l'acheteur
Telephone No N° de téléphor	ne	+	ուսց / N° de FAX
(403) 292-4716 ( )			92-5786
Destination - of Goods, Service Destination - des biens, service NATIONAL ENERGY BOARI 444-7 Ave SW CALGARY Alberta T2P0X8 Canada	es et construction:		

Instructions: See Herein

Instructions: Voir aux présentes

Delivery Required - Livraison exigée	Delivery Offered - Livraison proposée
See Herein	
Vendor/Firm Name and Address Raison sociale et adresse du fournisseur/de	e l'entrepreneur
Telephone No N° de téléphone Facsimile No N° de télécopieur	
Name and title of person authorized to sign (type or print)	on behalf of Vendor/Firm
Nom et titre de la personne autorisée à sign de l'entrepreneur (taper ou écrire en caractè	
Signature	Date



Document No.84084-130109/A See Part 2 for Clauses and Conditions

Public Works and Government Services

Canada

gouvernementaux Canada

	Dest.	Inv.	Ö		Unit Price/	Unit Price/Prix unitaire FOB/FAM		
le Description	Dest.	Fact.	o cr	U. de D.	Destination	Plant/Usine	Delivery Req. Livraison Req.	Delivery Req. Del. Offered Livraison Req. Liv. offerte
Court Reporting Services	84084	84084	1	Lot	↔	XXXXXXXXXX	See Herein	
Court Reporting Services								

Item Article

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Annexe « D » Programme de contrats fédéraux pour l'équité en matière d'emploi - Attestation

Annexe « E » Formulaire TPSGC-PWGSC, 572 Autorisation de tâches Annexe « F » Rapport d'utilisation des autorisations de tâches

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## PARTIE 1 - RENSEIGNEMENTS GÉNÉRAUX

#### 1. Introduction

La demande de soumissions contient sept parties, ainsi que des pièces jointes et des annexes, et elle est divisée comme suit:

- Partie 1 Renseignements généraux : renferme une description générale du besoin;
- Partie 2 Instructions à l'intention des soumissionnaires : renferme les instructions, clauses et conditions relatives à la demande de soumissions:
  - conditions relatives a la demande de sournissions,
- Partie 3 Instructions pour la préparation des soumissions : donne aux soumissionnaires les
  - instructions pour préparer leur soumission:
- Partie 4 Procédures d'évaluation et méthode de sélection : décrit la façon selon laquelle se

déroulera l'évaluation et présente les critères d'évaluation auxquels on doit répondre

- dans la soumission, ainsi que la méthode de sélection;
- Partie 5 Attestations: comprend les attestations à fournir;
- Partie 6 Exigences relatives à la sécurité : comprend des exigences particulières auxquelles les

soumissionnaires doivent répondre; et

Partie 7 Clauses du contrat subséquent: contient les clauses et les conditions qui s'appliqueront à

tout contrat subséquent.

Les annexes comprennent l'Énoncé des travaux, la Base de paiement, la liste de vérification des exigences relatives à la sécurité, le formulaire TPSGC-PWGSC 572 Autorisation de tâches et toute autre annexe.

## 2. Sommaire

d'approvisionnement ministériels.

La demande de propositions vise à la prestation de services de sténographie judiciaire (SSJ) à l'Office national de l'énergie (l'Office) à Calgary (Alberta) et, le cas échéant, à d'autres endroits sur le territoire canadien pendant la période d'application du contrat. Celui ci sera en vigueur pendant deux ans à partir de la date d'adjudication.

L'entrepreneur ou le fournisseur de services de sténographie judiciaire doit être qualifié pour assurer la transcription officielle in extenso à la fois complète et fidèle des délibérations de l'Office et de conférences connexes dans une des langues officielles (voir les renseignements généraux à l'annexe I A). L'entrepreneur sera aussi tenu de fournir une version électronique de ces transcriptions ainsi que de multiples exemplaires imprimés et reliés dans les délais prescrits.

Ce besoin comporte des exigences relatives à la sécurité. Pour de plus amples renseignements, consulter la Partie 6, Exigences relatives à la sécurité, et la Partie 7, Clauses du contrat subséquent. Les soumissionnaires devraient consulter le document « <u>Exigences de sécurité dans les demandes de soumissions de TPSGC - Instructions pour les soumissionnaires</u> » (http://www.tpsgc-pwgsc.gc.ca/app-acg/lc-pl/lc-pl-fra.html#a31)sur le site Web Documents uniformisés

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Les soumissionnaires doivent fournir une liste de noms ou tout autre documentation connexe, selon les besoins, conformément à l'article 01 des instructions uniformisées 2003.

Pour les besoins de services, les soumissionnaires qui touchent une pension ou qui ont reçu un paiement forfaitaire, doivent fournir les renseignements demandés, tel que décrit à l'article 3 de la Partie 2 de la dmande de soumissions.

Pour ce besoin, une préférence est accordée aux services canadiens.

# 3. Compte rendu

Les soumissionnaires peuvent demander un compte rendu des résultats du processus de demande de soumissions. Les soumissionnaires devraient en faire la demande à l'autorité contractante dans les 15 jours ouvrables, suivant la réception des résultats du processus de demande de soumissions. Le compte rendu peut être fourni par écrit, par téléphone ou en personne.

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# PARTIE 2 - INSTRUCTIONS À L'INTENTION DES SOUMISSIONNAIRES

# 1. Instructions, clauses et conditions uniformisées

Toutes les instructions, clauses et conditions identifiées dans la demande de soumissions par un numéro, une date et un titre sont reproduites dans le <u>Guide des clauses et conditions uniformisées</u> d'achat

(https://achatsetventes.gc.ca/politiques-et-lignes-directrices/guide-des-clauses-et-conditions-uniformisee s-d-achat) publié par Travaux publics et Services gouvernementaux Canada.

Les soumissionnaires qui présentent une soumission s'engagent à respecter les instructions, les clauses et les conditions de la demande de soumissions, et acceptent les clauses et les conditions du contrat subséquent.

Le document 2003 (2014-03-01), Instructions uniformisées - biens ou services - besoins concurrentiels, est incorporé par renvoi dans la demande de soumissions et en fait partie intégrante.

Le paragraphe 5.4 du document 2003, Instructions uniformisées - biens ou services - besoins concurrentiels, est modifié comme suit :

Supprimer : soixante (60) jours Insérer : cent quatre-vingt (180) jours

#### 2. Présentation des soumissions

Les soumissions doivent être présentées uniquement au Module de réception des soumissions de Travaux publics et Services gouvernementaux Canada (TPSGC) au plus tard à la date, à l'heure et à l'endroit indiqués à la page 1 de la demande de soumissions.

En raison du caractère de la demande de soumissions, les soumissions transmises par télécopieur à l'intention de TPSGC ne seront pas acceptées.

#### 3. Ancien fonctionnaire

Les contrats attribués à des anciens fonctionnaires qui touchent une pension ou qui ont reçu un paiement forfaitaire doivent résister à l'examen scrupuleux du public et constituer une dépense équitable des fonds publics. Afin de respecter les politiques et les directives du Conseil du Trésor sur les contrats attribués à des anciens fonctionnaires, les soumissionnaires doivent fournir l'information exigée ci-dessous avant l'attribution du contrat. Si la réponse aux questions et, s'il y a lieu les renseignements requis, n'ont pas été fournis par le temps où l'évaluation des soumissions est complétée, le Canada informera le soumissionnaire du délai à l'intérieur duquel l'information doit être fournie. Le défaut de se conformer à la demande du Canada et satisfaire à l'exigence dans le délai prescrit rendra la soumission non recevable.

#### Définition

Aux fins de cette clause,

« ancien fonctionnaire » signifie tout ancien employé d'un ministère au sens de la <u>Loi sur la gestion des finances publiques</u>, L.R., 1985, ch. F-11, un ancien membre des Forces armées canadiennes ou de la Gendarmerie royale du Canada. Un ancien fonctionnaire peut être :

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- a. un individu;
- b. un individu qui s'est incorporé;
- c. une société de personnes constituée d'anciens fonctionnaires; ou
- d. une entreprise à propriétaire unique ou une entité dans laquelle la personne visée détient un intérêt important ou majoritaire.

« période du paiement forfaitaire » signifie la période mesurée en semaines de salaire à l'égard de laquelle un paiement a été fait pour faciliter la transition vers la retraite ou vers un autre emploi par suite de la mise en place des divers programmes visant à réduire la taille de la fonction publique. La période du paiement forfaitaire ne comprend pas la période visée par l'allocation de fin de services, qui se mesure de façon similaire.

« pension » signifie une pension ou une allocation annuelle versée en vertu de la <u>Loi sur la pension de la fonction publique</u> (LPFP), L.R., 1985, ch. P-36, et toute augmentation versée en vertu de la <u>Loi sur les prestations de retraite supplémentaires</u>, L.R., 1985, ch. S-24, dans la mesure où elle touche la LPFP. La pension ne comprend pas les pensions payables conformément à la <u>Loi sur la pension de retraite des Forces canadiennes</u>, L.R., 1985, ch. C-17, à la <u>Loi sur la continuation de la pension des services de défense</u>, 1970, ch. D-3, à la <u>Loi sur la continuation des pensions de la Gendarmerie royale du Canada</u>, 1970, ch. R-10, et à la Loi sur la pension de retraite de la Gendarmerie royale du Canada, L.R., 1985, ch. R-11, à la <u>Loi sur les allocations de retraite des parlementaires</u>, L.R., 1985, ch. M-5, et à la partie de la pension versée conformément à la <u>Loi sur le Régime de pensions du Canada</u>, L.R., 1985, ch. C-8.

## Ancien fonctionnaire touchant une pension

Selon les définitions ci-dessus, est-ce que le soumissionnaire est un ancien fonctionnaire touchant une pension? Oui ( ) Non ( )

Si oui, le soumissionnaire doit fournir l'information suivante pour tous les anciens fonctionnaires touchant une pension, le cas échéant :

- a. le nom de l'ancien fonctionnaire:
- b. la date de cessation d'emploi dans la fonction publique ou de la retraite.

En fournissant cette information, les soumissionnaires acceptent que le statut du soumissionnaire retenu, en tant qu'ancien fonctionnaire touchant une pension en vertu de la LPFP, soit publié dans les rapports de divulgation proactive des marchés, sur les sites Web des ministères, et ce conformément à <u>l'Avis sur</u> la Politique des marchés : 2012-2 et les Lignes directrices sur la divulgation des marchés.

## Directive sur le réaménagement des effectifs

Est-ce que le soumissionnaire est un ancien fonctionnaire qui a reçu un paiement forfaitaire en vertu de la Directive sur le réaménagement des effectifs? Oui ( ) Non ( )

Si oui, le soumissionnaire doit fournir l'information suivante :

- a. le nom de l'ancien fonctionnaire;
- b. les conditions de l'incitatif versé sous forme de paiement forfaitaire;
- c. la date de la cessation d'emploi;
- d. le montant du paiement forfaitaire;
- e. le taux de rémunération qui a servi au calcul du paiement forfaitaire;
- f. la période correspondant au paiement forfaitaire, incluant la date du début, d'achèvement et le nombre de semaines:

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g. nombre et montant (honoraires professionnels) des autres contrats assujettis aux conditions d'un programme de réaménagement des effectifs.

Pour tous les contrats attribués pendant la période du paiement forfaitaire, le montant total des honoraires qui peut être payé à un ancien fonctionnaire qui a reçu un paiement forfaitaire est limité à 5 000 \$, incluant les taxes applicables.

# 4. Demandes de renseignements - en période de soumission

Toutes les demandes de renseignements doivent être présentées par écrit à l'autorité contractante au moins cinq (5) jours civils avant la date de clôture des soumissions. Pour ce qui est des demandes de renseignements reçues après ce délai, il est possible qu'on ne puisse pas y répondre.

Les soumissionnaires devraient citer le plus fidèlement possible le numéro de l'article de la demande de soumissions auquel se rapporte la question et prendre soin d'énoncer chaque question de manière suffisamment détaillée pour que le Canada puisse y répondre avec exactitude. Les demandes de renseignements techniques qui ont un caractère exclusif doivent porter clairement la mention « exclusif » vis-à-vis de chaque article pertinent. Les éléments portant la mention « exclusif » feront l'objet d'une discrétion absolue, sauf dans les cas où le Canada considère que la demande de renseignements n'a pas un caractère exclusif. Dans ce cas, le Canada peut réviser les questions ou peut demander au soumissionnaire de le faire, afin d'en éliminer le caractère exclusif, et permettre la transmission des réponses à tous les soumissionnaires. Le Canada peut ne pas répondre aux demandes de renseignements dont la formulation ne permettrait pas de les diffuser à tous les soumissionnaires.

# 5. Lois applicables

Tout contrat subséquent sera interprété et régi selon les lois en vigueur en Alberta, et les relations entre les parties seront déterminées par ces lois.

À leur discrétion, les soumissionnaires peuvent indiquer les lois applicables d'une province ou d'un territoire canadien de leur choix, sans que la validité de leur soumission ne soit mise en question, en supprimant le nom de la province ou du territoire canadien précisé et en insérant le nom de la province ou du territoire canadien de leur choix. Si aucun changement n'est indiqué, cela signifie que les soumissionnaires acceptent les lois applicables indiquées.

## 6. Améliorations apportées au besoin pendant la demande de soumissions

Les soumissionnaires qui estiment qu'ils peuvent améliorer, techniquement ou technologiquement, le devis descriptif ou l'énoncé des travaux contenus dans la demande de soumissions, sont invités à fournir des suggestions par écrit à l'autorité contractante identifiée dans la demande de soumissions. Les soumissionnaires doivent indiquer clairement les améliorations suggérées et les motifs qui les justifient. Les suggestions, qui ne restreignent pas la concurrence ou qui ne favorisent pas un soumissionnaire en particulier, seront examinées à la condition qu'elles parviennent à l'autorité contractante au plus tard cinq (5) jours avant la date de clôture de la demande de soumissions. Le Canada aura le droit d'accepter ou de rejeter n'importe quelle ou la totalité des suggestions proposées.

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# PARTIE 3 - INSTRUCTIONS POUR LA PRÉPARATION DES SOUMISSIONS

#### Instructions pour la préparation des soumissions 1.

Le Canada demande que les soumissionnaires fournissent leur soumission en sections distinctes, comme suit:

Section I: Soumission technique (trois (3) copies papier)

Section II: Soumission financière (une (1) copie papier)

Section III: Attestations (une (1) copie papier)

Section IV: Renseignements supplémentaires (une (1) copie papier)

Les prix doivent figurer dans la soumission financière seulement. Aucun prix ne doit être indiqué dans une autre section de la soumission.

Le Canada demande que les soumissionnaires suivent les instructions de présentation décrites ci-après pour préparer leur soumission :

- utiliser du papier de 8,5 po x 11 po (216 mm x 279 mm); a)
- utiliser un système de numérotation correspondant à celui de la demande de soumissions: b)

En avril 2006, le Canada a approuvé une politique exigeant que les agences et ministères fédéraux prennent les mesures nécessaires pour incorporer les facteurs environnementaux dans le processus d'approvisionnement Politique d'achats écologiques

(http://www.tpsgc-pwgsc.gc.ca/ecologisation-greening/achats-procurement/politique-policy-fra.html). Pour aider le Canada à atteindre ses objectifs, les soumissionnaires devraient :

- 1) utiliser du papier de 8,5 po x 11 po (216 mm x 279 mm) contenant des fibres certifiées provenant d'un aménagement forestier durable et contenant au moins 30 % de matières recyclées; et
- 2) utiliser un format qui respecte l'environnement: impression noir et blanc, recto-verso/à double face, broché ou agrafé, sans reliure Cerlox, reliure à attaches ni reliure à anneaux.

# Section I: Soumission technique

Dans leur soumission technique, les soumissionnaires devraient démontrer leur compréhension des exigences contenues dans la demande de soumissions et expliquer comment ils répondront à ces exigences. Les soumissionnaires devraient démontrer leur capacité de façon complète, concise et claire pour effectuer les travaux.

La soumission technique devrait traiter clairement et de manière suffisamment approfondie des points faisant l'objet des critères d'évaluation en fonction desquels la soumission sera évaluée. Il ne suffit pas de reprendre simplement les énoncés contenus dans la demande de soumissions. Afin de faciliter l'évaluation de la soumission, le Canada demande que les soumissionnaires reprennent les sujets dans l'ordre des critères d'évaluation, sous les mêmes rubriques. Pour éviter les recoupements, les soumissionnaires peuvent faire référence à différentes sections de leur soumission en indiquant le numéro de l'alinéa et de la page où le sujet visé est déjà traité.

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#### Section II: Soumission financière

Les soumissionnaires doivent présenter leur soumission financière en conformité avec la base de paiement reproduite à l'annexe « B ». Le montant total des taxes applicables doit être indiqué séparément.

#### 1.1 Fluctuation du taux de change

C3011T (2013-11-06), Fluctuation du taux de change

Section III: **Attestations** 

Les soumissionnaires doivent présenter les attestations exigées à la Partie 5.

#### Section IV: Renseignements supplémentaires

#### 1.1 Installations proposées par le soumissionnaire nécessitant des mesures de protection

Tel qu'indiqué à la Partie 6 sous Exigences relatives à la sécurité, le soumissionnaire doit fournir les renseignements demandés ci-dessous, sur les installations proposées pour lesquelles des mesures de protection sont nécessaires à la réalisation des travaux :

Adresse:
N° civique / nom de la rue, unité / N° suite / d'appartement
Ville, province, territoire / État
Code postal / code zip
Pays

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# PARTIE 4 - PROCÉDURES D'ÉVALUATION ET MÉTHODE DE SÉLECTION

#### 1. Procédures d'évaluation

- a) Les soumissions seront évaluées par rapport à l'ensemble des exigences de la demande de soumissions, incluant les critères d'évaluation techniques et financiers.
- b) Une équipe d'évaluation composée de représentants du Canada évaluera les soumissions.
- c) L'équipe d'évaluation devra d'abord déterminer si trois (3) soumissions ou plus sont accompagnées d'une attestation valide de contenu canadien. Si c'est le cas, seulement les soumissions accompagnées d'une attestation valide seront évaluées selon le processus d'évaluation, sinon toutes les soumissions reçues seront évaluées. Si des soumissions accompagnées d'une attestation valide sont déclarées non recevables, ou sont retirées, et qu'il reste moins de trois soumissions recevables accompagnées d'une attestation valide, l'équipe poursuivra l'évaluation des soumissions accompagnées d'une attestation valide. Si toutes les soumissions accompagnées d'une attestation valide sont déclarées non recevables, ou sont retirées, alors toutes les autres soumissions reçues seront évaluées.

# 1.1 Évaluation technique

## 1.1.1 Critères techniques obligatoires

La proposition du soumissionnaire doit comprendre :

- 1. Curriculum vitae détaillé et à jour d'au moins cinq (5) sténographes judiciaires de manière à établir que chaque personne proposée :
  - a. a une expérience d'au moins trente-six (36) mois depuis le 1<sup>er</sup> janvier 2008 dans la transcription de délibérations judiciaires à l'aide de techniques éprouvées de sténographie.

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# 1.1.2 Critères techniques cotés

Les soumissionnaires doivent obtenir une note minimale de passage de 60 % pour chacun des critères en question (sauf pour le critère 6) pour que leur proposition soit jugée recevable.

Les propositions doivent être concises et traiter des critères énumérés ci après par rapport auxquels chaque proposition sera évaluée. La cote sera de zéro pour les éléments non traités.

#### **Critères**

 Le soumissionnaire doit clairement démontrer que son "gestionnaire des opérations "a de l'expérience dans l'exécution de travaux semblables à ceux dont parle la demande de propositions. Il doit décrire au moins deux (2) projets démontrant que les travaux en question sont d'une nature comparable.

Il doit clairement démontrer l'expérience suivante :

- a) durée de l'affectation;
- b) complexité technique (nombre d'audiences simultanées, courts délais de production, transfert de documents électroniques);
- c) coordination du personnel, de la production et de la livraison;
- d) contrôle de la qualité.

et

Le soumissionnaire doit aussi clairement démontrer les facteurs d'accessibilité suivants :

- e) accessibilité en tout temps du gestionnaire des opérations;
- f) capacité de prendre des décisions au nom de la société et à quel niveau décisionnel;
- g) lieu où se trouve physiquement le gestionnaire des opérations;
- h) délai de réponse aux demandes du responsable technique, ce qui comprend la possibilité de travailler à distance du lieu de l'audience.

# 50 points, minimum requis = 30 points

- 2. Le soumissionnaire doit clairement démontrer que les sténographes satisfaisant aux exigences obligatoires ont l'expérience des travaux suivants :
  - a) transcription de délibérations dans des domaines non liés à l'énergie, à l'économie, à la sécurité et à l'environnement (10 points);
  - b) transcription en français ou en anglais dans des domaines techniques liés à l'énergie, à l'économie, à la sécurité et à l'environnement (36 points);
  - c) transcription de délibérations bilingues (français et anglais) dans les domaines techniques décrits à l'alinéa b) (60 points).

# 60 points, minimum requis = 36 points

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3. En ce qui concerne la " capacité de l'organisme ", le soumissionnaire doit :

- a) démontrer l'accès à des ressources de remplacement en cas de maladie, etc.;
- b) décrire les critères utilisés lors de la présélection des demandes d'emploi et la façon dont ils sont appliqués;
- décrire tout plan de sous traitance, ce qui comprend l'accès à des sténographes capables de travailler en français;
- d) décrire sommairement les procédures de gestion du service proposées, ce qui comprend notamment les procédures de contrôle de la qualité, les formulaires pertinents et les listes de contrôle utilisés à l'interne (s'il y en a).

# 30 points, minimum requis = 18 points

- 4. En ce qui concerne le matériel, le soumissionnaire doit indiquer dans sa proposition comment il fournira l'ensemble des pièces d'équipement, des fournisseurs et des opérateurs, y compris les installations d'impression et de reliure rapides, qui sont nécessaires en cas d'audiences simultanées (deux audiences, par exemple, l'une dans les bureaux de l'Office et l'autre dans une autre ville). Dans ce plan, le soumissionnaire devrait :
  - a) exposer les difficultés possibles;
  - b) discuter des solutions possibles avec le représentant de l'Office;
  - c) donner des détails;
  - d) faire preuve de logique.

## 30 points, minimum requis = 18 points

- 5. Le soumissionnaire doit donner deux références (nom et numéro de téléphone d'une personne ressource) de sociétés auxquelles il a fourni des services semblables de sténographie judiciaire. Ces références devraient démontrer :
  - a) la qualité générale du service de transcription fourni;
  - b) la qualité du service à la clientèle.

## 20 points, minimum requis = 12 points

- 6. En ce qui concerne le lieu des audiences, le soumissionnaire doit indiquer dans quelles villes, autres que celles qui sont indiquées à la partie 4.0 de l'Énoncé des travaux, il est capable de fournir ses services sans facturer de frais de déplacement à l'Office.
  - a) 1 endroit de plus (2 points)
  - b) 2 endroits de plus (4 points)
  - c) 3 autres endroits et plus (6 points)
  - d) tous les autres endroits (10 points)

Maximum de 10 points, aucun minimum de points n'est requis pour ce critère

Nombre total de points disponibles = 200 Minimum de points requis dans l'ensemble = 114

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#### 1.2 Évaluation financière

#### 1.2.1 Critères financiers obligatoires

On calculera le prix évalué total de la manière décrite ci après. Les quantités mentionnées dans le scénario ne servent qu'à l'évaluation et ne feront pas partie intégrante de tout contrat subséquent. L'évaluation des soumissions sera fondée sur le scénario qui suit et le prix proposé à l'annexe B - Base de paiement.

#### Scénario

Le 31 mars, l'Office national de l'énergie envoie à l'entrepreneur une autorisation de tâches portant sur des services de sténographie judiciaire.

L'audience doit avoir lieu du 7 au 25 avril (15 jours ouvrables) à Calgary. On estime à 40 000 le nombre de mots à transcrire quotidiennement pendant cette audience tenue en anglais.

Au cours de cette période, une autre partie demande à recevoir un exemplaire imprimé de plus et un exemplaire sur CD ROM pour chaque journée d'audience. On estime qu'un exemplaire imprimé compte 150 pages. La même partie demande en outre que l'entrepreneur fournisse un enregistrement sonore sur CD ROM de chaque journée de délibérations.

Le 14 avril, l'entrepreneur est avisé par l'Office que l'audience se terminera le 16 avril.

Pendant la période de délibérations, l'audience est suspendue à deux reprises; à chacun des jours en question, il y a moins de deux heures de travail.

#### Calcul:

- 40 000 mots x 8 jours ouvrables x prix proposé au paragraphe A.1.1., plus
- 150 pages x 8 jours x prix proposé au paragraphe A.1.3.a., plus
- iii. 8 jours x prix proposé au paragraphe A.1.3.b., plus
- iv. 8 jours x prix proposé au paragraphe A.2.0. plus
- v. frais d'annulation, selon l'option prise par le soumissionnaire au paragraphe 6.0, plus
- vi. frais de suspension, selon l'option prise par le soumissionnaire au paragraphe 7.0.

Ce calcul donne le prix total évalué pour la période d'application du contrat.

Ce calcul s'appliquera à chaque année pour laquelle un prix est établi. On fera le total pour toutes les périodes pour déterminer le prix cumulatif total évalué pour la proposition

Clause du Guide des CCUA A0222T (2013-04-25), Évaluation du prix

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Méthode de sélection - Note combinée la plus haute sur le plan du mérite technique et du prix (A0027T, 2012-07-16)

- 1. Pour être déclarée recevable, une soumission doit :
  - a. respecter toutes les exigences de la demande de soumissions; et
  - b. satisfaire à tous les critères obligatoires; et
  - c. obtenir le nombre minimal de points requis pour l'évaluation technique pour les critères nº1. 2. 3. 4 et 5: et
  - d. obtenir le nombre minimal de 114 points exigés pour l'ensemble des critères d'évaluation techniques cotés.

L'échelle de cotation compte 200 points.

- 2. Les soumissions qui ne répondent pas aux exigences a) ou b) ou c) et d) seront déclarées non recevables.
- 3. La sélection sera faite en fonction du meilleur résultat global sur le plan du mérite technique et du prix. Une proportion de 60% sera accordée au mérite technique et une proportion de 40% sera accordée au prix.
- 4. Afin de déterminer la note pour le mérite technique, la note technique globale de chaque soumission recevable sera calculée comme suit: le nombre total de points obtenus sera divisé par le nombre total de points pouvant être accordés, puis multiplié par 60%.
- 5. Afin de déterminer la note pour le prix, chaque soumission recevable sera évaluée proportionnellement au prix évalué le plus bas et selon le ratio de 40%.
- 6. Pour chaque soumission recevable, la cotation du mérite technique et la cotation du prix seront ajoutées pour déterminer la note combinée.
- 7. La soumission recevable ayant obtenu le plus de points ou celle ayant le prix évalué le plus bas ne sera pas nécessairement choisie. La soumission recevable qui obtiendra la note combinée la plus élevée pour le mérite technique et le prix sera recommandée pour l'attribution du contrat.

Le tableau ci-dessous présente un exemple où les trois soumissions sont recevables et où la sélection de l'entrepreneur se fait en fonction d'un ratio de 60/40 à l'égard du mérite technique et du prix. respectivement. Le nombre total de points pouvant être accordé est de 135, et le prix évalué le plus bas est de 45 000,00 \$ (45).

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# Méthode de sélection - Note combinée la plus haute sur le plan du mérite technique (60%) et du prix (40%)

		Soumissionnaire 1	Soumissionnaire 2	Soumissionnaire 3
Note t	technique globale	115/135	89/135	92/135
Prix éval	ué de la soumission	55 000,00 \$	50 000,00 \$	45 000,00 \$
Calculs	Note pour le mérite technique	115/135 x 60 = 51.11	89/135 x 60 = 39.56	92/135 x 60 = 40.89
	Note pour le prix	45/55 x 40 = 32.73	45/50 x 40 = 36.00	45/45 x 40 = 40.00
Note combinée		83,84	75,56	80,89
Évaluation globale		1 <sup>er</sup>	3 <sup>e</sup>	2 <sup>e</sup>

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## **PARTIE 5 - ATTESTATIONS**

Les soumissionnaires doivent fournir les attestations et la documentation exigées pour qu'un contrat leur soit attribué.

Les attestations que les soumissionnaires remettent au Canada peuvent faire l'objet d'une vérification à tout moment par le Canada. Le Canada déclarera une soumission non recevable, ou à un manquement de la part de l'entrepreneur, s'il est établi qu'une attestation du soumissionnaire est fausse, que ce soit pendant la période d'évaluation des soumissions, ou pendant la durée du contrat.

L'autorité contractante aura le droit de demander des renseignements supplémentaires pour vérifier les attestations du soumissionnaire. À défaut de répondre à cette demande, la soumission sera également déclarée non recevable, ou sera considéré comme un manquement au contrat.

#### 1. Attestations obligatoires préalables à l'attribution du contrat

#### 1.1 Dispositions relatives à l'intégrité - renseignements connexes

En présentant une soumission, le soumissionnaire atteste que le soumissionnaire et ses affiliés, respectent les dispositions stipulées à l'article 01 Dispositions relatives à l'intégrité - soumission, des instructions uniformisées 2003. Les renseignements connexes, tel que requis aux dispositions relatives à l'intégrité, assisteront le Canada à confirmer que les attestations sont véridiques.

#### 1.2 Programme de contrats fédéraux pour l'équité en matière d'emploi - Attestation de soumission

En présentant une soumission, le soumissionnaire atteste que le soumissionnaire, et tout membre de la coentreprise si le soumissionnaire est une coentreprise, n'est pas nommé dans la liste des « soumissionnaires à admissibilité limitée »

(http://www.travail.gc.ca/fra/normes equite/eg/emp/pcf/liste/inelig.shtml) du Programme de contrats fédéraux (PCF) pour l'équité en matière d'emploi disponible sur le site Web de Ressources humaines et Développement des compétences Canada (RHDCC) - Travail.

Le Canada aura le droit de déclarer une soumission non recevable si le soumissionnaire, ou tout membre de la coentreprise si le soumissionnaire est une coentreprise, figure dans la liste des « soumissionnaires à admissibilité limitée » du PCF au moment de l'attribution du contrat.

Le Canada aura aussi le droit de résilier le contrat pour manquement si l'entrepreneur, ou tout membre de la coentreprise si l'entrepreneur est une coentreprise, figure dans la liste des « soumissionnaires à admissibilité limitée » du PCF pendant la durée du contrat.

Le soumissionnaire doit fournir à l'autorité contractante l'annexe Programme de contrats fédéraux pour l'équité en matière d'emploi - Attestation remplie avant l'attribution du contrat. Si le soumissionnaire est une coentreprise, il doit fournir à l'autorité contractante l'annexe Programme de contrats fédéraux pour l'équité en matière d'emploi - Attestation remplie pour chaque membre de la coentreprise.

#### 2. Attestations additionnelles préalables à l'attribution du contrat

Les attestations énumérées ci-dessous devraient être remplies et fournies avec la soumission mais elles peuvent être fournies plus tard. Si l'une de ces attestations n'est pas remplie et fournie tel que demandé. l'autorité contractante en informera le soumissionnaire et lui donnera un délai afin de se conformer aux exigences. À défaut de répondre à la demande de l'autorité contractante et de se conformer aux

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exigences dans les délais prévus aura pour conséquence que la soumission sera déclarée non recevable.

#### 2.1 Attestation du contenu canadien

Clause du Guide des CCUA A3050T (2010-01-11), Définition du contenu canadien.

## 2.2 Canadian Content Certification

(A3066T, 2010-01-11)

Cet achat est conditionnellement limité aux services canadiens.

Sous réserve des procédures d'évaluation contenues dans la demande de soumissions, les soumissionnaires reconnaissent que seulement les soumissions accompagnées d'une attestation à l'effet que les services offerts sont des services canadiens, tel qu'il est défini dans la clause A3050T, peuvent être considérées.

Le défaut de fournir cette attestation remplie avec la soumission aura pour conséquence que les services offerts seront traités comme des services non-canadiens.

Le soumissionnaire atteste que :

( ) les services offerts sont des services canadiens tel qu'il est défini au paragraphe 4 de la clause A3050T.

Pour de plus amples renseignements afin de déterminer le contenu canadien de plusieurs produits, plusieurs services ou une combinaison de produits et de services, consulter l'Annexe 3.6(9), Exemple 2 du Guide des approvisionnements.

# 2.3 Statut et disponibilité du personnel

(A3005T, 2010-08-16)

Le soumissionnaire atteste que, s'il obtient le contrat découlant de la demande de soumissions, chaque individu proposé dans sa soumission sera disponible pour exécuter les travaux, tel qu'exigé par les représentants du Canada, au moment indiqué dans la demande de soumissions ou convenue avec ce dernier. Si pour des raisons hors de son contrôle, le soumissionnaire est incapable de fournir les services d'un individu identifié dans sa soumission, le soumissionnaire peut proposer un remplaçant avec des qualités et une expérience similaires. Le soumissionnaire doit aviser l'autorité contractante de la raison pour le remplacement et fournir le nom, les qualités et l'expérience du remplaçant proposé. Pour les fins de cette clause, seule les raisons suivantes seront considérées comme étant hors du contrôle du soumissionnaire : la mort, la maladie, le congé de maternité et parental, la retraite, la démission, le congédiement justifié ou la résiliation par manquement d'une entente.

Si le soumissionnaire a proposé un individu qui n'est pas un employé du soumissionnaire, le soumissionnaire atteste qu'il a la permission de l'individu d'offrir ses services pour l'exécution des travaux et de soumettre son curriculum vitae au Canada. Le soumissionnaire doit, sur demande de l'autorité contractante, fournir une confirmation écrite, signée par l'individu, de la permission donnée au soumissionnaire ainsi que de sa disponibilité. Le défaut de répondre à la demande pourrait avoir pour conséquence que la soumission soit déclarée non recevable.

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# PARTIE 6 - EXIGENCES RELATIVES À LA SÉCURITÉ

## 1. Exigences relatives à la sécurité

- 1. Avant l'attribution d'un contrat, les conditions suivantes doivent être respectées :
  - (a) le soumissionnaire doit détenir une attestation de sécurité d'organisme valable tel qu'indiqué à la Partie 7 Clauses du contrat subséquent;
  - (b) les individus proposés par le soumissionnaire et qui doivent avoir accès à des renseignements ou à des biens de nature protégée ou classifiée ou à des établissements de travail dont l'accès est réglementé doivent posséder une attestation de sécurité tel qu'indiqué à la Partie 7 - Clauses du contrat subséquent;
  - (c) le soumissionnaire doit fournir le nom de tous les individus qui devront avoir accès à des renseignements ou à des biens de nature protégée ou classifiée ou à des établissements de travail dont l'accès est réglementé;
  - (d) le lieu proposé par le soumissionnaire pour la réalisation des travaux ou la sauvegarde des documents doit satisfaire aux exigences relatives à la sécurité précisées à la Partie 7 - Clauses du contrat subséquent;
  - (e) le soumissionnaire doit fournir l'adresse du ou des lieux proposés pour la réalisation des travaux ou la sauvegarde des documents, tel qu'indiqué à la Partie 3 section IV Renseignements supplémentaires.
- 2. On rappelle aux soumissionnaires d'obtenir rapidement la cote de sécurité requise. La décision de retarder l'attribution du contrat, pour permettre au soumissionnaire retenu d'obtenir la cote de sécurité requise, demeure à l'entière discrétion de l'autorité contractante.
- 3. Pour de plus amples renseignements sur les exigences relatives à la sécurité, les soumissionnaires devraient consulter le document « Exigences de sécurité dans les demandes de soumissions de TPSGC Instructions pour les soumissionnaires » (http://www.tpsgc-pwgsc.gc.ca/app-acq/lc-pl/lc-pl-fra.html#a31) sur le site Web\_Documents uniformisés d'approvisionnement ministériels.

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# PARTIE 7 - CLAUSES DU CONTRAT SUBSÉQUENT

Les clauses et conditions suivantes s'appliquent à tout contrat subséquent découlant de la demande de soumissions et en font partie intégrante.

#### 1. Énoncé des travaux

L'entrepreneur doit exécuter les travaux conformément à l'énoncé des travaux qui se trouve à l'annexe «A».

## 1.1 Autorisation de tâches

La totalité ou une partie des travaux du contrat seront réalisés sur demande, au moyen d'une autorisation de tâches. Les travaux décrits dans l'autorisation de tâches doivent être conformes à la portée du contrat.

#### 1.1.1 Processus d'autorisation des tâches

(B9054C, 2011-05-16)

## Autorisation de tâches

La totalité ou une partie des travaux du contrat seront réalisés sur demande, au moyen d'une autorisation de tâches (AT). Les travaux décrits dans l'AT doivent être conformes à la portée du contrat.

#### Processus d'autorisation des tâches :

- Le responsable technique fournira à l'entrepreneur une description des tâches au moyen du formulaire « Autorisation de tâches » de l'annexe E.
- 2. L'AT comprendra les détails des activités à exécuter, une description des produits à livrer et un calendrier indiquant les dates d'achèvement des activités principales ou les dates de livraison des produits livrables. L'AT comprendra également les bases et les méthodes de paiement applicables, comme le précise le contrat.
- 3. Dans les cinq (5) jours civils suivant la réception de l'AT, l'entrepreneur doit fournir au responsable technique le coût total estimatif proposé pour l'exécution des tâches et une ventilation de ce coût, établie conformément à la Base de paiement du contrat.
- 4. L'entrepreneur ne doit pas commencer les travaux avant la réception de l'AT autorisée par le responsable technique. L'entrepreneur reconnaît que avant la réception d'une AT le travail effectué sera à ses propres risques.

#### 1.1.2 Limite d'autorisation de tâches

(C9011C, 2013-04-25)

Le responsable technique peut autoriser les autorisations de tâches individuelles jusqu'à une limite de 400,000.00 \$, les taxes applicables incluses, y compris toutes révisions.

Une autorisation de tâches qui dépasserait cette limite doit être autoriser par le l'autorité contractante avant d'être émise.

# **1.1.3** Garantie des travaux minimums - Tous les travaux - d'autorisations de tâches (B9030C, 2011-05-16)

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1. Dans cette clause,

- « valeur maximale du contrat » signifie le montant indiqué à la clause « Limite des dépenses » énoncée dans le contrat:
- « valeur minimale du contrat » signifie 10%.
- 2. L'obligation du Canada en vertu du contrat consiste à demander des travaux jusqu'à concurrence de la valeur minimale du contrat ou, au choix du Canada, de payer l'entrepreneur à la fin du contrat conformément au paragraphe 3. En contrepartie de cette obligation, l'entrepreneur convient de se tenir prêt, pendant toute la durée du contrat, à exécuter les travaux décrits dans le contrat. La responsabilité maximale du Canada à l'égard des travaux exécutés dans le cadre du contrat ne doit pas dépasser la valeur maximale du contrat, à moins d'une augmentation autorisée par écrit par l'autorité contractante.
- 3. Si le Canada ne demande pas de travaux pour un montant correspondant à la valeur minimale du contrat pendant la période du contrat, le Canada paiera à l'entrepreneur la différence entre la valeur minimale du contrat et le coût total des travaux demandés.
- 4. Si le Canada résilie le contrat en totalité ou en partie pour inexécution, le Canada n'assumera aucune obligation envers l'entrepreneur en vertu de cette clause.

#### 1.1.4 Rapports d'utilisation périodiques - Contrats avec autorisation de tâches

L'entrepreneur doit compiler et tenir à jour des données sur les services fournis au gouvernement fédéral, conformément à l'autorisation de tâches approuvée émise dans le cadre du contrat.

L'entrepreneur doit fournir ces données conformément aux exigences d'établissement de rapports précisées ci-dessous ou dans l'annexe "F". Si certaines données ne sont pas disponibles, la raison doit en être indiquée. Si aucun service n'a été fourni pendant une période donnée, l'entrepreneur doit soumettre un rapport portant la mention " néant ".

Les données doivent être présentées tous les trimestres à l'autorité contractante.

Voici la répartition des trimestres :

premier trimestre: du 1er avril au 30 juin;

deuxième trimestre : du 1er juillet au 30 septembre;

troisième trimestre : du 1er octobre au 31 décembre;

quatrième trimestre : du 1er janvier au 31 mars.

Les données doivent être présentées à l'autorité contractante dans les quinze (15) jours civils suivant la fin de la période de référence.

## Exigence en matière de rapport - Explications

Il faut tenir à jour un dossier détaillé de toutes les tâches approuvées pour chaque contrat avec une autorisation de tâches (AT). Le dossier doit comprendre :

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# Pour chaque AT autorisée:

- le numéro de la tâche autorisée ou le numéro de révision de la tâche:
- ii. le titre ou une courte description de chaque tâche autorisée:
- iii. le coût estimatif total précisé dans l'AT autorisée de chaque tâche, excluant les taxes applicables:
- iv. le montant total, excluant les taxes applicables, dépensé jusqu'à maintenant pour chaque AT autorisée:
- v. dates de début et de fin de chaque AT autorisée:
- vi. l'état actuel de chaque AT autorisée, (s'il y a lieu).

## Pour toutes les AT autorisées:

- Le montant (excluant les taxes applicables) précisé dans le contrat (selon la dernière modification, s'il y a lieu) de la responsabilité totale du Canada envers l'entrepreneur pour toutes les AT autorisées: et
- ii. le montant total, excluant les taxes applicables, dépensé jusqu'à présent pour toutes les AT autorisées.

#### 2. Clauses et conditions uniformisées

Toutes les clauses et conditions identifiées dans le contrat par un numéro, une date et un titre sont reproduites dans le Guide des clauses et conditions uniformisées d'achat (https://achatsetventes.gc.ca/politiques-et-lignes-directrices/guide-des-clauses-et-conditions-uniformisee s-d-achat) publié par Travaux publics et Services gouvernementaux Canada.

#### 2.1 Conditions générales

2010B (2013-06-27), Conditions générales - services professionnels (complexité moyenne), s'appliquent au contrat et en font partie intégrante.

## Exigences relatives à la sécurité

Les exigences relatives à la sécurité suivantes (LVERS et clauses connexes) s'appliquent et font partie intégrante du contrat.

# 3.1 EXIGENCE EN MATIÈRE DE SÉCURITÉ POUR ENTREPRENEUR CANADIEN:

- 1. L'entrepreneur ou l'offrant doit détenir en permanence, pendant l'exécution du contrat ou de l'offre à commandes, une attestation de vérification d'organisation désignée (VOD) en vi-gueur, ainsi qu'une cote de protection des documents approuvée au niveau PROTÉGÉ B.
- 2. Les membres du personnel de l'entrepreneur ou de l'offrant devant avoir accès à des ren-seignements ou à des biens PROTÉGÉS, ou à des établissements de travail dont l'accès est réglementé, doivent TOUS détenir une cote de FIABILITÉ en vigueur, délivrée ou approuvée par la Direction de la sécurité industrielle canadienne (DSIC) de Travaux publics et Services gouvernementaux Canada (TPSGC).
- 3. L'entrepreneur NE DOIT PAS utiliser ses propres systèmes informatiques pour traiter, produire ou stocker électroniquement des renseignements ou des données et(ou) de produc-tion au niveau PROTÉGÉ tant que la DSCI, TPSGC ne lui en aura pas donné l'autorisation par écrit. Lorsque cette autorisation aura été délivrée, ces tâches pourront être exécutées au niveau PROTÉGÉ B.

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4. Les contrats de sous-traitance comportant des exigences relatives à la sécurité NE doivent PAS être attribués sans l'autorisation écrite préalable de la DSIC de TPSGC.

- 5. L'entrepreneur ou l'offrant doit se conformer aux dispositions des documents suivants :
  - a) de la Liste de vérification des exigences relatives à la sécurité et directive de sécurité (s'il y a lieu), reproduite ci-joint à l'Annexe C;
  - b) le Manuel de la sécurité industrielle (dernière édition).

#### 3.2 Installations de l'entrepreneur nécessitant des mesures de protection

L'entrepreneur doit diligemment tenir à jour, les renseignements relatifs à ses installations pour lesquelles des mesures de protection sont nécessaires à la réalisation des travaux, pour les adresses suivantes:

Adresse:

Numéro civique / nom de la rue, unité / suite/ no. d'appartement Ville, province, territoire / État Code postal / code zip Pays

#### Durée du contrat 4.

#### 4.1 Période du contrat

La période du contrat est à partir de la date du contrat jusqu'au AED (pour une période de deux ans) inclusivement.

#### 5. Responsables

#### 5.1 Autorité contractante

L'autorité contractante pour le contrat est:

Nicole Levesque-Welch Spécialiste en approvisionnement

Téléphone: (403) 292-4716 Télécopieur: (403) 292-5786

Courriel: nicole.levesque-welch@tpsgc-pwgsc.gc.ca

L'autorité contractante est responsable de la gestion du contrat, et toute modification doit être autorisée par écrit par l'autorité contractante. L'entrepreneur ne doit pas effectuer de travaux dépassant la portée du contrat ou des travaux qui n'y sont pas prévus, suite à des demandes ou instructions verbales ou écrites de toute personne autre que l'autorité contractante.

#### 5.2 Chargé de projet

Le chargé de projet pour le contrat est :

\*\*\*À être déterminé à l'attribution du contrat\*\*\*

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Le chargé de projet représente le ministère ou l'organisme pour lequel les travaux sont exécutés en vertu du contrat. Il est responsable de toutes les questions liées au contenu technique des travaux prévus dans le contrat. On peut discuter des questions techniques avec le chargé de projet; cependant, celui-ci ne peut pas autoriser les changements à apporter à l'énoncé des travaux. De tels changements peuvent être effectués uniquement au moyen d'une modification au contrat émise par l'autorité contractante.

5.3	Représentant de l'er	ntrepreneur (À être complèter par le soumissionnaire)
	Nom Titre Adresse	
	Téléphone: Télécopieur:	

# 6. Divulgation proactive de marchés conclus avec d'anciens fonctionnaires

En fournissant de l'information sur son statut en tant qu'ancien fonctionnaire touchant une pension en vertu de la <u>Loi sur la pension de la fonction publique</u> (LPFP), l'entrepreneur a accepté que cette information soit publiée sur les sites Web des ministères, dans le cadre des rapports de divulgation proactive des marchés, et ce, conformément à <u>l'Avis sur la Politique des marchés</u>: 2012-2 du Secrétariat du Conseil du Trésor du Canada.

## 7. Paiement

Courriel:

# 7.1 Base de paiement - Limitation des dépenses - Autorisations de tâches (C0204C, 2013-04-25)

L'entrepreneur sera remboursé pour les coûts qu'il a engagés raisonnablement et convenablement dans l'exécution des travaux décrits dans l'autorisation de tâches (AT) approuvée, comme ils ont été déterminés conformément à la base de paiement qui figure dans l'annexe "B", jusqu'à la limite des dépenses indiquée dans l'AT approuvée.

La responsabilité du Canada envers l'entrepreneur en vertu de l'AT approuvée ne doit pas dépasser la limitation des dépenses indiquée dans l'AT approuvée. Les droits de douane sont inclus et les taxes applicables sont en sus.

Aucune augmentation de la responsabilité totale du Canada ou du prix des travaux précisés dans toute AT approuvée découlant de tout changement à la conception, ou de toute modification ou interprétation des travaux, ne sera autorisée ou payée à l'entrepreneur, à moins que ces changements à la conception, ces modifications ou ces interprétations n'aient été approuvés, par écrit, par l'autorité contractante avant d'être intégrés aux travaux.

# 7.2 Limite des dépenses - Total cumulatif de toutes les autorisations de tâches

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(C9010C, 2013-04-25)

- 1. La responsabilité totale du Canada envers l'entrepreneur dans le cadre du contrat pour toutes les autorisations de tâches autorisées, y compris toutes révisions, ne doit pas dépasser la somme de AED\$. Les droits de douane sont inclus et les taxes applicables sont en sus.
- 2. Aucune augmentation de la responsabilité totale du Canada ne sera autorisée ou payée à l'entrepreneur, à moins qu'une augmentation ait été approuvée, par écrit, par l'autorité contractante.
- 3. L'entrepreneur doit informer, par écrit, l'autorité contractante concernant la suffisance de cette somme :
  - a. lorsque 75 p. 100 de la somme est engagée, ou
  - b. quatre (4) mois avant la date d'expiration du contrat, ou
  - c. dès que l'entrepreneur juge que la somme est insuffisant pour l'achèvement des travaux requis dans le cadre des autorisations de tâches, y compris toutes révisions,

selon la première de ces conditions à se présenter.

4. Lorsqu'il informe l'autorité contractante que les fonds du contrat sont insuffisants, l'entrepreneur doit lui fournir par écrit une estimation des fonds additionnels requis. La présentation de cette information par l'entrepreneur n'augmente pas la responsabilité du Canada à son égard.

#### 7.3 Clauses du Guide des CCUA

C0705C	Vérification discrétionnaire des comptes	2010-01-11
C2000C	Taxes - entrepreneur établi à l'étranger	2007-11-30
C2604C	Droits de douane, taxes d'accise et taxes applicables -	2013-04-25
	non résident	
H1008C	Paiement mensuel	2008-05-12

# 8. Instructions relatives à la facturation

1. L'entrepreneur doit soumettre ses factures conformément à l'article intitulé « Présentation des factures » des conditions générales. Les factures ne doivent pas être soumises avant que tous les travaux identifiés sur la facture soient complétés.

Chaque facture doit être appuyée par:

- a. Le numéro d'autorisation de tâches
- 2. Les factures doivent être distribuées comme suit:
  - a. L'original et un (1) exemplaire doivent être envoyés à l'adresse qui apparaît à la page 1 du contrat pour attestation et paiement.

## 9. Attestations

#### 9.1 Conformité

Le respect des attestations et documentation connexe fournies par l'entrepreneur avec sa soumission est une condition du contrat et pourra faire l'objet d'une vérification par le Canada pendant la durée du contrat. En cas de manguement à toute déclaration de la part de l'entrepreneur, à fournir la

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documentation connexe ou encore si on constate que les attestations qu'il a fournies avec sa soumission comprennent de fausses déclarations, faites sciemment ou non, le Canada aura le droit de résilier le contrat pour manquement conformément aux dispositions du contrat en la matière.

# 9.2 Programme de contrats fédéraux pour l'équité en matière d'emploi - Manquement de la part de l'entrepreneur

Lorsque qu'un Accord pour la mise en oeuvre de l'équité en matière d'emploi a été conclu avec RHDCC - Travail, l'entrepreneur reconnaît et s'engage, à ce que cet accord demeure valide pendant toute la durée du contrat. Si l'Accord pour la mise en oeuvre de l'équité en matière d'emploi devient invalide, le nom de l'entrepreneur sera ajouté à la liste des « <u>soumissionnaires à admissibilité limitée</u> » du PCF. L'imposition d'une telle sanction par Ressources humaines et Développement des compétences Canada fera en sorte que l'entrepreneur sera considéré non conforme aux modalités du contrat.

# 9.3 Clauses du Guide des CCUA

A3060C Attestation du contenu canadien 2008-05-12

# 10. Lois applicables

Le contrat doit être interprété et régi selon les lois en vigueur en Alberta et les relations entre les parties seront déterminées par ces lois.

# 11. Ordre de priorité des documents

En cas d'incompatibilité entre le libellé des textes énumérés dans la liste, c'est le libellé du document qui apparaît en premier sur la liste qui l'emporte sur celui de tout autre document qui figure plus bas sur la liste.

- a) les articles de la convention;
- b) les conditions générales 2010B (2013-06-27), Conditions générales services professionnels (complexité moyenne);
- c) l'Annexe « A », Énoncé des travaux;
- d) l'Annexe « B », Base de paiement;
- e) l'Annexe « C », Liste de vérification des exigences relatives à la sécurité;
- f) l'Annexe « D », Programme de contrats fédéraux en matière d'équité d'emploi Attestation;
- g) l'Annexe « E », Formulaire TPSGC-PWGSC, 572 Autorisation de tâches;
- h) la soumission de l'entrepreneur datée du AED.

#### 12. Clauses du Guide des CCUA

A7017C	Remplacement d	'individus spécifiques	2008-05-12
A9039C	Récupération		2008-05-12
A9068C	Règlements cond	ernant les emplacements du	2010-01-11
	gouvernement		
G1005C	Assurance	2008-0	)5-12

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#### ANNEXE « A »

## **ÉNONCÉ DES TRAVAUX**

## 1.0 SERVICES DE STÉNOGRAPHIE JUDICIAIRE

# 2.0 APERÇU

La demande de propositions vise à la prestation de services de sténographie judiciaire (SSJ) à l'Office national de l'énergie (l'Office) à Calgary (Alberta) et, le cas échéant, à d'autres endroits sur le territoire canadien pendant la période d'application du contrat. Celui ci sera en vigueur pendant deux ans à partir de la date d'adjudication.

L'entrepreneur ou le fournisseur de services de sténographie judiciaire doit être qualifié pour assurer la transcription officielle in extenso à la fois complète et fidèle des délibérations de l'Office et de conférences connexes dans une des langues officielles (voir les renseignements généraux à l'annexe I A). L'entrepreneur sera aussi tenu de fournir une version électronique de ces transcriptions ainsi que de multiples exemplaires imprimés et reliés dans les délais prescrits.

C'est l'Office national de l'énergie, la secrétaire de l'Office ou un membre délégué de l'Équipe des services de réglementation (voir l'annexe I A, alinéa 2.0) qui est désigné comme responsable technique.

# 2.1 DESCRIPTION DÉTAILLÉE DES SERVICES EXIGÉS

L'entrepreneur ou le fournisseur de services de sténographie judiciaire doit :

- a. Transcrire fidèlement toutes les délibérations en respectant la disposition et le style prescrits par l'Office (voir l'exemple à l'annexe G);
- b. Présenter à l'Office une version fidèle en format PDF des transcriptions par dépôt électronique et en utilisant le formulaire en ligne (voir le site Web de l'Office à <a href="http://www.neb-one.gc.ca/clf-nsi/index.html">http://www.neb-one.gc.ca/clf-nsi/index.html</a>) dans les cinq (5) heures suivant la fin de chaque séance quotidienne. Les instructions à suivre figurent dans le Guide du dépôt électronique auguel renvoie l'article 4.1;
- c. Livrer à l'Office, avant 7 h du matin le jour suivant la séance quotidienne, quinze (15)
   exemplaires imprimés et reliés des transcriptions et fournir les versions électroniques en
   MS Word, en ASCII ou dans un autre format convenu avec l'agent de réglementation
   responsable sur place;
- d. À la demande de l'Office, pouvoir fournir une copie sur papier des transcriptions à chaque intervenant et au demandeur avant 7 h du matin le jour suivant la fin de chaque séance quotidienne;
- e. Fournir à l'Office une copie signée du reçu de dépôt électronique et les versions sur papier des transcriptions dans les trois (3) jours suivant la fin de chaque séance quotidienne;
- f. Pouvoir fournir un exemplaire sur CD ROM (avec les versions en Word, ASCII et PDF) à toute partie qui en fait la demande dans les trois (3) jours suivant la fin de chaque séance quotidienne;

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g. Fournir d'autres copies sur papier ou électroniques des transcriptions à l'Office et aux parties qui en font la demande en respectant les quantités, les formats et les délais demandés; créer et conserver un enregistrement sonore sur CD ROM des délibérations pendant six (6) mois après l'audience:

- h. Fournir à l'Office sur demande et sans frais supplémentaires un enregistrement sonore des délibérations quotidiennes sur CD ROM:
- i. Étiqueter les CD ROM de la même manière que les copies papier des transcriptions;
- j. Donner accès à l'Office à toute base de données que peut construire ou tenir l'entrepreneur pour le stockage des transcriptions;
- k. Pouvoir fournir les mêmes services de sténographie judiciaire à divers endroits au Canada;
- Étre présent et prêt à entreprendre le travail sur place au moins trente (30) minutes avant le début de la séance;
- m. Pouvoir fournir les services décrits ci dessus quand plusieurs audiences de l'Office ont lieu en même temps;
- n. Fournir au responsable technique une liste des noms des sténographes judiciaires;
- Se vêtir sobrement et de manière à rehausser l'image professionnelle d'un tribunal quasi judiciaire;
- p. Pouvoir fournir les services décrits ci dessus aux audiences en anglais et, selon les besoins, les fournir en français lors d'audiences bilingues.

## 3.0 AUDIENCES

# 3.1 LIEUX D'AUDIENCE

Les audiences peuvent avoir lieu à la salle d'audience de l'Office au deuxième étage du 444, 7e Avenue S. O., Calgary (Alberta) (jusqu'en juin 2014) ou au Centre 10, 517, 10e Avenue S. O., Calgary (Alberta) (après juin 2014), mais elles pourraient aussi se tenir ailleurs à Calgary ou à divers autres endroits au Canada, y compris en région rurale. L'entrepreneur doit disposer des ressources voulues pour assurer les services nécessaires en cas d'audiences simultanées à différents endroits au pays. L'Office peut aussi demander à l'entrepreneur de transcrire les délibérations à un certain nombre de conférences ou lors d'autres instances qui, toutes, portent ici la désignation générale d'audiences aux fins de la présente demande de propositions. On trouvera à l'alinéa 3.3 une liste des lieux d'audience possibles.

# 3.2 PERSONNEL

L'Office exige que le personnel de l'entrepreneur, y compris son gestionnaire des opérations, se trouve sur place à chaque audience.

#### 3.3 DÉPLACEMENTS

3.3.1 L'Office ne versera pas de frais de déplacement si une audience doit se tenir dans les endroits suivants :

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Halifax, Saint John (Nouveau-Brunswick), Fredericton, St. John's (Terre Neuve-et-Labrador), Charlottetown, Montréal, Québec, région de la capitale nationale (Ottawa, Gatineau), région du Grand Toronto\*, Winnipeg, Regina, Calgary, Edmonton, Vancouver et Victoria.

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\*Aux fins de ce contrat, on entend par région du Grand Toronto la ville même de Toronto et les municipalités régionales de York, Halton, Peel et Durham.

- 3.3.2 Si l'entrepreneur est en mesure de ne facturer aucuns frais de déplacement à l'Office pour tout autre endroit au Canada, veuillez le préciser à l'annexe B Base de paiement.
- 3.3.3 Pour tout autre endroit non précisé en 3.3.1 et 3.3.2, l'Office remboursera les frais réels de déplacement (y compris les billets d'avion) et de subsistance engagés dans l'exécution des SSJ. Les frais de repas, les frais accessoires et les frais de kilométrage découlant de l'utilisation d'un véhicule privé ne doivent pas excéder les tarifs de la Directive du Conseil du Trésor sur les voyages qui s'appliquent au moment du déplacement. On peut trouver ces tarifs à l'adresse suivante :

Http://www.tbs-sct.gc.ca/pubs\_pol/hrpubs/tbm\_113/menu-travel-voyage-fra.asp.

Toutes les dispositions de voyage doivent être conformes aux dispositions de cette directive.

# 3.4 DURÉE

Les séances quotidiennes ont normalement lieu du lundi au vendredi et durent de 8 h 30 à 13 h, mais la durée peut varier d'une à dix heures et empiéter sur la soirée et/ou la fin de semaine. L'Office peut siéger plus longtemps que prévu à tout moment et à la suite d'un court préavis. La durée des délibérations entières peut varier considérablement. On trouvera à l'annexe "H" des données historiques sur la fréquence, le lieu et la durée des audiences.

# 3.5 CONTENU

La teneur des délibérations est souvent des plus complexes à cause de la terminologie financière, juridique et technique employée (dans les domaines habituels de l'énergie, de l'économie, de la sécurité et de l'environnement).

#### 3.6 LANGUE

L'Office est tenu d'entendre les parties ou les témoins dans la langue officielle de leur choix, français et/ou anglais. Il avisera l'entrepreneur des exigences sur le plan linguistique. Les transcriptions doivent toujours être dans la langue officielle de la présentation de la preuve. Si les dépositions ont lieu dans une langue autre qu'une langue officielle, la transcription doit se faire uniquement dans la langue officielle de la traduction qu'en fait l'interprète désigné ou reconnu par l'Office.

# 3.7 EXIGENCES EN MATIÈRE DE SÉCURITÉ CONCERNANT LES DOCUMENTS CONFIDENTIELS (audiences à huis clos)

L'entrepreneur doit s'en tenir rigoureusement aux instructions de protection des documents et des services. Il fournira une liste complète et fidèle à l'agent de réglementation responsable pour que soient approuvés tous les procureurs demandant des extraits classifiés ou protégés des transcriptions. Il mettra cette liste à jour à l'intention de l'agent de réglementation en cas d'ajout ou d'annulation après la première journée d'audience.

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L'entrepreneur doit préparer des extraits classifiés ou protégés des délibérations et des transcriptions uniquement pour le responsable technique et les procureurs inscrits au dossier qui ont comparu à une audience à huis clos (demandeur et intervenant dans certains cas). Tous les exemplaires de l'Office doivent être livrés en main propre par l'entrepreneur à l'agent de réglementation responsable avant la reprise de l'audience le jour suivant l'audience à huis clos ou à un autre moment indiqué. Tous les exemplaires des procureurs doivent être remis en main propre ou par un autre mode sécurisé de livraison à l'endroit et au moment convenus avec les procureurs, avec notification à l'agent de réglementation responsable, le tout aux frais de l'entrepreneur.

Sauf pour ce que prévoient les alinéas qui précèdent, des extraits classifiés ou protégés des délibérations et des transcriptions ne doivent pas être fournis ou remis à quiconque sans l'autorisation écrite préalable du responsable technique.

#### 4.0 SERVICES ET PRODUITS DE TRANSCRIPTION

Il est de première importance que les versions papier et les versions électroniques en format PDF des transcriptions officielles soient fidèles et identiques pour faciliter les recherches quotidiennes et les recherches historiques.

## 4.1 DONNÉES ÉLECTRONIQUES

L'entrepreneur est tenu de présenter à l'Office une version électronique fidèle des transcriptions en format PDF par dépôt électronique et en utilisant le formulaire en ligne dans les cinq (5) heures suivant la fin de chaque séance quotidienne de la manière prescrite par le Guide du dépôt électronique. On trouvera plus de renseignements à ce sujet dans ce guide sur le site Web de l'Office, à l'adresse :

http://www.neb-one.gc.ca/efile/guide\_f.pdf (français), ou http://www.neb-one.gc.ca/efile/guide\_e.pdf (anglais).

En outre, les versions électroniques en Word et ASCII doivent parvenir par courrier électronique au personnel désigné dans les cinq (5) heures suivant la fin de la séance quotidienne. Remarque : la copie papier de la transcription doit correspondre fidèlement à la copie électronique en format PDF.

Un reçu électronique de dépôt sera envoyé par courriel à l'entrepreneur comme preuve de transmission. Ce reçu doit être imprimé, signé et envoyé à l'Office dans les trois (3) jours suivant chaque séance quotidienne ou selon ce qu'exige l'Office.

Pour le dépôt des fichiers de transcription à l'Office, l'entrepreneur sera tenu d'avoir une connexion Internet ainsi qu'un navigateur Internet qui accepte les fichiers témoins, le langage Java et qui a un système de cryptage à 128 bits selon le protocole SSL (Secure Socket Layer). On trouvera des indications de configuration dans le Guide du dépôt électronique (voir le site Web de l'Office à l'adresse <a href="http://www.neb-one.gc.ca/efile/guide\_f.pdf">http://www.neb-one.gc.ca/efile/guide\_f.pdf</a> [français] ou <a href="http://www.neb-one.gc.ca/efile/guide\_e.pdf">http://www.neb-one.gc.ca/efile/guide\_e.pdf</a> [anglais]).

L'entrepreneur est responsable de la réussite du dépôt des documents conformément au Guide du dépôt électronique.

# 4.2 DISPOSITION ET STYLE

L'Office se réserve le droit, en consultation avec l'entrepreneur, de modifier de temps à autre le format et la présentation des transcriptions sur papier. Aux fins de la présente demande de propositions, chaque page de transcription imprimée doit être sur du papier bond blanc de 85 cm sur 60 cm (8 ½ po sur 11 po)

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et doit compter au moins 30 lignes d'écriture (sans les notes d'angle extérieur en haut de la page) et au moins 300 mots environ. Les transcriptions doivent être recto verso pour chaque page. L'Office se réserve le droit d'établir le motif et la couleur de la couverture. On trouvera à l'annexe G un exemple de copie papier.

On doit numéroter les paragraphes dans la copie papier et dans la copie électronique pour qu'il existe une correspondance parfaite entre les deux versions. Voir l'exemple à l'annexe G.

## 4.3 NOMBRE ESSENTIEL DE COPIES PAPIER POUR L'OFFICE

L'Office a besoin d'un (1) exemplaire officiel imprimé et de quatorze (14) exemplaires supplémentaires pour un total de quinze (15), le tout devant être imprimé, relié et livré au plus tard à 7 h du matin le jour suivant la fin de chaque séance quotidienne.

#### 4.4 EXEMPLAIRES DESTINÉS AUX PARTIES

L'entrepreneur doit être capable de fournir, à la demande de l'Office, une copie papier de la transcription des délibérations de chaque journée à chaque intervenant et au demandeur au plus tard à 7 h du matin le jour suivant la fin de chaque séance quotidienne. Le nombre d'intervenants varie d'un cas à l'autre, mais l'entrepreneur sera avisé dans un délai raisonnable du nombre approximatif d'exemplaires exigé. Comme solution de rechange à la copie papier de la transcription, l'entrepreneur doit être capable de fournir sans frais sur CD ROM la version en format PDF de la transcription du jour précédent à toute partie qui en fait la demande au plus tard à 7 h du matin le jour suivant la fin de la séance quotidienne.

Pour toute copie papier ou électronique demandée par le ou les demandeurs, le ou les intervenants et d'autres parties, l'entrepreneur doit respecter les quantités, les formats et les délais demandés. Le tarif perçu pour les exemplaires supplémentaires sera le tarif prescrit à l'annexe B - Base de paiement. L'Office ne peut estimer ni garantir le nombre d'exemplaires susceptible d'être demandé.

# 4.5 ENREGISTREMENTS SONORES

L'entrepreneur sera tenu de créer sur support électronique (CD, DVD, clé USB ou autre support externe) un enregistrement sonore des délibérations; cet enregistrement doit être d'une qualité suffisante pour que la transcription puisse être recréée en entier au besoin. L'entrepreneur doit conserver cet enregistrement sonore pendant au moins six (6) mois après l'audience.

# 4.6 QUALITÉ

L'Office juge qu'il est extrêmement important que les produits de transcription soient fidèles et clairs. C'est toujours l'Office qui tranche en définitive les questions de qualité de la transcription. Toute incapacité à fournir des services et/ou des transcriptions de qualité satisfaisante pourrait entraîner la résiliation du contrat.

#### 5.0 DROITS D'AUTEUR ET DE REPRODUCTION

Le droit d'auteur doit appartenir au Canada et demeurer sa propriété; tous les exemplaires doivent porter l'avis suivant :

© Sa Majesté la Reine du chef du Canada représentée par l'Office national de l'énergie

# 6.0 RESPONSABILITÉS DE L'OFFICE

## 6.1 PERSONNE-RESSOURCE À L'OFFICE

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Le responsable technique ou son délégué donnera toutes les instructions relatives aux services fournis au nom de l'Office.

En cours d'audience, d'autres instructions relatives aux services peuvent être communiquées par l'agent de réglementation responsable sur place.

#### 6.2 INSTALLATIONS

Pendant l'audience, l'Office fournira sans frais à l'entrepreneur des locaux, des meubles et d'autres aménagements appropriés dans ses propres bureaux. Il fera tout effort raisonnable pour agir ainsi partout ailleurs au Canada où il tient une audience. Il est également chargé de fournir un système de réception du son avec un canal mis à la disposition de l'entrepreneur pour toutes les audiences.

#### 6.3 AVIS OPÉRATIONNEL

Bien qu'il soit généralement capable de donner un préavis raisonnable des audiences à venir, l'Office sait par expérience que le calendrier des audiences peut changer assez rapidement. Il enverra un avis par courriel ou télécopieur et l'entrepreneur devra promptement confirmer sa réponse à toutes les demandes de SSJ au responsable technique. L'entrepreneur peut exiger des frais d'annulation lorsque l'Office lui envoie un avis d'annulation. Voir la section 6 - Frais d'annulation à l'annexe B - Base de paiement.

## 7.0 RAPPORTS

L'entrepreneur doit fournir au responsable technique un rapport postaudience en un (1) exemplaire. Ce rapport doit comprendre les indications suivantes :

- numéro d'ordonnance d'audience;
- audience tenue en français et/ou en anglais et/ou dans des langues autres que les langues officielles, et nombre de journées d'audience dans l'une et/ou l'autre des langues officielles et/ou dans d'autres langues;
- nombre d'exemplaires vendus, répartis entre les copies papier et électroniques, les exemplaires initiaux et les exemplaires supplémentaires;
- nombre de journées d'audience et durée en heures;
- nombre de " mots " effectivement produits et demandés (voir la définition de " mot " à l'alinéa 1.2 de l'annexe B Base de paiement);
- nombre de pages vendues, c'est à dire plus précisément le nombre de pages de transcription de chaque séance quotidienne, multiplié par le nombre de transcriptions vendues chaque jour et le nombre d'exemplaires remis sans frais au demandeur, aux intervenants et à l'Office;
- nombre d'enregistrements sonores vendus;
- lieu de l'audience.

## 8.0 CRITÈRES D'ACCEPTATION

Les services feront l'objet d'une surveillance régulière pour juger de leur conformité avec l'Énoncé des travaux. Il y aura acceptation lorsque le responsable technique aura contrôlé l'exécution des services et les aura jugés satisfaisants.

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# RENSEIGNEMENTS GÉNÉRAUX

**ANNEXE I-A** 

#### 1.0 CONTEXTE

# 1.1 RÔLES ET RESPONSABILITÉS

Constitué en 1959 par la Loi sur l'Office national de l'énergie, l'Office conseille le gouvernement sur les grandes questions énergétiques et réglemente dans l'intérêt public des aspects bien précis de l'exploitation du pétrole, du gaz naturel et de l'électricité. Il relève du Parlement par l'entremise du ministre des Ressources naturelles du Canada. À titre de tribunal quasi judiciaire, il est habilité à faire enquête sur tout aspect des questions énergétiques qui relève de sa compétence et à produire des rapports à l'usage et pour l'information du gouvernement, du Parlement et du grand public.

Il réglemente les droits et tarifs des compagnies pipelinières de compétence fédérale et veille à ce qu'ils soient justes, raisonnables et exempts de toute distinction injuste. Pour ce faire, il doit tenir compte de la structure de capitalisation des compagnies, de leurs frais d'exploitation et d'entretien et de la nécessité d'assurer un rendement convenable de l'investissement.

Il délivre des certificats pour la construction et l'exploitation de pipelines interprovinciaux et internationaux de transport de pétrole, de gaz et de produits pétroliers et de lignes internationales de transport d'électricité. Avant de délivrer un certificat, il doit tenir une audience publique et déterminer si les installations proposées revêtent un caractère d'utilité publique tant pour le présent que pour le futur.

L'Office est aussi un tribunal d'archives. En d'autres termes, il fonctionne à peu près comme un tribunal civil avec notamment des pouvoirs d'assermentation de témoins, de citation à comparaître de témoins réfractaires et d'audition de la preuve en vue de rendre ses décisions. Il fonde généralement ses délibérations sur des documents mis à la disposition du public et accessibles au public. Pour les demandes ou les enquêtes importantes, il tient normalement des audiences publiques auxquelles les demandeurs et les autres personnes intéressées ont le droit de participer pleinement dans la langue officielle de leur choix. Lors d'une audience orale, il y a examen de la preuve (documents, rapports, tableaux, etc.) par contre-interrogatoire et présentation d'arguments. Ces activités sont consignées dans une transcription des délibérations. À l'issue d'une audience, l'Office rédige sa décision ou son rapport officiel.

Les témoignages oraux et écrits sont généralement rendus publics et peuvent être consultés dans les bureaux et sur le site Web de l'Office. Ce site assure chaque jour un libre accès immédiat par Internet au personnel de l'Office, à toutes les parties et au grand public.

## 2.0 PARTIES

## Demandeur(s)

Partie qui prépare sa déposition et/ou son argumentation à l'appui de sa demande en vue d'un examen critique à l'audience.

#### Intervenant(s)

Particuliers ou organismes autres que le demandeur qui présentent une déposition et/ou une argumentation normalement liées à un ou à des domaines d'intérêt particuliers.

## Comité d'audience de l'Office

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Comité d'un à cinq membres qui écoute les dépositions et rédige ensuite la décision ou le rapport officiel. La plupart du temps, c'est un comité de trois membres qui est appelé à rendre une décision sur une demande.

# Agent de réglementation de l'Office

Agent de l'Office chargé d'organiser la logistique des audiences et de superviser l'application de la procédure. C'est la personne-ressource habituelle à l'Office pour l'entrepreneur ou le fournisseur de services de sténographie judiciaire en ce qui concerne les transcriptions et les préparatifs quotidiens des audiences. Tous les agents en question font partie de l'Équipe des services de réglementation du bureau de la secrétaire de l'Office.

## Responsable technique

Personne-ressource de l'Office pour le fournisseur de services de sténographie judiciaire en ce qui concerne les transcriptions et le fonctionnement quotidien des audiences. Ce responsable est la secrétaire de l'Office ou un membre délégué de l'Équipe des services de réglementation et donc, en temps normal, l'agent de réglementation responsable.

## **Public**

À titre d'archives judiciaires, les dossiers des audiences sont mis à la disposition du public et celui ci passe par la bibliothèque ou le site Web de l'Office (www.neb-one.gc.ca) lorsqu'il veut avoir accès aux transcriptions.

#### Personnel de l'Office

Personnel qui prête son soutien pendant le processus d'audience.

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# **ANNEXE « B »**

# **BASE DE PAIEMENT**

Pour alléger la paperasserie, les soumissionnaires sont priés de présenter cette annexe " telle quelle ".

Ils doivent proposer des prix de la manière indiquée ci dessous.

La TPS doit être exclue des prix proposés. Si elle s'applique, elle doit figurer comme poste distinct.

# A. PÉRIODE D'UN AN À PARTIR DE LA DATE D'ATTRIBUTION

1.1	Prix
Frais d	e " service de base " à facturer à l'Office national de l'énergie :
Tarif fix	ce et ferme de \$ par " mot ".
1.2	Définition du terme " mot "
	s de cette demande de propositions, un " mot " compte cinq caractères dans le fichier déposé de ption électronique.
On cald	cule le nombre de mots en divisant le nombre total de caractères en MS Word par le chiffre cinq.
1.3	Exemplaires destinés aux parties
de l'anr chacun	e demande des exemplaires au nom des parties, dont le demandeur, conformément à l'article 4.4 nexe A - Énoncé des travaux. Le coût du premier exemplaire (copie papier ou sur CD ROM) pour e des parties, dont le demandeur, doit être facturé à l'Office. Tout exemplaire demandé par la ar ces parties ou par tout autre intéressé doit être directement facturé à celui qui en fait la de.
	e cas de ces exemplaires supplémentaires tant sur CD ROM que sur papier bond, le coût de la apier se calcule par page.
Exemp	laires destinés aux parties (facturation décrite à l'article 4.4 de l'annexe A - Énoncé des travaux) :
a. b.	tarif fixe et ferme de\$ par page d'exemplaire imprimé, et tarif fixe et ferme de\$ par transcription d'une journée d'audience en format PDF sur CD ROM.
2.0 la dem	ENREGISTREMENTS SONORES SUR CD ROM (facturés à la partie qui en fait ande)
Tarif fix	ce et ferme de\$ par enregistrement sonore d'une journée d'audience sur CD ROM
3.0	SERVICE DE BASE

L'Office appliquera le barème suivant de " paiement à l'acte " pour le service de base de sténographie

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#### 3.1 Le " service de base " doit comprendre ce qui suit

- a) Sténographie et transcription judiciaires;
- b) correction et contrôle de la qualité:
- c) utilisation des installations requises de production pour la sténographie judiciaire, la production d'exemplaires supplémentaires et les enregistrements sonores;
- d) conservation des enregistrements sonores exigés;
- e) transmission directe d'une version fidèle en format PDF des transcriptions à l'Office à l'aide du formulaire de dépôt en ligne;
- f) transmission directe d'une copie signée du reçu de dépôt électronique et des versions électroniques des transcriptions en Word, ainsi qu'en formats PDF et ASCII;
- g) facteurs appliqués par le soumissionnaire pour les frais généraux et la marge bénéficiaire de ses services à l'Office:
- h) production des 15 copies papier exigées par l'Office pour chaque audience, frais de livraison compris.

#### 4.0 FRAIS DE DÉPLACEMENT ET DE SUBSISTANCE

Aux fins de la présente demande de propositions, l'Office ne versera pas de frais de déplacement si les audiences doivent se tenir aux endroits suivants :

Halifax, Saint John (Nouveau-Brunswick), Montréal, Québec, région de la capitale nationale (Ottawa, Gatineau), région du Grand Toronto\*, Winnipeg, Regina, Calgary, Edmonton, Vancouver et Victoria.

\*Aux fins de la demande de propositions, on entend par région du Grand Toronto la ville même de Toronto et les municipalités régionales de York, Halton, Peel et Durham.

Si l'entrepreneur est capable pour tout autre lieu au Canada de ne pas facturer de frais de déplacement à l'Office, il doit préciser ci après :

Ou  ( ) L'entrepreneur peut fournir des services aux endroits suivants sans engager de frais de déplacement. Pour tout outre lieu per mentionné si dessure ou sur la liete qui suit des frais.
déplacement. Pour tout autre lieu non mentionné ci dessus ou sur la liste qui suit, des frais déplacement s'appliqueront comme il est indiqué ci dessous :
Ville

Pour tout autre endroit non indiqué, l'Office remboursera les frais réels de déplacement (billets d'avion compris) et de subsistance engagés. Les frais de repas, les frais accessoires et les frais de kilométrage

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pour l'utilisation d'un véhicule privé ne doivent pas dépasser les tarifs de la Directive du Conseil du Trésor sur les voyages qui s'appliquent au moment du déplacement. On peut trouver ces tarifs à l'adresse http://www.tbs-sct.gc.ca/pubs\_pol/hrpubs/tbm\_113/menu-travel-voyage-fra.asp. Toutes les dispositions de voyage doivent être conformes à ce que prescrit cette directive.

#### 5.0 FRAIS DE LIVRAISON

Tous les frais de livraison engagés doivent être facturés au coût réel non majoré directement à la partie qui demande les documents.

#### 6.0 FRAIS D'ANNULATION

Les soumissionnaires doivent choisir une des options suivantes :
 a) Frais d'annulation de \_\_\_\_\_ par journée d'audience prévue sur préavis de cinq (5) jours ouvrables (1 semaine) et jusqu'à concurrence de 8 000 \$ pour les délibérations entières, ou
 b) Tarif fixe de \_\_\_\_\_ pour les délibérations entières jusqu'à concurrence de 8 000 \$, ou
 c) 1 000 \$ par journée d'audience prévue jusqu'à concurrence de 8 000 \$ pour toute la durée des délibérations, selon le moindre de ces montants pour un préavis d'annulation de 48 heures, ou

Nombre de semaines avant le début de l'audience	Audience de 4 semaines	Audience de 3 semaines	Audience de 2 semaines	Audience de 1 semaine
4	\$2000	Sans frais	Sans frais	Sans frais
3	\$4000	\$2000	Sans frais	Sans frais
2	\$6000	\$4000	\$2000	Sans frais
1	\$8000	\$6000	\$4000	\$2000
Semaine où se produit l'annulation	Audience de 4 semaines	Audience de 3 semaines	Audience de 2 semaines	Audience de 1 semaine
1	\$6000	\$4000	\$2000	Sans frais
2	\$4000	\$2000	Sans frais	S.O.
3	\$2000	Sans frais	S.O	S.O
4	Sans frais	S.O	S.O.	S.O.

Barème de frais d'annulation (paiement forfaitaire) :

#### **EXEMPLE**

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Si une audience de trois semaines a débuté et que les deux dernières semaines sont annulées pendant la première semaine. l'entrepreneur recevrait un paiement forfaitaire de 2 000 \$ en frais d'annulation.

a premiere semane, rentrepreneur receviat un parement romatane de 2 000 y en mais d'annuation
OPTION DE FRAIS D'ANNULATION :
7.0 FRAIS DE SUSPENSION (par journée d'audience)
Si les délibérations se terminent moins de deux heures après le début de la journée, des frais de suspension peuvent être facturés selon l'option retenue.
Les soumissionnaires doivent choisir une des options suivantes :
a) minimum de mots à facturer à l'Office par journée d'audience;
b) frais de dérangement de par journée d'audience.
R DELIZIÈME ANNÉE:

#### 1.1 Prix

Frais de " service de base " à facturer à l'Office national de l'énergie :

Tarif fixe et ferme de \_\_\_\_\_ \$ par " mot ".

#### 1.2 Définition du terme " mot "

Aux fins de cette demande de propositions, un " mot " compte cinq caractères dans le fichier déposé de transcription électronique.

On calcule le nombre de mots en divisant le nombre total de caractères en MS Word par le chiffre cing.

#### 1.3 Exemplaires destinés aux parties

L'Office demande des exemplaires au nom des parties, dont le demandeur, conformément à l'article 4.4 de l'annexe A - Énoncé des travaux. Le coût du premier exemplaire (copie papier ou sur CD ROM) pour chacune des parties, dont le demandeur, doit être facturé à l'Office. Tout exemplaire demandé par la suite par ces parties ou par tout autre intéressé doit être directement facturé à celui qui en fait la demande.

Dans le cas de ces exemplaires supplémentaires tant sur CD ROM que sur papier bond, le coût de la copie papier se calcule par page.

Exemplaires destinés aux parties (facturation décrite à l'article 4.4 de l'annexe A - Énoncé des travaux) :

a.	tarif fixe et ferme de	\$ par page d'exemplaire imprimé, et
b.	tarif fixe et ferme de	\$ par transcription d'une journée d'audience en format PDF
	sur CD ROM.	

#### ENREGISTREMENTS SONORES SUR CD ROM (facturés à la partie qui en fait 2.0 la demande)

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Tarif fixe et ferme de \_\_\_\_\_\_\$ par enregistrement sonore d'une journée d'audience sur CD ROM

#### 3.0 SERVICE DE BASE

L'Office appliquera le barème suivant de " paiement à l'acte " pour le service de base de sténographie judiciaire.

#### 3.1 Le " service de base " doit comprendre ce qui suit

- a) Sténographie et transcription judiciaires;
- b) correction et contrôle de la qualité;
- utilisation des installations requises de production pour la sténographie judiciaire, la production d'exemplaires supplémentaires et les enregistrements sonores;
- d) conservation des enregistrements sonores exigés;
- e) transmission directe d'une version fidèle en format PDF des transcriptions à l'Office à l'aide du formulaire de dépôt en ligne;
- f) transmission directe d'une copie signée du reçu de dépôt électronique et des versions électroniques des transcriptions en Word, ainsi qu'en formats PDF et ASCII;
- g) facteurs appliqués par le soumissionnaire pour les frais généraux et la marge bénéficiaire de ses services à l'Office;
- h) production des 15 copies papier exigées par l'Office pour chaque audience, frais de livraison compris.

#### 4.0 FRAIS DE DÉPLACEMENT ET DE SUBSISTANCE

Aux fins de la présente demande de propositions, l'Office ne versera pas de frais de déplacement si les audiences doivent se tenir aux endroits suivants :

Halifax, Saint John (Nouveau-Brunswick), Montréal, Québec, région de la capitale nationale (Ottawa, Gatineau), région du Grand Toronto\*, Winnipeg, Regina, Calgary, Edmonton, Vancouver et Victoria.

\*Aux fins de la demande de propositions, on entend par région du Grand Toronto la ville même de Toronto et les municipalités régionales de York, Halton, Peel et Durham.

Si l'entrepreneur est capable pour tout autre lieu au Canada de ne pas facturer de frais de déplacement à l'Office, il doit préciser ci après :

(	)	Aucuns frais de déplacement ne seront facturés à l'Office pou	ur tout autre endroit au Canada,
ou			
(	)	L'entrepreneur peut fournir des services aux endroits suivants déplacement. Pour tout autre lieu non mentionné ci dessus or déplacement s'appliqueront comme il est indiqué ci dessous :	u sur la liste qui suit, des frais de
Vill	le		

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Pour tout autre endroit non indiqué, l'Office remboursera les frais réels de déplacement (billets d'avion compris) et de subsistance engagés. Les frais de repas, les frais accessoires et les frais de kilométrage pour l'utilisation d'un véhicule privé ne doivent pas dépasser les tarifs de la Directive du Conseil du Trésor sur les voyages qui s'appliquent au moment du déplacement. On peut trouver ces tarifs à l'adresse http://www.tbs-sct.gc.ca/pubs\_pol/hrpubs/tbm\_113/menu-travel-voyage-fra.asp. Toutes les dispositions de voyage doivent être conformes à ce que prescrit cette directive.

#### 5.0 FRAIS DE LIVRAISON

Tous les frais de livraison engagés doivent être facturés au coût réel non majoré directement à la partie qui demande les documents.

#### 6.0 FRAIS D'ANNULATION

- 6.1 Les soumissionnaires doivent choisir une des options suivantes :
- a) Frais d'annulation de \_\_\_\_\_ par journée d'audience prévue sur préavis de cinq (5) jours ouvrables (1 semaine) et jusqu'à concurrence de 8 000 \$ pour les délibérations entières, ou
- b) Tarif fixe de \_\_\_\_\_pour les délibérations entières jusqu'à concurrence de 8 000 \$, ou
- c) 1 000 \$ par journée d'audience prévue jusqu'à concurrence de 8 000 \$ pour toute la durée des délibérations, selon le moindre de ces montants pour un préavis d'annulation de 48 heures, ou
- d) Barème de frais d'annulation (paiement forfaitaire) :

Nombre de semaines avant le début de l'audience	Audience de 4 semaines	Audience de 3 semaines	Audience de 2 semaines	Audience de 1 semaine
4	\$2000	Sans frais	Sans frais	Sans frais
3	\$4000	\$2000	Sans frais	Sans frais
2	\$6000	\$4000	\$2000	Sans frais
1	\$8000	\$6000	\$4000	\$2000
Semaine où se produit l'annulation	Audience de 4 semaines	Audience de 3 semaines	Audience de 2 semaines	Audience de 1 semaine
1	\$6000	\$4000	\$2000	Sans frais
2	\$4000	\$2000	Sans frais	S.O.
3	\$2000	Sans frais	S.O	S.O

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cal097

Client Ref. No. - N° de réf. du client

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File No. - N° du dossier

CCC No./N° CCC - FMS No/ N° VME

NEB

CAL-3-36093

_				
4	Sans frais	S.O	S.O.	S.O.

#### **EXEMPLE**

Si une audience de trois semaines a débuté et que les deux dernières semaines sont annulées pendant la première semaine, l'entrepreneur recevrait un paiement forfaitaire de 2 000 \$ en frais d'annulation.

OPTION DE FRAIS D'ANNULATION : \_\_\_\_\_

#### 7.0 FRAIS DE SUSPENSION (par journée d'audience)

Si les délibérations se terminent moins de deux heures après le début de la journée, des frais de suspension peuvent être facturés selon l'option retenue.

Les soumissionnaires doivent choisir une des options suivantes :

- a) minimum de \_\_\_\_\_ mots à facturer à l'Office par journée d'audience;
- b) frais de dérangement de \_\_\_\_\_ par journée d'audience.

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#### ANNEXE « C »

### LISTE DE VÉRIFICATION DES EXIGENCES RELATIVES À LA SÉCURITÉ

(voir document ci-joint)

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#### **ANNEXE « D »**

# PROGRAMME DE CONTRATS FÉDÉRAUX POUR L'ÉQUITÉ EN MATIÈRE D'EMPLOI - ATTESTATION

Je, soumissionnaire, en présentant les renseignements suivants à l'autorité contractante, atteste que les renseignements fournis sont exacts à la date indiquée ci-dessous. Les attestations fournies au Canada peuvent faire l'objet d'une vérification à tout moment. Je comprends que le Canada déclarera une soumission non recevable, ou un entrepreneur en situation de manquement, si une attestation est jugée fausse, que ce soit pendant la période d'évaluation des soumissions, ou pendant la durée du contrat. Le Canada aura le droit de demander des renseignements supplémentaires pour vérifier les attestations d'un soumissionnaire. À défaut de répondre à cette demande, la soumission sera déclarée non recevable, ou sera considéré comme un manquement au contrat

recevable, ou sera considéré comme un manquement au contrat.
Pour obtenir de plus amples renseignements sur le Programme de contrats fédéraux pour l'équité en matière d'emploi, visitez le site Web de <u>Ressources humaines et Développement des compétences Canada - Travail</u> .
Date :(AAAA/MM/JJ) [si aucune date n'est indiquée, la date de clôture de la demande de soumissions sera utilisée]
Compléter à la fois A et B.
A. Cochez seulement une des déclarations suivantes :
( ) A1. Le soumissionnaire atteste qu'il n'a aucun effectif au Canada.
( ) A2. Le soumissionnaire atteste qu'il est un employeur du secteur public.
( ) A3. Le soumissionnaire atteste qu'il est un <u>employeur sous réglementation fédérale</u> , en vertu de la <u>Loi sur l'équité en matière d'emploi</u> .
( ) A4. Le soumissionnaire atteste qu'il a un effectif combiné de moins de 100 employés au Canada (l'effectif combiné comprend les employés permanents à temps plein, les employés permanents à temps partiel et les employés temporaires [les employés temporaires comprennent seulement ceux qui ont travaillé pendant 12 semaines ou plus au cours d'une année civile et qui ne sont pas des étudiants à temps plein]).
A5. Le soumissionnaire a un effectif combiné de 100 employés ou plus au Canada; et
<ul> <li>( ) A5.1. Le soumissionnaire atteste qu'il a conclu un <u>Accord pour la mise en œuvre de l'équité en matière d'emploi</u> valide et en vigueur avec HRDCC - Travail.</li> <li>OU</li> </ul>
<ul> <li>( ) A5.2. Le soumissionnaire a présenté <u>l'Accord pour la mise en oeuvre de l'équité en matière d'emploi (LAB1168)</u> à RHDCC - Travail. Comme il s'agit d'une condition à l'attribution d'un contrat, remplissez le formulaire intitulé Accord pour la mise en œuvre de l'équité en matière d'emploi (LAB1168), signez-le en bonne et due forme et transmettez-le à RHDCC - Travail.</li> </ul>
B. Cochez seulement une des déclarations suivantes :
( ) B1. Le soumissionnaire n'est pas une coentreprise.

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OU

( ) B2. Le soumissionnaire est une coentreprise et chaque membre de la coentreprise doit fournir à l'autorité contractante l'annexe Programme de contrats fédéraux pour l'équité en matière d'emploi - Attestation. (Consultez la section sur les coentreprises des instructions uniformisées.)

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#### ANNEXE « E »

### FORMULAIRE TPSGC-PWGSC 572 AUTORISATION DE TÂCHES

(voir document ci-joint)

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#### ANNEXE «F»

### RAPPORT D'UTILISATION DES AUTORISATIONS DE TÂCHES

Faire parven	ir au:		
	lics et Services gouver (403-292-5786 wst-pa-cal@tpsgc-p		
FOURNISSE N° DU CONT MINISTÈRE		84084-130109 Office national de l'énergie	
N° d'article		Description de la tâche	Valeur de la tâche (TPS non inclus)
A) Valeur to	tale en dollars des tâch	es pour la période de référence:	
B) Tâches to	otales accumulées à ce	jour:	
(A+B) Tâche	es totales accumulées:		
AUCUN RAF période [ ]		pas conclu d'affaires avec le gouve	rnement du Canada pour cette
PRÉSENTÉ	PAR:		
SIGNATURE	<u> </u>	DATE:	

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#### ANNEXE « G »

### **ÉCHANTILLON DE TRANSCRIPTION**

(voir document ci-joint)

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#### ANNEXE « H »

#### STATISTIQUE DES AUDIENCES

(voir document ci-joint)

NEB Hearing Statistics from 2005 to Present (except Mackenzie Gas Project)

Language	Е	Я	E	З	3	Э	E	3	З	Э	3
Location	Calgary, AB	Calgary, AB	St. Stephen, NB	Calgary, AB	Calgary, AB	Calgary, AB	Calgary, AB	Calgary, AB	Calgary, AB	Esquimault, BC	Calgary, AB
Cost to NEB	s	\$	8	8	s	\$	S	8	8	8	s
Cancellation Fees											
No. of pages of transcripts	63	396	116	64	09	82	85	55	83	222	239
No. of words (Approx.)	26,249.40	124,067.60	42,953.00	28,706.00	28,716.00	38,633.00	42,572.60	22,347.40	42,392.20	93,209.40	97,302.20
No. of Hearing Days	1	4	1	1	1	1	1	-	1	3	3
Type of Hearing	Review	Tolls	DR	Tolls	Tolls	Tolls	Tolk Motion	Tolls Motion	Tolk Motion	Electricity Facilities	Oil Pipeline Facilities
Description	Review of TCPL Tolls	Tolls Application	NB Detailed Route Hearing	Priority Destination Delivery on the Terasen System	Priority Destination Delivery on the Terasen System	Argument	Argument	Priority Destination Delivery on the Terasen System	Terasen Pipeline (Trans Allocation of Westridge Dock Mountain) Inc. Tariffs Capacity	Juan de Fuca Cable Project	Terasen Pipeline(Trans Mountain) Inc.
Сотрапу	CAPP Review	Enbridge Pipelines Inc. Tolls Application	New Brunswick Power Corporation	Chevron Standard Limited, Neste Canada Inc. and Chevron Canada Limited	Chevron Standard Limited, Neste Canada Inc. and Chevron Canada Limited	Coral Energy FT RAM Argument	Centra Transmission Holdings, Inc.	Chevron Standard Limited, Neste Canada Inc. and Chevron Canada Limited	Terasen Pipeline (Trans Allocation Mountain) Inc. Tariffs Capacity	Sea Breeze Victoria Converter Corp.	Terasen Pipeline(Trans Mountain) Inc.
Year & Month	Apr-05	Apr-05	May-05	May-05	Sep-05	Jan-06	Jan-06	Mar-06	Apr-06	Jun-06	Aug-06
Hearing Order	RH-R-1-2005	RH-1-2005	MH-1-2005	MH-2-2005	MH-2-2005	RHW-2-2005	RHW-3-2005	MH-2-2005		EH-1-2006	OH-1-2006

NEB Hearing Statistics from 2005 to Present (except Mackenzie Gas Project)

				1			1		ı						
Language	E/F	E/F	E/F	E/F	В	E/F	E/F	Я	ଦ	E	ସ	되	9		
Location	Toronto, ON Cagary, AB	Calgary, AB	Saint John, NB	Halifax and Antigonish, NS	Regina, SK	Quebec City, PQ	Calgary, AB and Regina, SK	Grande Prairie, AB	Regina, SK and Calgary, AB	Calgary, AB	Regina, SK and Calgary, AB	Nisku, AB	Oyen, AB		
Cost to NEB	×	s	s	s	s	જ	ss	S	s	S	ø	so.	ક્ર	S	s
Cancellation Fees		ø				so.	s		S		S	S		8	
No. of pages of transcripts	059	713	1971	649	240	776	1,248	335	450	132	350	182	156	2186	105.29
No. of words (Approx.)	285,417.60	283,692.00	741,676.00	233,461.00	80,961.20	276,370.00	459,080.00	106,166.00	180,270.00	55,213.00	126,985.00	70,554.80	51,000	3,537,995.40	40,080.40
No. of Hearing Days	∞	œ	13	7	3	7	10	2	4	1	S	1	1	28	
Type of Hearing	Tolls	Leave to Transfer	Gas/ Facilities	Gas/ Facilities	Oil/ Facilities	Tolls	Oil/ Facilities	General	Oil/ Facilities	General	Oil Pipeline Facilities	Oil Pipeline Facilities	Oil Pipeline Facilities		
Description	Application for Firm Transportation Short Notice Service (FT-SN) and Short Notice Balancing Service (SNB)	Leave to Transfer Certain Pipeline Facilities comprising part of the TCPL Mainline System from TransCanada PipeLines Limited	Brunswick Pipeline Project	Deep Panuke Offshore Gas Development Project	ACCE Project	Gros Cacouna Receipt Point	Oil Pipeline Facilities	Landowner Review	Southern Lights Project	(Confidential SDD)	Alberta Clipper Project	Line 4 Extension OH-5-2007	Cushing Extension		
Company	TransCanada PipeLines Ltd.	TransCanada Keystone Pipeline GP Ltd.	Emera Brunswick Pipeline Ltd.	EnCana Corporation/Deep Panuke	Enbridge Pipelines Inc.	TransCanada PipeLines Ltd.	TransCanada Keystone Pipeline GP Ltd.	Alliance/Siebert	Enbridge Pipelines Inc.	Husky Oil	Enbridge Pipelines Inc.	En bridge Pipelines Inc.	TransCanada Keystone Pipeline GP Ltd.		
Year & Month	Sep-06	Oct-06	Nov-06	Nov 06 & Mar 07	Apr-07	Apr-07	Jun-07	Jun-07	1-5 Aug 07 29 Oct - 3 Nov 07	Sep-07	70-voN	Jan-08	08-Apr		
Hearing Order	RH-1-2006	MH-1-2006	GH-1-2006	GH-2-2006	OH-2-2007	RH-1-2007	OH-1-2007	ИН-R-1-2007	ОН-3-2007	MH-2-2007	OH-4-2007	OH-5-2007	OH-1-2008	rotals:	Average per day

#### Task Authorization Autorisation de tâche

Instruction for completing the form PWGSC - TPSGC 572 - Task Authorization (Use form DND 626 for contracts for the Department of National Defence)

Instruction pour compléter le formulaire PWGSC - TPSGC 572 - Authorization de tâche (Utiliser le formulaire DND 626 pour les contrats pour le ministère de la Défense)

#### **Contract Number**

Enter the PWGSC contract number.

#### **Contractor's Name and Address**

Enter the applicable information

#### **Security Requirements**

Enter the applicable requirements

## Total estimated cost of Task (Applicable taxes extra)

Enter the amount

#### Numéro du contrat

Inscrire le numéro du contrat de TPSGC.

#### Nom et adresse de l'entrepreneur

Inscrire les informations pertinentes

#### Exigences relatives à la sécurité

Inscrire les exigences pertinentes

### Coût total estimatif de la tâche (Taxes applicables en sus)

Inscrire le montant

#### For revision only

#### **TA Revision Number**

Enter the revision number to the task, if applicable.

### Total Estimated Cost of Task (Applicable taxes extra) before the revision

Enter the amount of the task indicated in the authorized TA or, if the task was previously revised, in the last TA revision.

# Increase or Decrease (Applicable taxes extra), as applicable

As applicable, enter the amount of the increase or decrease to the Total Estimated Cost of Task (Applicable taxes extra) before the revision.

#### Aux fins de révision seulement

#### Numéro de la révision de l'AT

### Inscrire le numéro de révision de la tâche, s'il y a lieu.

# Coût total estimatif de la tâche (Taxes applicables en sus) avant la révision

Inscrire le montant de la tâche indiquée dans l'AT autorisée ou, si la tâche a été révisée précédemment, dans la dernière révision de l'AT.

# Augmentation ou réduction (Taxes applicables en sus), s'il y a lieu

S'il y a lieu, inscrire le montant de l'augmentation ou de la réduction du Coût total estimatif de la tâche (Taxes applicables en sus) avant la révision.

#### Required Work: Complete sections A, B, C, and D, as required.

#### A. Task Description of the Work required:

Complete the following paragraphs, if applicable. Paragraph (a) applies only if there is a revision to an authorized task.

- (a) Reason for revision of TA, if applicable: Include the reason for the revision; i.e. revised activities; delivery/completion dates; revised costs. Revisions to TAs must be in accordance with the conditions of the contract. See Supply Manual 3.35.1. 50 or paragraph 6 of the Guide to Preparing and Administering Task Authorizations.
- (b) Details of the activities to be performed (include as an attachment, if applicable)
- (c) Description of the deliverables to be submitted (include as an attachment, if applicable).
- (d) Completion dates for the major activities and/or submission dates for the deliverables (include as an attachment, if applicable).

## 1. Travaux requis : Remplir les sections A, B, C et D, au besoin.

#### A. Description de tâche des travaux requis :

Remplir les alinéas suivants, s'il y a lieu : L'alinéa (a) s'applique seulement s'il y a révision à une tâche autorisée.

- (a) Motif de la révision de l'AT, s'il y a lieu : Inclure le motif de la révision c.-à.-d., les activités révisées, les dates de livraison ou d'achèvement, les coûts révisés. Les révisions apportées aux AT doivent respecter les conditions du contrat. Voir l'article 3.35. 1.50 du Guide des approvisionnements ou l'alinéa 6 du Guide sur la préparation et l'administration des autorisations de tâches.
- (b) Détails des activités à exécuter (joindre comme annexe, s'il y a lieu).
- (c) Description des produits à livrer (joindre comme annexe, s'il y a lieu).
- (d) Les dates d'achèvement des activités principales et (ou) les dates de livraison des produits (joindre comme annexe, s'il y a lieu).

#### **B.** Basis of Payment:

Insert the basis of payment or bases of payment that form part of the contract that are applicable to the task description of the work; e.g. firm lot price, limitation of expenditure, firm unit price

#### C. Cost of Task:

#### **Insert Option 1 or 2:**

#### Option 1:

Total estimated cost of Task (GST/HST extra): Insert the applicable cost elements for the task determined in accordance with the contract basis of payment; e.g. Labour categories and rates, level of effort, Travel and living expenses, and other direct costs.

#### Option 2:

Total cost of Task (GST/HST extra): Insert the firm unit price in accordance with the contract basis of payment and the total estimated cost of the task.

#### **D.** Method of Payment

Insert the method(s) of payment determined in accordance with the contract that are applicable to the task; i.e. single payment, multiple payments, progress payments or milestone payments. For milestone payments, include a schedule of milestones.

#### 2. Authorization(s):

The client and/or PWGSC must authorize the task by signing the Task Authorization in accordance with the conditions of the contract. The applicable signatures and the date of the signatures is subject to the TA limits set in the contract. When the estimate of cost exceeds the client Task Authorization's limits, the task must be referred to PWGSC.

#### 3. Contractor's Signature

The individual authorized to sign on behalf of the Contractor must sign and date the TA authorized by the client and/or PWGSC and provide the signed original and a copy as detailed in the contract.

#### B. Base de paiement :

Insérer la base ou les bases de paiement qui font partie du contrat qui sont applicables à la description du travail à exécuter : p. ex., prix de lot ferme, limitation des dépenses et prix unitaire ferme.

#### C. Coût de la tâche:

#### Insérer l'option 1 ou 2

#### Option 1:

Coût total estimatif de la tâche (TPS/TVH en sus) Insérer les éléments applicables du coût de la tâche établies conformément à la base de paiement du contrat. p. ex., les catégories de main d'œuvre, le niveau d'effort, les frais de déplacement et de séjour et autres coûts directs.

#### Option 2:

Coût total de la tâche (TPS/TVH en sus) : Insérer le prix unitaire ferme conformément à la base de paiement du contrat et le coût estimatif de la tâche.

#### D. Méthode de paiement

Insérer la ou les méthode(s) de paiement établit conformément au contrat et qui sont applicable(s) à la tâche; c.-à.-d., paiement unique, paiements multiples, paiements progressifs ou paiements d'étape. Pour ces derniers, joindre un calendrier des étapes.

#### 2. Autorisation(s):

Le client et (ou) TPSGC doivent autoriser la tâche en signant l'autorisation de tâche conformément aux conditions du contrat. Les signatures et la date des signatures appropriées sont assujetties aux limites d'autorisation de tâche établies dans le contrat . Lorsque l'estimation du coût dépasse les limites d'autorisation de tâches du client, la tâche doit être renvoyée à TPSGC.

#### 3. Signature de l'entrepreneur

La personne autorisée à signer au nom de l'entrepreneur doit signer et dater l'AT, autorisée par le client et (ou) TPSGC et soumettre l'original signé de l'autorisation et une copie tel que décrit au contrat.

Travaux publics et Services gouvernementaux Canada

Annex	
Annexe	

Task Autho Autorisation			Contract Number - Numéro du contrat
Contractor's Name and Address - Nom et l'adress	se de l'entrepreneur	Task Authorization (	TA) No N° de l'autorisation de tâche (AT)
		Title of the task, if a	pplicable - Titre de la tâche, s'il y a lieu
		Total Estimated Cost Coût total estimatif	t of Task (Applicable taxes extra) de la tâche (Taxes applicables en sus)
Security Requirements: This task includes securi Exigences relatives à la sécurité : Cette tâche con	nprend des exigences the Security Require	ements Checklist (SRO	é CL) included in the Contract e à la sécurité (LVERS) dans le contrat
For Revision only - Aux fins de révis	sion seulement		
TA Revision Number, if applicable Numéro de révision de l'AT, s'il y a lieu	Total Estimated Cos taxes extra) before Coût total estimatif applicables en sus)	de la tâche (Taxes	Increase or Decrease (Applicable taxes extra), as applicable Augmentation ou réduction (Taxes applicables en sus), s'il y a lieu \$
Start of the Work for a TA: Work can until a TA has been authorized in according conditions of the contract.		peuvent pas	vaux pour l'AT : Les travaux ne commencer avant que l'AT soit primément au contrat.
1. Required Work: - Travaux requis	:		
A.Task Description of the Work required - Description  B. Basis of Payment - Base de paiement	cription de tache de	s travaux requis	See Attached - Ci-joint  See Attached - Ci-joint
C. Cost of Task - Coût de la tâche			See Attached - Ci-joint
D. Method of Payment - Méthode de paiement			See Attached - Ci-joint

Annex	
Annexe	

Contract Number - Numéro du contrat

2	<b>Authorization</b>	(e)	۱ –	Autorica	ation	(6)	١
Z.	Authorization	S	) –	AULOFIS	ation	(5)	ı

By signing this TA, the authorized client and (or) the PWGSC Contracting Authority certify(ies) that the content of this TA is in accordance with the conditions of the contract.

The client's authorization limit is identified in the contract. When the value of a TA and its revisions is in excess of this limit, the TA must be forwarded to the PWGSC Contracting Authority for authorization.

En apposant sa signature sur l'AT, le client autorisé et (ou) l'autorité contractante de TPSGC atteste(nt) que le contenu de cette AT respecte les conditions du contrat.

La limite d'autorisation du client est précisée dans le contrat. Lorsque la valeur de l'AT et ses révisions dépasse cette limite, l'AT doit être transmise à l'autorité contractante de TPSGC pour autorisation.

Name and title of authorized client - No	om et titre du client autorisé à signer
Signature	Date
PWGSC Contracting Authority - A	utorité contractante de TPSGC
	Date
•	
	eneur
Contractor's Signature - Signature de l'entrepr	eneur
	eneur
	eneur
Contractor's Signature - Signature de l'entrepro	rized - to sign for the Contractor
Contractor's Signature - Signature de l'entrepr	rized - to sign for the Contractor
Contractor's Signature - Signature de l'entrepro	rized - to sign for the Contractor
Contractor's Signature - Signature de l'entrepro	rized - to sign for the Contractor
Contractor's Signature - Signature de l'entrepro	rized - to sign for the Contractor

# JOINT REVIEW PANEL FOR THE ENBRIDGE NORTHERN GATEWAY PROJECT COMMISSION D'EXAMEN CONJOINT DU PROJET ENBRIDGE NORTHERN GATEWAY



Hearing Order OH-4-2011 Ordonnance d'audience OH-4-2011

Northern Gateway Pipelines Inc. Enbridge Northern Gateway Project Application of 27 May 2010

Demande de Northern Gateway Pipelines Inc. du 27 mai 2010 relative au projet Enbridge Northern Gateway

**VOLUME 169** 

Hearing held at Audience tenue à

Chances Prince Rupert 240 West, 1<sup>st</sup> Avenue Prince Rupert, British Columbia

> April 24, 2013 Le 24 avril 2013

International Reporting Inc. Ottawa, Ontario (613) 748-6043



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### HEARING /AUDIENCE OH-4-2011

IN THE MATTER OF an application filed by the Northern Gateway Pipelines Limited Partnership for a Certificate of Public Convenience and Necessity pursuant to section 52 of the *National Energy Board Act*, for authorization to construct and operate the Enbridge Northern Gateway Project.

#### HEARING LOCATION/LIEU DE L'AUDIENCE

Hearing held in Prince Rupert (British Columbia), Wednesday, April 24, 2013 Audience tenue à Prince Rupert (Colombie-Britannique), mercredi, le 24 avril 2013

#### JOINT REVIEW PANEL/LA COMMISSION D'EXAMEN CONJOINT

S. Leggett Chairperson/Présidente

K. Bateman Member/Membre

H. Matthews Member/Membre

#### APPLICANT/DEMANDEUR

Northern Gateway Pipelines Inc.

- Mr. Richard A. Neufeld, Q.C.
- Mr. Ken MacDonald
- Mr. Bernie Roth
- Ms. Laura Estep
- Ms. Kathleen Shannon
- Mr. Dennis Langen
- Mr. Douglas Crowther

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Alberta Lands Ltd.

- Mr. Darryl Carter

Alexander First Nation

- Ms. Caroline O'Driscoll

BC Nature and Nature Canada

- Mr. Chris Tollefson
- Mr. Anthony Ho
- Ms. Natasha Gooch

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Province of British Columbia

- Ms. Elizabeth Graff
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Nathan Cullen

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- Mr. Chris Peter

Canadian Association of Petroleum Producers (CAPP)

- Mr. Keith Bergner
- Mr. Lewis L. Manning

Cenovus Energy Inc., Nexen Inc., Suncor Energy Marketing Inc.,

Total E&P Canada Ltd.

- Mr. Don Davies

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- Ms. Brenda Gaertner
- Ms. Maria Morellato
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- Ms. G.L. Terri-Lynn Williams-Davidson
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#### Daiya-Mattess Keyoh

- Mr. Kenny Sam
- Mr. Jim Munroe

#### Douglas Channel Watch

- Mr. Murray Minchin
- Ms. Cheryl Brown
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- Mr. Manny Arruda
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#### Driftpile Cree Nation

- Mr. Amyn F. Lalji

#### Enoch Cree Nation, Ermineskin Cree Nation and Samson Cree Nation

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- Mr. Tim Leadem, Q.C.
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- Mr. Kevin Crook

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- Mr. Lawrence Shute
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- Ms. Leslie Beckmann

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- Mr. James Shaw
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- Ms. Jennifer Griffith
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- Mr. Michael Gordon
- Ms. Gillian Bakker

#### Heiltsuk Tribal Council

- Ms. Carrie Humchitt
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- Ms. Lisa Fong

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- Mr. Walter Thorne
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- Ms. April MacLeod
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#### MEG Energy Corp.

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- Ms. Patricia Moss

#### Office of the Wet'suwet'en

- Mr. Mike Ridsdale
- Mr. David De Wit
- Chief Namoks (John Ridsdale)

#### Swan River First Nation

- Mr. Jay Nelson
- Ms. Dominique Nouvet

#### United Fishermen and Allied Workers' Union

- Ms. Joy Thorkelson
- Mr. Hugh Kerr

Terry Vulcano

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- Mr. Andrew Hudson
- Ms. Carol Hales
- Ms. Rebecca Brown
- Mr. Asad Chaudhary
- Mr. Neil Patterson

Transcript

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Mr. George Armstrong

Dr. Andrée Blais-Stevens

Dr. Carl Brown

Mr. Kevin Carrigan

Dr. John Cassidy

Dr. Caroline Caza

Dr. Josef Cherniawsky

Mr. John Clarke

Mr. Kim Conway

Dr. Heather Dettman

Mr. Chris Doyle

Mr. Wayne Dutchak

Mr. Michael Dwyer

Mr. Michael Engelsjord

Mr. Charles Hansen

Mr. Grant Hogg

Dr. Bruce Hollebone

Dr. Ali Khelifa

Mr. Erik Kidd

Mr. Thomas King

Dr. Gwyn Lintern

Ms. Laura Maclean

Mr. François Marier

Mr. Phil Murdock

Capt. Glenn Ormiston

Mr. Donald Roussel

Mr. Paul Topping

Mr. Rob Turner

Mr. Shane Walters

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### **UNDERTAKINGS/ENGAGEMENTS**

No. Description

Paragraph No./No. de paragraphe

- --- Upon commencing at 7:59 a.m./L'audience débute à 7h59
- 19281. **THE CHAIRPERSON:** Good morning, everyone.
- 19282. Are there any preliminary matters that parties wish to raise this morning?
- 19283. **MR. PATTERSON:** Madam Chairman, counsel Neil Patterson again.
- We've been advised from the Heiltsuk Nation today that Panels 2 and 3 they won't be answering -- asking any questions, but they will confirm that they are going to be here for cross-examining Panel No. 4.
- 19285. **THE CHAIRPERSON:** Thank you for the update, Mr. Patterson.
- 19286. **MR. PATTERSON:** You're welcome.
- 19287. **THE CHAIRPERSON:** Good morning, Ms. Thorkelson.
- 19288. **MS. THORKELSON:** Good morning.
- 19289. **THE CHAIRPERSON:** What did you do with the sunshine?
- --- (Laughter/Rires)
- 19290. **MS. THORKELSON:** I'm sure it will appear after it has a sprinkle.
- --- (Laughter/Rires)
- 19291. **THE CHAIRPERSON:** Please continue with your questions of this Panel.
- 19292. **MS. THORKELSON:** You're pretty safe in Rupert if you make that as a weather forecast.
- 19293. **THE CHAIRPERSON:** That's been my experience.
- 19294. Please continue with your questions.

19295. **MS. THORKELSON:** Thank you.

**BONNIE ANTCLIFFE: Resumed MICHAEL ENGELSJORD: Resumed** 

BRAD FANOS: Resumed JOHN FORD: Resumed

STEVEN GROVES: Resumed THOMAS KING: Resumed

TRACEY SANDGATHE: Resumed

**CAROLINE CAZA: Resumed** 

SEAN BOYD: Resumed CARL BROWN: Resumed CORAL deSHIELD: Resumed CHRIS DOYLE: Resumed DAN ESLER: Resumed GRANT HOGG: Resumed

**BRUCE HOLLEBONE: Resumed** 

RICHARD HOLT: Resumed ALI KHELIFA: Resumed

LAURA MACLEAN: Resumed KEN MORGAN: Resumed PATRICK O'HARA: Resumed BARRY SMITH: Resumed JENNIFER WILSON: Resumed

JENNIFER WILSON: Resumed XUEBIN ZHANG: Resumed JOHN CLARKE: Resumed

HEATHER DETTMAN: Resumed DAVID PEACOCK: Resumed

### --- EXAMINATION BY/INTERROGATOIRE PAR MS. THORKELSON:

(Continued/Suite)

19296. **MS. THORKELSON:** If you could turn to page 28 of the DFO submission on paragraph 99? Page 28. Thank you.

19297. DFO notes here that the potential for accidents and malfunctions -- malfunctions leading to an oil spill -- would be a primary pathway of effects or POE.

19298. And if we look at page 11, paragraph 29? Thank you.

19299. The first sentence says:

"Following the identification of the pathways of effects and the application of mitigation, should any residual impacts remain, DFO will conduct a risk assessment." (As read)

- 19300. And my question is: Did DFO do a risk assessment on the impacts of an oil spill on fish, fish habitat and on fisheries?
- --- (A short pause/Courte pause)
- 19301. MR. MICHAEL ENGELSJORD: No, DFO did not.
- 19302. **MS. THORKELSON:** Thank you.
- 19303. On page 34? Paragraph 124. Thank you.
- 19304. DFO says that Enbridge has done a reasonable risk assessment -- or sorry.
- 19305. On page 34 at paragraph 24, DFO says that Enbridge has done a reasonable risk assessment on the impacts of an oil spill on fisheries resources.
- 19306. However, is it not true that, in the CSAS Branch Science response regarding spill modelling, that DFO Science said they were not satisfied and had requested more detail regarding Enbridge's QRA and the resisting conclusions about the likelihood of a catastrophic spill?
- 19307. And if you can't remember that CSAS, we could turn again to E9-21-09, page 64. And this is an answer to -- by the Government to Kitkatla regarding the Science response.
- 19308. So if you want to take a moment to look at that one.
- 19309. And the questions says that DFO Science said they were -- the question is: Is it correct that DFO Science said they were not satisfied with the spill response modelling -- with the -- Enbridge's QRA and the resulting conclusions?

- --- (A short pause/Courte pause)
- 19310. **MS. BONNIE ANTCLIFFE:** So you are correct in that this is the advice provided by DFO Science in the CSAS papers, and we did incorporate that advice into our evidence.
- 19311. It is important to note that the DFO evidence, the written evidence, was produced in December 2012 and that comes back to paragraph 124, which we spoke to yesterday.
- 19312. So paragraph 124, when we talked about an ecological risk assessment being reasonable, what we said was the basis for that was the methodology in the literature. So they followed -- the Proponent followed a published methodology.
- 19313. What we also said yesterday about paragraph 124 in our written submission was that we made an observation that that provided useful information. And that was the extent of the context and the frame for the information in 124.
- 19314. So that material came out in December of 2011 and then the Science response information which you see here also formed part of our evidence, and it was included in the Information Requests that came out after the written submission.
- 19315. **MS. THORKELSON:** So if you're going to -- if you were going to rewrite your submission, would you change paragraph 24 -- 124, sorry?
- 19316. **MS. BONNIE ANTCLIFFE:** The context is different, so the context for 124, as we discussed yesterday, was around the habitat risk assessment, the published methodology.
- 19317. What we're providing here in the Information Request is more detail from DFO Science who has expertise in this area. We've provided that in the Information Request to be available to all agencies involved in spill response.
- 19318. **MS. THORKELSON:** Thank you.
- 19319. On page 34 at paragraph 126 -- so it's just scrolling down a bit -- DFO says that the analysis of the accuracy of the spill likelihoods, spill trajectories or fate and behaviour of chemicals of potential concern lies outside of DFO's

expertise and mandate.

- 19320. And we -- I think we heard yesterday it was just out of HAAB's or your department's expertise mandate.
- 19321. However, DFO's science in B46-2 -- and I don't know why I don't have a -- it's IR 2.73 and I'm sorry I don't have a page number.
- 19322. It's IR -- sorry, it's 2.7.3 so it's probably way down. Sorry about that, I'm really sorry that I didn't get that in.
- 19323. In this IR, DFO requested additional information and an assessment of the spread of oil and condensate through Canadian waters for marine accidents all along shipping routes -- along all of the shipping routes rather than for the six scenarios. And we looked at a different IR probably yesterday.
- 19324. What I did want to know is: Did DFO Science receive the additional information requested?
- 19325. **THE CHAIRPERSON:** Ms. Thorkelson, I'm not sure if we're on the right IR. It seems to go from 2.7 to 2.8 as opposed to having a 2.7.3.
- 19326. Is anyone able to help us with a number that that might be? Is there anyone familiar with what Ms. Thorkelson's referring to?
- --- (A short pause/Courte pause)
- 19327. **THE CHAIRPERSON:** Ms. Thorkelson, what IR ---
- 19328. **MS. THORKELSON:** Okay, the question ---
- 19329. **THE CHAIRPERSON:** Okay.
- 19330. **MS. THORKELSON:** --- I have IR 2.73 but we -- maybe -- I'm sure the Department people can remember. It's the Information Request where you requested an assessment regarding the spread of oil and condensate through Canadian waters from marine accidents along all the shipping routes rather than for the six scenarios.
- 19331. And so I ---

- 19332. **THE CHAIRPERSON:** So it was the Union's IR?
- 19333. **MS. THORKELSON:** No, this is the IR from DFO to the -- to Enbridge.
- 19334. And I think we looked at one of the discussions yesterday about that IR. It was the one that -- and so that's why I'm sort of confused myself and I thought I checked every one of these yesterday.
- 19335. **MR. MICHAEL ENGELSJORD:** I think I have it. I think it's Exhibit B46-2.
- 19336. **MS. THORKELSON:** Yes.
- 19337. **MR. MICHAEL ENGELSJORD:** Adobe page 174.
- 19338. **MS. THORKELSON:** Thank you very much.
- 19339. **THE CHAIRPERSON:** Thank you very much.
- 19340. **MS. THORKELSON:** Thank you.
- 19341. **THE CHAIRPERSON:** Is this where you wanted to be, Ms. Thorkelson?
- 19342. **MS. THORKELSON:** Yes, I do believe.
- 19343. Thank you so much, Mr. Engelsjord.
- 19344. And the question is: Did you receive the additional information that was requested?
- --- (A short pause/Courte pause)
- 19345. **MS. BONNIE ANTCLIFFE:** So, yes, as it refers to here, on Response A, the information provided by the Proponent is in IR 2.76. I understand that is Adobe page 182.
- 19346. I'd also like to note that our colleagues from Environment Canada

have informed us that they did also ask the Proponent for the same type of information.

- 19347. **MS. THORKELSON:** I know that you got a response but I was wondering if you got the information.
- 19348. **MS. BONNIE ANTCLIFFE:** At this point, we do not have that information but we've noted that the Proponent has provided a commitment to provide that information.
- 19349. **MS. THORKELSON:** Thank you.
- 19350. Could we go back to page 126? No, sorry, it was page 34, paragraph 124, please?
- 19351. Back to the DFO. And this is the -- regarding the point that you're making earlier that they provide -- that your comment was that the Proponent provided useful information and what we were wondering was: What was the useful information that Enbridge provided on the risks that an oil spill would pose to the fisheries resources?
- 19352. **MR. MICHAEL ENGELSJORD:** That's from our written evidence so that's referring to the information in the Proponent's EIS and supporting documents.
- 19353. **MS. THORKELSON:** How was this information useful and how did DFO utilize it in making their assessment that the Proponent has conducted a reasonable risk assessment?
- --- (A short pause/Courte pause)
- 19354. **MS. BONNIE ANTCLIFFE:** We'll come back to the comments we made yesterday on paragraph 124; the first part of paragraph 124, "A Reasonable Risk Assessment".
- 19355. DFO made that statement in our written evidence based on the methodology used by the Proponent for doing risk assessment. We simply noted, from our perspective, that they followed a published international risk assessment methodology.

- 19356. The second part of that statement, again, was made in December, 2012 and the DFO is simply stating there that the Proponent provided useful information.
- 19357. As we noted yesterday, there isn't more substance or analysis behind that from the Department of Fisheries and Oceans to back up that statement.
- 19358. **MS. THORKELSON:** Thank you.
- 19359. **MS. BONNIE ANTCLIFFE:** Sorry, correction. That would be 2011.
- 19360. **MS. THORKELSON:** As we know, this hearing is held under the *Canadian Environmental Assessment Act* and the CEAA is referred to on page 9 of the DFO submission.
- 19361. And are you familiar with Section 19 of the Act that says that environmental assessment must take into account the effects and the significance of malfunctions or accidents?
- 19362. We are wondering was the Department of Fisheries and Oceans satisfied with the environmental assessment that Enbridge did regarding the significance of malfunctions or accidents on the commercial fishery?
- 19363. **MS. ANDERSON:** Madam Chair, I apologize for the interruption.
- 19364. I think that this question has been asked and answered a few times now and we've heard Ms. Antcliffe say that there was no assessment with respect to the commercial fisheries itself.
- 19365. **MS. THORKELSON:** But my -- this is not a question about whether they did an assessment, whether they were satisfied that Enbridge did an assessment that took into account the effects and significance of malfunctions or accidents.
- 19366. And the reason -- and the question goes to the point that they've made is that the methodology that Enbridge used for the risk assessment was satisfactory.
- 19367. And we're saying: Did it take into account -- because the

environmental assessment is supposed to take into account the effects and significance of malfunction or accidents, were they satisfied that Enbridge's account did so?

- 19368. **MS. ANDERSON:** I think that second iteration of the question was little bit different from the first which seemed to be related solely to commercial fisheries.
- 19369. **MS. THORKELSON:** Yes.
- 19370. **MS. ANDERSON:** So I think the -- how it was re-phrased I think would be a fair question.
- --- (A short pause/Courte pause)
- 19371. **MR. MICHAEL ENGELSJORD:** We're familiar the *CEA Act* and the requirements of it in the accidents and malfunctions are something that must be considered under CEAA.
- 19372. In this process, DFO's participating to provide its technical advice so we don't see ourselves as responsible for all components. We provide the advice that we're able to provide.
- 19373. **MS. BONNIE ANTCLIFFE:** I would like to add to that as well.
- 19374. Spills are accidents and we've talked a little bit about those but I understand that Panel 2 will be informative here. But spills are accidents and spills are illegal.
- 19375. And in terms of spills, there are multiple agencies that will be responsible for looking at spill prevention, planning, response and the environmental effects component. We've talked yesterday about the components related to environmental effects and it's important to note that there are many components we need to consider with respect to environmental effects. Not all of those are under DFO's -- DFO's mandate.
- 19376. So, for example, we talked about fate and behaviour being a key component to understanding and understanding that piece is essential to looking at the environmental effects.

- 19377. And we talked about the different environmental effects and many of the considerations around that. We didn't talk about the likelihood of a spill piece because that's not DFO's responsibility.
- 19378. But we just wanted to draw in here the discussion around environmental effects needs to be taken in a broad context looking at likelihood of a spill, fate and behaviour, and then the considerations to understand environmental effects such as exposure that impacts.
- 19379. **MS. THORKELSON:** Thank you. I'm going to come back to this again in a few minutes.
- --- (A short pause/Courte pause)
- 19380. **MS. THORKELSON:** Do you believe that by not providing an analysis of a significance of a spill on the commercial fishery that as a lead federal agency managing Canadians -- Canada's fisheries that you -- that this submission has satisfied DFO's mandate to provide Canadians with a sustainable fisheries resource that provides for an economically viable and -- and diverse fishery?
- --- (A short pause/Courte pause)
- 19381. **MS. BONNIE ANTCLIFFE:** We focussed on the effects of spills on fish and fish habitat through our evidence and reviewing the Proponent's information.
- 19382. We can't answer that question with respect to the effects of a spill on commercial fisheries without having all of the components.
- 19383. So, again, all of the components would be likelihood of a spill -- that's not DFO's regulatory authority -- understanding the fate and behaviour of the product -- again, that's not DFO's authority -- and then looking at environmental effects and conditions around that amount -- amount of product spilled, timing of the spill, overlap with biological resources, seasonality, weather and other considerations.
- 19384. So there are many components required to answer your question with respect to effects on fisheries.

- 19385. **MS. THORKELSON:** Thank you then.
- 19386. Then, which department of the Canadian Government is responsible to analyze whether this Project is going to leave Canada with a sustainable fisheries resource that provides for an economically viable and diverse fishery?
- --- (A short pause/Courte pause)
- 19387. **MS. BONNIE ANTCLIFFE:** In this environmental assessment process, DFO among other Federal Government departments are providing advice to the Panel to make recommendations.
- 19388. We also noted throughout this process that there are information requirements requested by the various federal governments to inform decision-making from the Panel on this environmental assessment.
- 19389. It might be helpful for us just to note again, with respect to spills which are accidents and illegal, in terms of the Department of Fisheries and Oceans the forum for discussing spills is not our integrated fisheries management planning process. That is our forum for the management of fisheries, for the conservation and allocation of fisheries.
- 19390. But with respect to spills -- looking at planning, prevention, response and other matters -- it really is a multi-agency approach to understanding all components of a spill, piecing those together to get at some of the questions that you're asking with respect to the effects of spills on fisheries.
- 19391. So we're noting that it is a multi-agency approach to understanding the spill regime.
- 19392. **MS. THORKELSON:** So then the Department of Fisheries and Oceans, I understand your -- that -- and maybe this is just a question that you're -- because you represent one branch of the Department of Fisheries but is the -- we can find nowhere in this submission where the Department of Fisheries and Oceans has provided an assessment of the impacts on the commercial fisheries of a malfunction or accident.
- 19393. We can't find anything to do with a range or any advice, a range of -of impacts or any advice on that other than the EA appeared to have been done in
  a correct manner and that they provided interesting information.

- 19394. Is there anywhere that they've provided alternate advice as to the impacts on the commercial fishery?
- 19395. As the mandated organization.
- 19396. **MS. BONNIE ANTCLIFFE:** We did not do an assessment of the impact on commercial fisheries.
- 19397. We did do an assessment related to fish and fish habitat impacts.
- 19398. **MS. THORKELSON:** Thank you.
- --- (A short pause/Courte pause)
- 19399. **MS. THORKELSON:** Thank you.
- 19400. In endorsing Enbridge's risk assessment, did DFO do an analysis of recovery times of oil impacted species and effects on the commercial fisheries?
- --- (A short pause/Courte pause)
- 19401. **MR. MICHAEL ENGELSJORD:** The only information that we provided was in our response to one of the IRs.
- 19402. We've provided some information on the timeframes that we're aware of for recovery of -- or that killer whales and sea otters were affected, related to the Exxon Valdez oil spill.
- 19403. **MS. THORKELSON:** So in writing your submission, did you do any analysis on the recovery time -- of DFO's information on impacts of oil on fish and the recovery times it would take for our ability to get back into a fishery?
- --- (A short pause/Courte pause)
- 19404. **MR. MICHAEL ENGELSJORD:** I hope I remember your question but DFO didn't do an analysis of the effects on commercial fisheries and so we also didn't do an analysis of recovery times in the event that there was an accident that affected a commercial fishery or those stocks.

- 19405. **MS. THORKELSON:** Thank you.
- 19406. I'm going back to the CEAA and is -- would you agree that the *Canadian Environmental Assessment Act* is clear that an environmental effect includes the effect of any change to the health and -- to health and socio-economic conditions?
- 19407. **MR. MICHAEL ENGELSJORD:** We don't feel it would be useful for DFO to comment on that.
- 19408. We're not here to interpret the *Environmental Assessment Act*, we're her to provide our -- the expertise that we can.
- 19409. **MS. THORKELSON:** Thank you.
- 19410. In your review of the Project and as the mandated department regarding the sustainability of commercial fisheries, did DFO review the social and economic impacts of the Project on sustainable fisheries?
- 19411. **MS. BONNIE ANTCLIFFE:** No, we did not.
- 19412. **MS. THORKELSON:** Thank you.
- 19413. If DFO did not review the social and economic impacts with the idea of giving advice to the Panel, commenting to -- giving advice to the Panel, was there any department of the Canadian Government that did so?
- --- (A short pause/Courte pause)
- 19414. **MR. MICHAEL ENGELSJORD:** Certainly, DFO did not and, as far as we know, no other federal department did either.
- 19415. **MS. THORKELSON:** Thank you very much.
- 19416. In light of DFO's mandate and responsibilities, is it sufficient that DFO offers no opinion on the impact of an oil spill on commercial fisheries or on the socio-economic condition -- or the impacts of oil on the socio-economic conditions of North Coast communities which are dependent on the commercial fishery?

- 19417. **MS. ANDERSON:** Madam Chair, if I might interject?
- 19418. We're here to test the evidence that was filed by the Department and not evidence that was not filed and I wonder if it would be helpful to the witnesses if the questions could be redirected back to the evidence that they did file?
- 19419. **MS. THORKELSON:** Madam Chair, the Department of Fisheries and Oceans' mandate -- which they have -- have said in their document, let alone what's on the webpage -- is that they're responsible for the development and implementing policies and programs. This is what they've said on Page 6 paragraph 5 of their submission.
- 19420. Developing and implementing policies and programs in support of Canada's scientific, ecological, social and economic interests in oceans and fresh waters.
- 19421. And I'm -- and I'm asking whether this submission was sufficient in -- is this submission sufficient or deficient in -- in that aspect?
- 19422. And that goes to the -- commercial fishermen feel at a loss, Madam Chair, that we have no agency that's speaking on our behalf and we have a whole federal fisheries department that is not just a department of habitat.
- 19423. And so, in light of these questions, all I'm asking is if it -- the Department feels that the Department representatives that the Department of Fisheries and Oceans has decided to send here today to answer the questions in this submission -- I'm asking them if they believe that it is sufficient?
- 19424. If they believe that the -- in their representation, is it sufficient that DFO offers no opinion on the impacts of an oil spill on commercial fisheries or on the socio-economic impacts on North Coast communities.
- 19425. **MS. ANDERSON:** Madam Chair, the evidence as filed was given, as you know, for the purpose of providing technical and specialist information to the Panel to assist the Panel with their assessment of the effects of the Project.
- 19426. I think it unfair to ask one department in particular whether they think their own submission is sufficient. They've provided what they think they can with respect to their technical knowledge and advice and I think that's the end of

the question with respect to the sufficiency of it.

- --- (A short pause/Courte pause)
- 19427. **THE CHAIRPERSON:** The Panel is finding this line of questioning useful and so we would like the witnesses to answer the question to the best of your ability.
- 19428. **MS. BONNIE ANTCLIFFE:** Thank you. I'll start.
- 19429. The Department of Fisheries and Oceans is responsible for the management of fisheries. And with respect to this Project, for the construction and operation, we reviewed the potential impacts on fish and fish habitat from that and our evidence states that we believe that the risk can be managed through mitigation, offsetting, monitoring and, in some cases, through research.
- 19430. With respect to spills, DFO is not the federal lead for spills. We have provided some information in our evidence that we believe will be helpful in terms of looking at the overall effects and impacts on fisheries' resources.
- 19431. However, again, the question around spills, it is a multi-agency approach and to fully get at the issues that you're asking, one needs to look at the information and the responsibilities of all of the federal agencies.
- 19432. We provided specifics here related to fish and fish habitat.
- 19433. **MS. THORKELSON:** Thank you.
- 19434. I'm going to switch horses for a moment. We're getting close to being done here. I'm sure. I want you to thank you very much for your responses so far.
- 19435. Can we turn to E9-21-08? And it's page 45 and it's the conclusions there.
- 19436. Do you want to take a minute to look at those?
- 19437. **THE CHAIRPERSON:** Ms. Thorkelson, is there a particular paragraph or would you like the witnesses to look at the entire conclusion section?

- 19438. **MS. THORKELSON:** If they can just briefly -- I'm not looking at every sentence in this one. So just have a brief idea of what it's about.
- --- (A short pause/Courte pause)
- 19439. **MS. THORKELSON:** Okay, so DFO says in this response that if there was a spill, the extent of impacts on fish would depend on many variables. The recovery of the ecosystem would also be variable.
- 19440. Is that correct? Is that a fair summary?
- 19441. **MS. BONNIE ANTCLIFFE:** Yes, it is.
- 19442. **MS. THORKELSON:** Thank you.
- 19443. Would you describe the salmon returns in the last decade difficult to predict?
- 19444. MR. DAVID PEACOCK: Dave Peacock here. Yes, that's true.
- 19445. **MS. THORKELSON:** Would you characterize the salmon returns on the North Coast as being subject to very large swings, which would be differing from the previous two to three decades?
- 19446. **MR. DAVID PEACOCK:** Yes, there has been that pattern over the past decade.
- 19447. **MS. THORKELSON:** For example, can you give us a run size estimate for pink salmon in 1999 and then pink salmon in 2001, in Area 6?
- 19448. The return run size estimate -- a guess.
- 19449. **MR. DAVID PEACOCK:** I don't have those in my head but I expect you do.
- --- (Laughter/Rires)
- 19450. **MS. THORKELSON:** In 1999, would you remember, Mr. Peacock, that that was the largest run in recorded history of pink salmon returning to Area 6?

- 19451. **MR. DAVID PEACOCK:** Yes, it was -- if "recent" is the last decade then that would be true, yeah.
- 19452. **MS. THORKELSON:** Thank you.
- 19453. And, in 2001, was there a fishery on -- in 2001, which would have been the return year for those pink salmon, was there a fishery at all?
- 19454. **MR. DAVID PEACOCK**: Did you mean 2011, Joy, perhaps?
- 19455. **MS. THORKELSON:** Yes, I do. Thank you, Dave.
- 19456. **MR. DAVID PEACOCK:** That is true then, yeah.
- 19457. **MS. THORKELSON:** So we went from what was approximately six million catch in 1999 down to zero catch in 2011.
- 19458. Would that be a fair estimate?
- 19459. **MR. DAVID PEACOCK:** Yes.
- 19460. **MS. THORKELSON:** Does DFO have a theory that tries to explain the much greater variations in run sizes that we seem to be experiencing in this decade?
- 19461. **MR. DAVID PEACOCK:** There's a number of theories but we mainly used the term "variation" in ocean survival and we don't have information directly for that stock.
- But we're seeing these large swings in ocean survival across many species and in many areas in Northern B.C.
- 19463. **MS. THORKELSON:** Thank you.
- 19464. Can the run size of salmon or herring be accurately predicted on an annual basis?
- 19465. **MR. DAVID PEACOCK:** I can't speak to herring but the predictabilities for salmon are poor.

- 19466. **MS. THORKELSON:** Is there anybody that can speak to herring?
- 19467. Mr. Groves?
- 19468. **MR. STEVEN GROVES:** I could maybe just give you -- I'm not involved with the stock assessment of it but I do know that it can be variable but I would say less variable than salmon.
- 19469. **MS. THORKELSON:** How is the stock size of groundfish -- such as halibut, rock fish and other groundfish -- determined?
- 19470. And is that determination of stock size exact?
- 19471. **MR. STEVEN GROVES:** Essentially, there's no groundfish stock assessment expertise here. Sorry.
- 19472. **MS. THORKELSON:** And do you have -- does anybody here have expertise on the determination of the abundance -- how the department determines the abundance of crabs, prawn, shrimp, geoducks, urchins or clams of any kind?
- 19473. **MR. STEVEN GROVES:** No, I'd say that we don't have that either. Sorry.
- 19474. **MS. THORKELSON:** Okay. Thank you.
- 19475. So we get back to herring and maybe a bit of salmon. What would the range of certainty be when you might have -- when determining the size of a -- the predicted size of a run?
- 19476. And maybe small, large, very large, medium.
- 19477. **MR. DAVID PEACOCK:** Certainly, there's a lot of variation and I think your example of the pink salmon in the years you chose would illustrate the -- an example of great variation.
- 19478. Some of them are less variable but it's large and it's been, as you've pointed out, a significant increase over the last decade.
- 19479. **MS. THORKELSON:** If stocks under normal conditions or in the

present circumstances and without any spill are so variable in size and it is so difficult to determine the stock numbers and location, how would DFO know when the stock is recovered?

- 19480. **MR. DAVID PEACOCK:** Dave Peacock here.
- 19481. The metrics of recovery are against benchmarks of status, and so without -- we would use those same metrics without regard to what the cause of any changes in abundance were. So we would still -- we wouldn't be able to partition out the reasons for any decline or the -- what was inhibiting responses, but if, for instance, if we have an escapement target we know when that's met so that's how we would measure recovery.
- 19482. **MS. THORKELSON:** So what you're saying is that it would be difficult for DFO to determine which variable is retarding the recovery of the stock?
- 19483. **MR. DAVID PEACOCK:** Yes, that's true.
- 19484. **MS. THORKELSON:** Yesterday one of the responses from one of DFO panel members was that Enbridge was going to -- is that their -- whether it was Enbridge or not, and I don't have -- I should have maybe looked it up this morning, but it was regarding that there was going to be compensation for any injuries in the commercial fishery. And in the event of an oil spill, with the uncertainties we talked about, how difficult would it be to determine the impacts of a spill?
- --- (A short pause/Courte pause)
- 19485. **MR. DAVID PEACOCK:** Can you just repeat the question for me
- 19486. **MS. THORKELSON:** Sure.
- 19487. **MR. DAVID PEACOCK:** --- just to make sure I respond appropriately?
- 19488. **MS. THORKELSON:** In the event of the oil spill, with the uncertainties we just talked about, how difficult would it be to determine the impacts of a spill on the commercial fishery?

- 19489. **MR. DAVID PEACOCK:** Again, just from the biological side, it would be very difficult for us to partition out the -- since we have such a variation in both freshwater survival and ocean it would be very challenging for us.
- 19490. **MS. THORKELSON:** Thank you.
- 19491. MR. THOMAS KING: Tom King here. I just wanted to add to that.
- 19492. In terms of the chemistry side of things, if there is a spill and we can measure certain chemicals in the fish that can give us an indication that the fish has been impacted. So there is a way to basically look at it from a chemical point of view so that we can have an idea that if these fish are uptaking these chemicals and we do toxicological data or biological affects data then we can estimate that there is an impact to the fisheries.
- 19493. **MS. THORKELSON:** Thank you.
- 19494. And, Mr. King, I'm sure you're very aware of the 20-year long struggle with data in Alaska. Is that correct?
- 19495. **MR. THOMAS KING:** Myself no, I'm not familiar with that.
- 19496. **MS. THORKELSON:** Would it surprise you if I told you that the testimony that -- from Enbridge experts that they brought from Alaska was that there was a huge variation in -- between government and industry scientists on the impacts of oil on fish in Alaska? Would that surprise you?
- 19497. **MR. THOMAS KING:** Could you repeat the question please?
- 19498. **MS. THORKELSON:** That's always a trick that you can use when I don't have it written down. I should pretend I do.
- --- (Laughter/Rires)
- 19499. **MS. THORKELSON:** Would it surprise you that Enbridge testified -- Enbridge experts testified that there was a great deal of variety in what science -- between the conclusions of Enbridge -- sorry -- the conclusions of oil scientists by Exxon and government scientists, scientists that were responsible to Alaska fish and game?

- 19500. **MR. THOMAS KING:** So, if I understand the question correctly, you're saying that there's a difference of opinion between Enbridge scientists and government scientists?
- 19501. **MS. THORKELSON:** In that case it was Exxon scientists sorry.
- 19502. **MR. THOMAS KING:** Exxon scientists?
- 19503. **MS. THORKELSON:** Yes.
- 19504. **MR. THOMAS KING:** Well, all I can say to that extent, if the research is done and it's peer reviewed and published, then you tend to follow that path and the methodologies that are in place and you look for commonality between scientists to make a final decision.
- 19505. I am surprised if there is a difference of opinion between those particular scientists and, say, scientists from DFO, if that's what you're referring to.
- 19506. **MS. THORKELSON:** No, it was really whether you're familiar with that. I think there -- it may be interesting to have a look at that.
- 19507. **MR. THOMAS KING:** Not in its entirety, no.
- 19508. **MS. THORKELSON:** Thank you.
- 19509. Just a couple of final questions. I have one last question, and this is regarding your submission, which the totality of the submission, and this is really the nub of it for our membership. Are you really telling the Panel and our members that they have nothing to fear regarding dilbit tanker traffic from Kitimat -- to and from Kitimat?
- --- (A short pause/Courte pause)
- 19510. **MS. BONNIE ANTCLIFFE:** With respect to spills and the effects of spills on fish, fish habitat, or fisheries, what we've noted is that there are multiple federal agencies who provide information related through their authorities for understanding those effects. Likelihood of a spill, fate and behaviour and environmental effects, DFO is not the lead agency for all of those components.

- 19511. We also note that the Government of Canada has provided recommendations for additional information that would be required to provide a better understanding of the issues that you raised with respect to effects of spills on fish or fish habitat or fisheries.
- 19512. **MS. THORKELSON:** Thank you.
- 19513. And in your list of responsibilities of other agencies, you didn't mention that there was another agency that was responsible for the sustainable fisheries.
- 19514. So we couldn't expect advice from another department regarding the impacts of tanker traffic from Kitimat on sustainable fisheries; could we?
- --- (A short pause/Courte pause)
- 19515. **MS. BONNIE ANTCLIFFE:** Okay, so Department of Fisheries and Oceans is responsible for sustainable fisheries.
- 19516. In this environmental assessment, we have provided information with respect to impacts on fish in fish habitat which implies fisheries. Other agencies would not be responsible for sustainable fisheries, however, their mandates and responsibilities, what they provide, would help with the overall understanding of the potential impacts of a spill on fish, fish habitat or fisheries.
- 19517. Their areas would be focused on those we've noted already -- again, likelihood of a spill, fate and effects and other considerations -- but it is the Department of Fisheries and Oceans who is responsible for sustainable fisheries.
- 19518. **MS. THORKELSON:** And still, there's no comment to make whether our members have nothing to fear regarding dilbit tanker traffic from Kitimat?
- 19519. **MS. BONNIE ANTCLIFFE:** Again, I can't comment on that type of question.
- 19520. As we noted, there are a number of factors to consider -- likelihood of a spill being one --and, again, that's not DFO's responsibility among the other factors that we've talked about.

- 19521. So to provide a comprehensive view on that, there are many -- many components that are required. So I can't comment on the question.
- 19522. **MS. THORKELSON:** Okay, I want to thank you very much. That concludes my questioning.
- 19523. I want to thank you very much. I'm sure it's been very difficult and I want to thank you. Again, I hold no disrespect and my questions weren't meant in any case to be disrespectful of the people who work for the department. Thank you.
- 19524. Thank you, Madam Chair.
- 19525. **THE CHAIRPERSON:** Thank you, Ms. Thorkelson.
- 19526. So we'll go next to questions from legal counsel to the Joint Review Panel.
- 19527. Maybe not, Mr. Roth, do you have questions?
- --- (A short pause/Courte pause)
- 19528. **MR. HUDSON:** Northern Gateway Counsel does have questions for this Panel.
- 19529. **THE CHAIRPERSON:** My apologies, I had understood that they didn't.
- 19530. **MR. ROTH:** Yeah ---
- 19531. **MR. HUDSON:** That was my understanding as well.
- --- (Laughter/Rires)

#### --- EXAMINATION BY/INTERROGATOIRE PAR MR. ROTH:

19532. **MR. ROTH:** That was before Ms. Thorkelson finished her cross-examination.

- 19533. I did advise it would be subject to what she has to raise and she's a very good cross-examiner and sometimes we, in cross-examination, don't make things real clear and I want to see if I could clarify some things with the Panel, and mainly questions for DFO.
- 19534. If we could go to your report which is Exhibit E9-6-13 starting at Adobe page 38?
- 19535. Now this section of the report is titled "Your Summary and Conclusions"; correct?
- 19536. **MS. BONNIE ANTCLIFFE:** That's correct.
- 19537. **MR. ROTH:** And your methodology, you go through a number of headings. The first is "Freshwater Fish and Fish Habitat Risk Assessment".
- 19538. You give your summary and conclusions there; correct?
- 19539. **MS. BONNIE ANTCLIFFE:** That's correct.
- 19540. **MR. ROTH:** Okay, the next section is "Marine Fish and Fish Habitat Risk Assessment" and you give your overall conclusions under that heading; correct?
- 19541. **MS. BONNIE ANTCLIFFE:** That's correct.
- 19542. **MR. ROTH:** Okay.
- 19543. We go over to "Accidents and Malfunctions in Impacts on Fisheries Resources" and you give your conclusions with respect to that aspect of your report there; correct?
- 19544. **MS. BONNIE ANTCLIFFE:** That's correct.
- 19545. **MR. ROTH:** Okay.
- 19546. Then, you go on to "Potential Cumulative Impacts" and give your conclusions there; correct?

- 19547. **MS. BONNIE ANTCLIFFE:** That's correct.
- 19548. **MR. ROTH:** And then, with respect to "Potential Impacts on Species at Risk", you have your conclusions there; correct?
- 19549. **MS. BONNIE ANTCLIFFE:** That's correct.
- 19550. **MR. ROTH:** Okay ---
- 19551. **THE CHAIRPERSON:** Mr. Roth, I'm just struggling to understand why you're taking us through the report to this extent. It's on the record.
- 19552. **MR. ROTH:** Right, indeed, so we discussed, if we go back to "Accidents and Malfunctions Impacts on Fisheries", I'm not going to go through paragraph 147 because it essentially repeats paragraph 124 that has been well canvassed by Ms. Thorkelson and others.
- 19553. There were two other paragraphs below that, 148 and 149, where you talk about how the Proponent has given a general description of the baseline setting for fisheries and potential impacts from oil and bitumen and that there's commitment to a long-term monitoring plan to establish benchmarks and monitor effects of a spill -- should one occur -- over extended period of time and DFO is supportive of this commitment.
- 19554. And then, you go on to talk about everything the Proponent has -- or summarize everything the Proponent has done by way of mitigation including vessel construction, safety standards et cetera; correct?
- 19555. We haven't talked -- none of the intervenors' counsel cross-examined you on those paragraphs, but those are also things that you've relied on and come to conclusions on in your report under "Accidents and Malfunctions"; correct?
- 19556. **MS. BONNIE ANTCLIFFE:** That's correct.
- 19557. **MR. ROTH:** Okay.
- 19558. Now, if we get to the bottom line, the bottom line is a summary, correct, which is at -- the very last thing in your report at Adobe page 40 and you say:

"In summary, DFO is of the view that [this] [...] risk posed by the Project to fish and fish habitat in [...] freshwater and marine environments can be managed by the Proponent through appropriate mitigation and compensation measures. The Department has prepared this submission, which includes a number of recommendations, to assist the Panel in [...] consideration of the Project."

- 19559. Now, that is a summary of all those prior sections, correct, including -- that's the bottom line, including the assessment of accidents and malfunctions.
- 19560. Nowhere in that summary are those comments limited to construction and operations; correct?
- 19561. There's nothing in there that says that summary is limited to construction and operations; correct?
- 19562. **MS. BONNIE ANTCLIFFE:** That's correct, within the context of DFO's areas of responsibilities.
- 19563. **MR. ROTH:** Those are my questions, thank you very much.
- 19564. **THE CHAIRPERSON:** Thank you, Mr. Roth.
- 19565. Mr. Hudson.
- --- (A short pause/Courte pause)

#### --- EXAMINATION BY/INTERROGATOIRE PAR MR. HUDSON:

- 19566. **MR. HUDSON:** Good morning, witnesses.
- 19567. I'm Andrew Hudson, Counsel for the Joint Review Panel. I have with me Ms. Meier, on my right, who knows a lot about whales and Ms. Germain, on my left, who knows a lot about fish. They're both quite smart. Me, not quite so much. So when I ask dumb questions about fish or whales, don't blame them as being poor teachers. You can blame me as being a slow learner.
- 19568. Now, generally, during my questioning I'll refer to various exhibits or

transcripts. I won't generally pull them up on the screen, but if I don't and you wish that I would have in order to give a better answer, don't be shy. Just ask. I've got the references there and we can have them pulled up. Ms. Niro is all primed, ready to do so if it's needed.

- 19569. Now, I'll start off by referring back to some questioning that happened on Monday in response to questions asked by Mr. Janes for the Gitxaala Nation. At that time, both Dr. Hollebone and Ms. Maclean stated that Environment Canada was not yet satisfied -- clarify that word if I haven't got it right -- with the suspended sediment data that Northern Gateway has provided in the confined channel assessment area regarding the potential interaction with spilled oil.
- 19570. Do I have that right?
- 19571. **MS. LAURA MACLEAN:** That confirms my recollection of the exchange we did have on Monday, yes.
- 19572. **MR. HUDSON:** Okay. And that's the same for you, Dr. Hollebone?
- 19573. **DR. BRUCE HOLLEBONE:** That's a fair characterization, yes.
- 19574. **MR. HUDSON:** Now, I asked some questions about this of Northern Gateway back on February 26<sup>th</sup>, and I'll come back to that in a minute and probably let you see what those answers were. But before then, I'd like to bring up Exhibit B164-13, which was Northern Gateway's response to Environment Canada's detailed marine modelling comments. And I'd like you to go to pages 57 and 58.
- 19575. And if you could show the bottom of that page and see if you can catch the top of the next page. Oh, that's pretty close. Well, we could -- if we could move the picture of me out of the way. I'd be happy generally, but more specifically here, too.
- 19576. So in this -- if you've had a chance to look at that briefly, what it -- this states generally that the total suspended solids levelled in the CCAA are very low, ranging from about 1 milligram per litre to 10 milligrams per litre in certain areas with concentrations reaching as high as 20 milligrams per litre in some areas during the freshet.
- 19577. And in light of this and other evidence regarding the amount and size

of particulates required to sink larger parcels of oil and emissions, Northern Gateway stated that oil would only be likely to sink in sandy nearshore areas.

- 19578. And I'd like you -- to bring you to the transcript, at Volume 145. That's the one of February 26<sup>th</sup> that I mentioned. And look at lines 18009, which is my question, and parts of the answer, 18012 to 18014.
- 19579. And when you're ready, you can just ask Ms. Niro to scroll down through 18014.
- --- (A short pause/Courte pause)
- 19580. **MR. HUDSON:** So are you aware of that exchange and do you have any additional comments on Gateway's reply set out in B164-13 with regard to sediment levels in the combined -- confined channel assessment area?
- --- (A short pause/Courte pause)
- 19581. **DR. BRUCE HOLLEBONE:** Okay. We actually have a recognized expert on sediment interactions here in Dr. Ali Khelifa, so I believe I'll let him answer the question. Okay?
- 19582. MR. HUDSON: That would be fine.
- 19583. **DR. ALI KHELIFA:** Good morning. There are different aspects to the problem here, but let's start with the data -- available data in terms of SPM concentration in the study area.
- 19584. There is some -- there was some study in the early eighties by Dr. MacDonald. He's still working with IOS. And there was another one in the nineties as well. Enbridge did some work as well. But I personally haven't seen a total investigation of what's available in terms of concentration; in other words, the spatial and temporal distribution of the concentration.
- 19585. So it's too early to say it's that much or less. It varies with time. It varies with the flooding conditions and so on. There is a need for further investigation from that perspective.
- 19586. Second part of the question is the availability and type of sediment to make the oil sinking. This is a complex process. Yes, we did follow the

transcript. We did follow the answer from Enbridge to this kind of questions. We have been doing also interaction for more than 10 years now, research.

- 19587. There is something very important to understand. Before to enhance this oil -- oil -- there are different type of oil sediment interaction. There is oil that is under the form of oil droplets in the water column that interact with suspended particulate materials, SPM. That's in the water column. And these SPM usually are very fine.
- 19588. The second process is the interaction with oil -- of oil with bottom sediment. And this would not happen in 200 metres of water column in shallow water system.
- 19589. The third process is the interaction of oil with the shoreline sediment when it gets to the shore. So there are three different processes.
- 19590. If we go back to the first one, which is the oil sediment interaction in the water column, there is -- you need to have a prerequisite process in order to make it happen. There is a need to transform the slick from slick to small droplets first, and that's a physical process controlled mainly by turbulence or by the intensity of mixing, usually induced by weights.
- 19591. So first transform that slick to small droplets. These small droplets are getting -- become small and when they become small, they don't need that much sediment of SPM to sink. That's the rationale. If the slicks, they are the slick, a big slick, you need a huge amount for that sediment to make it sinking. That's the difference.
- 19592. One important aspect that one should keep in mind as well is the density of this SPM. It's about 2.5 to 3 times the density of oil.
- 19593. Hope this answers your question.
- 19594. **MR. HUDSON:** Very helpful. Could you describe the -- describe further the type of suspended sediment data that Environment Canada feels is necessary? I think I understand why but what's the kind of data that you still think would be good?
- 19595. **DR. ALI KHELIFA:** So again, based on my previous description, we said okay if we focus on the first process, which is the interaction of small oil

droplets, assuming that the oil is dispersed already in small droplets, and the interaction with the SPM, the first information we need to know is how much sediment is out there, what's the concentration, what's the distribution in different locations and different seasons as well.

- 19596. So to have a good monitoring system out there that track back the information and gather enough information would be very helpful. But before that I would -- I think can go back and do some homework and collect the information that exist already. That's what we were referring to.
- 19597. The other parameter as well that I think maybe it's worth to mention here, I don't want to go into details but if we want to go, is -- is this dilbit going to go -- is it easily to transform this dilbit to small droplets to have the system started? That's another story where my colleague is expert in the fate and behaviour side.
- 19598. **MS. LAURA MACLEAN:** So -- and if I may just endeavour to summarize my colleagues response I think the department views this as a complex area. It's linked to the spill modelling recommendations that we've made.
- 19599. Sediments would be one of many important inputs to the work that we've suggested would be appropriately conducted under the direction of the Science Advisory Committee.
- 19600. And certainly it's a parameter, sediments are a parameter that could be added, if they're not already there, as part of the marine environmental effects monitoring program that Northern Gateway, we understand, has committed to.
- 19601. MR. HUDSON: Thank you.
- 19602. What Northern Gateway had said was that suspended sediment levels in the area are typically very low. And I take it what you're saying is you would like further information to confirm that or can you agree that they are -- they are low?
- 19603. **DR. ALI KHELIFA:** When we say the sediment concentration in the area, it's let's say 1 -- less than 1 milligrams per litre or less than 10 milligrams per litre. Where we are talking about, the area is huge -- is big.
- 19604. So this is -- this is space dependent. And and that's what we need

from a modelling perspective is to have spatial distribution of this process, not only in space but in time as well.

- 19605. In January and in July perhaps the process is not the same. You don't have the same concentration -- not the same flooding and so on. There are many parameters that enter into play here.
- 19606. I have -- what I have seen from the data that I said I reviewed again there are in some circumstances the concentration are higher than that. But in other cases they are lower.
- 19607. MR. HUDSON: Thank you.
- 19608. Continuing on, Mr. King, on Monday, in response to questioning from Mr. McCormick for the Haisla Nation, you stated that DFO did not yet have an understanding as to whether diluted bitumen proposed to be shipped by the project would sink or float.
- 19609. I suspect that that follows somewhat from what we've just been talking about. But did I understand that correctly? And then I want to ask you ---
- 19610. **MR. THOMAS KING:** That is correct.
- 19611. MR. HUDSON: --- what -- what you mean by sinking or floating?
- 19612. **MR. THOMAS KING:** Well, from -- a lot of questions have been raised whether or not if there was a dilbit spill and there was weathering processes associated with it, such as evaporation or photo oxidation, or sedimentation, that there is the potential for it to sink and we don't -- we have not conducted the research to determine that yet.
- 19613. **MR. HUDSON:** I -- but when you say sink, what do you mean? We know that it can be suspended in the water column ---
- 19614. **MR. THOMAS KING:** I -- we were -- we're referring to the fact that if it had reached a density greater than water it would sink.
- 19615. **MR. HUDSON:** And nothing in the discussion up until now has clarified that in your mind?

- 19616. **MR. THOMAS KING:** No.
- 19617. **MR. HUDSON:** Now, I'm going to talk a little bit about fish. In DFO's written evidence -- and I don't think we need to go there -- it states:

"DFO understands that the Proponent is currently developing a conceptual marine habitat compensation plan that the Proponent will improve through discussion with DFO and participating Aboriginal groups." (As read)

- 19618. It says early in 2012. And then in -- in July, on July 7<sup>th</sup>, 2012, Northern Gateway submitted a conceptual marine fish and fish habitat compensation plan. It's Exhibit B80-14 if you need it to be brought up, but I suspect you don't with regard to the questions that I have with regard to it.
- 19619. And these are the questions. Has DFO met with the Proponent to discuss this marine compensation plan?
- 19620. **MR. MICHAEL ENGELSJORD:** We met with the Proponent once since that plan became available. It was just an opportunity for the Proponent to walk us through that and present it to us. There was not that much discussion really.
- 19621. **MR. HUDSON:** Does DFO have any outstanding concerns with the conceptual plan that the Proponent submitted?
- 19622. **MR. MICHAEL ENGELSJORD:** No we don't.
- 19623. **MR. HUDSON:** As I understand it the plan presents a number of options for compensation. In DFO's view are these appropriate compensation options?
- 19624. **MR. MICHAEL ENGELSJORD:** The options they present the types of enhancements to fish habitat are things that we commonly see done.
- 19625. **MR. HUDSON:** Are there any additional options that the Proponent should be considering?
- 19626. **MR. MICHAEL ENGELSJORD:** Not that we're aware of. That's kind of in the Proponent's court though, for them to propose.

19627. **MR. HUDSON:** Now, in your own written evidence, that's Exhibit E9-6-13 you state that:

"Several factors are taken into consideration when determining the appropriate amount of compensation. Higher ratios (greater than 1:1) are justified on the basis of uncertainty of success, variance in the quality of the fish habitat being replaced and recognition of the lag time required for the new habitat to become functional."

- 19628. Has DFO give any thoughts to what ratios would be appropriate for the options proposed by Northern Gateway, taking into account the timeframe of the project?
- 19629. **MR. MICHAEL ENGELSJORD:** I would -- I would say we haven't put our minds to that yet. That those kind of considerations will depend on the final details of what actually the Proponent is going to impact in terms of habitat and what they actually -- of those options that they've identified what they actually choose and then move forward as a proposal, as their final compensation package.
- 19630. That's when those considerations you've identified there for us to consider whether or not we think this is achieving our policy goal would be taken into account.
- 19631. **MR. HUDSON:** Thank you.
- --- (A short pause/Courte pause)
- 19632. **MR. HUDSON:** I now just have a couple of questions with regard to the marine environment -- environmental effects monitoring program.
- 19633. Northern Gateway submitted a draft framework of this in response to the Government of Canada IR 2.66, and that draft framework is found at Exhibit B46-38. Again, I don't think we need to go there.
- Has DFO reviewed the proposed framework?
- 19635. **MR. MICHAEL ENGELSJORD:** Not in any detail.

- 19636. **MR. HUDSON:** And I presume you haven't discussed it with the Proponent then?
- 19637. **MR. MICHAEL ENGELSJORD:** That's right.
- 19638. **MR. HUDSON:** And I presume it's too early to say whether you have any concerns with regard to it?
- 19639. MR. MICHAEL ENGELSJORD: I would say that's fair, yeah.
- 19640. **MR. HUDSON:** On page 10 of the draft framework, it states that:

"Data will be collected for six years (approximately three years prior to commencement of operations and three years thereafter)."

- 19641. And there's further details with regard to that.
- 19642. In -- certainly, you stated in response to a Haisla IR that, from a scientific and monitoring perspective, DFO would recommend that a monitoring plan be -- plan to establish a benchmark or baseline be started as early as possible and continue for the life of the Project.
- 19643. And maybe we could go to this, it's the December 15 transcript. It's Volume 116, starting on line 17183. And there's a comment there from Mr. Green and then, later on, Mr. Anderson. So it's 17183 and then 17187.
- 19644. I'll just let you have a chance to read that through to the conclusion of what Mr. Anderson said on the next page.
- --- (A short pause/Courte pause)
- 19645. **MR. HUDSON:** Can you scroll down there so that -- just that first paragraph, the 17187, is sufficient.
- 19646. Is DFO satisfied with the commitment Northern Gateway has made with respect to the monitoring timeframe?
- 19647. **MR. MICHAEL ENGELSJORD:** Could you just clarify?

- 19648. Is this answer given in the context of monitoring with respect to marine mammals?
- --- (A short pause/Courte pause)
- 19649. MR. HUDSON: No, it's for the whole Project, is what I'm told.
- --- (A short pause/Courte pause)
- 19650. **MR. HUDSON:** I think I could throw it back to you. In my question, I said:

"Do you have any response to DFO's recommendation to continuing monitoring for the life of the Project?"

- 19651. So it arose from your recommendation.
- 19652. **DR. CAROLINE CAZA:** Sorry, excuse me. This is Caroline Caza from Environment Canada.
- 19653. This may be a conversation in response to an IR that relates to Environment Canada, so if you would like to pose your question to us, we may be able to provide you with some information.
- 19654. MR. HUDSON: Consider it so posed.
- 19655. **DR. CAROLINE CAZA:** Could you repeat the question, please?
- 19656. MR. HUDSON: Yes, I can.
- --- (Laughter/Rires)
- 19657. **MR. HUDSON:** Is Environment Canada satisfied with the commitment Northern Gateway has made with respect to the monitoring timeframe?
- --- (A short pause/Courte pause)
- 19658. **MS. CORAL deSHIELD:** This is Coral deShield, Environment

Canada.

- 19659. What we had discussed or what we had recommended was three years of baseline monitoring pre-construction, three years post-construction monitoring and, as well, we recommended that there be continual monitoring.
- 19660. We did see this -- you know, the six years plus the continual monitoring as being really critical -- really a critical component for -- as part of our recommendation.
- 19661. Yeah, and just to confirm that our recommendations were in the context of our mandate regarding migratory birds.
- 19662. **MR. HUDSON:** Thank you.
- --- (A short pause/Courte pause)
- 19663. **MS. CORAL deSHIELD:** And the monitoring would include things beyond marine birds, but that would be relevant to marine bird populations, including contaminants and prey.
- 19664. **MR. HUDSON:** Thank you.
- 19665. I'm now going to move on to marine mammals. If I could go to DFO's written evidence at Exhibit D9-47-2 at page 6?
- 19666. And I think if that first paragraph -- I would like you to start about six lines down where it says:

"Where mitigation measures do not fully mitigate ..."

- 19667. If you could just read that down to the end.
- --- (A short pause/Courte pause)
- 19668. **MR. HUDSON:** Bearing that in mind, DFO stated in Exhibit E9-2-1 -- and I don't think we need to bring this up -- it's your Information Request number 1.22 to Northern Gateway that says:

"Section 10 ..."

19669. Talking about *Species at Risk Act:* 

"...states that residual environmental effects of marine-related transportation might lead to changes in the distribution and abundance of some marine mammals within the confined channel assessment area, but are not expected to affect the long-term viability of marine mammals at population level[s]."

- 19670. Yeah, it was Section 10 of Northern Gateway's evidence.
- 19671. So they're not expected to affect the long-term viability of marine mammals at population levels.
- 19672. Then, you state:

"The Species at Risk Act prohibits impacts to listed species. Using only population level consideration is not appropriate for species listed under the Act."

- 19673. And so my question is to get some comment with regard to the discussion of allowable harm that was in the -- that's on the exhibit that's there, and this suggestion that population level considerations are not appropriate. My understanding is allowable harm means that there will be some effects on individuals?
- 19674. **MS. TRACEY SANDGATHE:** It's Tracey Sandgathe from DFO.
- 19675. Perhaps you could bring up that passage that you referred to about population impacts or levels.
- 19676. **MR. HUDSON:** Exhibit E9-2-1, Ms. Niro, at page 26, and it's number two there.
- --- (A short pause/Courte pause)
- 19677. **DR. JOHN FORD:** It's John Ford here with DFO.
- 19678. In interpreting this information request with respect to allowable harm in terms of the impacts that are suggested here, that the transportation may lead to

changes in the distribution and abundance of some marine mammals, this would refer to a behavioural response that may cause displacement of individuals from the affected area.

- 19679. And it, I think in this case, is not intended to refer to mortalities that would result from the activities, and in that sense it wouldn't be considered allowable harm in terms of the potential biological removal that I was referring to yesterday which is based on mortalities.
- 19680. And my colleague, Ms. Sandgathe, will speak more to the SARA policy based on the interpretation of allowable harm and permitting.
- 19681. **MS. TRACEY SANDGATHE:** Tracey Sandgathe for DFO.
- 19682. So when we talk about issuing permits under Section 73 of the *Species at Risk Act*, there are a number of preconditions and our -- the previous exhibit refer to the one that indicates that you cannot have jeopardy to the survival or recovery of a species. That's one of the preconditions that you need to satisfy before a permit can be issued under a *Species at Risk Act* for killing, harming an individual of a species that's been listed as endangered or threatened.
- 19683. So the allowable harm estimate helps DFO to make that assessment of whether a particular activity will result in the mortality of a number of species that would be above the allowable harm limit, and in that case we would be unlikely to issue a permit, but if the activity results in mortality that's below the allowable harm limit then we might be more likely to issue a permit.
- 19684. **MR. HUDSON:** I think I understand.
- 19685. So, Dr. Ford, what is DFO's position with regard to behavioural matters -- now, I might not get this right -- that may affect individuals? And if you're having trouble understanding that I'll get some more advice from my friend on my right.
- 19686. **DR. JOHN FORD:** In the context of the marine transportation component of the project, behavioural effects on individuals would be primarily related to acoustic effects from underwater noise. This is an area that has received considerable study and discussion in the context of this proposed project as well as generally in terms of effects on cetaceans throughout the world in areas of intense anthropogenic noise.

- 19687. There's been a great deal of study attempting to quantify the levels at which underwater noise can physically affect these animals through impacts on their hearing ability, plus studies on the potential masking effects of sounds from -- noise from vessel traffic that could interfere with the animal's behaviour patterns, the functioning of their use of habitats where they rely on sound for coordination of feeding behaviours, navigation, making use of passive acoustic queues from the habitat that they may rely on. So these are really two different aspects of potential behavioural disturbance.
- 19688. The levels of sound that are -- or noise from the tankers and tugs associated with this project that have been modelled by the Proponents are at levels that -- due to the reduced speed of the ships through the CCAA during the period when large whales like humpbacks and fin whales are expected to be present, are at a level that will potentially cause masking of the animals use of natural sounds.
- 19689. We are not -- there is not enough information available to fully understand how masking effects may affect the animals' use of the habitat. We know that some cetacean -- most cetaceans are able to adapt to a certain level of anthropogenic noise because it is constantly present in most parts of the world's oceans today but fully understanding the point at which animals may be displaced from an area due to noise is something that we need to have further study to better understand in detail.
- 19690. **MR. HUDSON:** I think I understand what you're saying, Dr. Ford. Again, referring you to the statement that we had up on the board -- on the screen before where you say that using only population level consideration is not appropriate for species listed under this Act and understanding what that means with regard to the comparison between population level and individual level.
- 19691. **DR. JOHN FORD**: This may refer more to the details of interpreting the *Species at Risk Act* policy.
- 19692. But in terms of the -- distinguishing between effects on individuals versus population, in my mind, this refers to the potential disturbance and potential physical effects on the hearing of individuals in the soundscape of the Project's shipping and that it would be important to consider the effects on the individual and to mitigate them to the best extent rather than simply assuming that, if a small number of individuals are affected in that area, it has no relevance

to the population level concerns and could thus be ignored.

- 19693. MR. HUDSON: Thank you.
- 19694. Now, it's my understanding that identified critical habitat would be legally protected under SARA with regard to listed species, protected from destruction that may occur during construction or in the event of a spill or a malfunction.
- 19695. Does DFO have an understanding of the meaning of critical habitat destruction in the context in the marine mammals and what's included in that?
- 19696. **MS. TRACEY SANDGATHE:** So the *Species at Risk Act* provides a definition of critical habitat and that is the habitat that is necessary for the survival or recovery of a species and the Act states that it's a prohibition to destroy that critical habitat once it has been legally protected with an order under the *Species at Risk Act*.
- 19697. So I think, you know, that's the context or the background and if you want to discuss the specifics of what it -- what impacts to critical habitat would be from the project on marine species, Dr. Ford will answer that part of the question.
- 19698. **DR. JOHN FORD:** So for most cetaceans, those that are listed under the *Species at Risk Act* and for which critical habitat is being considered or has been officially designated, destruction of critical habitat would be activities that would interfere with the animal's function -- or the function of the habitat for the purposes that the animals are using it.
- 19699. In the case of these species that are using the area of interest here, this is primarily feeding. And so it would be any activity that could interfere with the animal's foraging efficiency, cause displacement from the -- from important feeding sites within the habitat as a result of disturbance responses and these kinds of activities that would -- that could be considered to be affecting critical habitat.
- 19700. At what point the habitat would be destroyed as it's stated or defined in the Act is somewhat difficult to quantify but these are the kinds of activities that could be considered to be harmful to critical habitat.
- 19701. MR. HUDSON: So in your opinion, would -- could critical habitat

for whales be destroyed by the cumulative effects of shipping noise?

- 19702. **DR. JOHN FORD:** I think in a general sense, yes, it could be with the caveat that we don't have an understanding of what those noise levels might be that would lead to destruction of critical habitat.
- 19703. But based on the assumption that some of these species have -- are not present in areas of especially intense human activity and noise, that there is a potential for displacement from habitats through those kinds of effects.
- 19704. **MR. HUDSON:** And considering these types of effects, what's the role of protecting critical -- this type of critical habitat in preventing impacts on species listed under SARA?
- 19705. **DR. JOHN FORD:** I'm not sure I understand your question.
- 19706. Could you just say it again, please?
- 19707. **MR. HUDSON:** Sure.
- 19708. What's the role -- considering that the critical habitat could be destroyed by noise, what's the -- how do you protect against that effect?
- 19709. And I guess you've mentioned research to find out what the noise levels that are -- that would cause the destruction.
- 19710. **DR. JOHN FORD:** Certainly.
- 19711. And there's a great deal of scientific effort being applied to this question internationally. There's been great strides in recent years but, at this point, we still are unable to fully understand the levels at which animals may suffer and critical habitat may be destroyed.
- 19712. I think what -- in the interim, what is important is to focus on mitigation of noise from marine activities and this too is an emerging field in that there's great concern generally about projections for increased shipping traffic in the world's oceans, especially where it's concentrated in areas -- shipping lanes where animals -- where it coincides with important feeding habitat for animals.
- 19713. There are mitigation techniques such as slowing a vessel down has a

general quality of reducing the noise output. On the other hand, by slowing a vessel in half -- to half speed for example, it actually prolongs the exposure of individuals to noise -- albeit at a lower level -- and that is where our -- where issues like masking of important sounds in the animal's habitat may not be fully mitigated because of the temporal extension of the noise, if you like.

- 19714. So there's many questions that remain to be answered before we can really understand the levels at which this -- these kinds of effects on the habitat would lead to its destruction.
- 19715. **MR. HUDSON:** Now, I'd like to ask a question about potential biological removal calculations.
- 19716. In DFR -- in Exhibit E9-4-1, DFO states the following and I don't think you need to bring it but, if you do, let me know. It's quite short:

"In order to estimate limits to human induced mortality a [Potential Biological Removal] calculation is the established protocol. Published PBR estimates for certain species in [B.C.] are available and for others (including fin whales) can be calculated from published life history data."

- 19717. With regard to published PBRs, is DFO calculating the PBR for B.C. populations or Pacific populations?
- 19718. **DR. JOHN FORD:** PBRs for Canadian waters would be calculated based on the estimated population size for the species in Canadian waters.
- 19719. **MR. HUDSON**: And for what potential effects would PBR be used by DFO with regard to this Project?
- 19720. **DR. JOHN FORD:** The PBR would be -- mortalities that would be related to PBR or would be assessed within the threshold of PBR would be those that are related to anthropogenic causes only, not natural mortality.
- 19721. In the context of this proposal the -- the primary potential cause of mortalities to large whales would be through ship strike. And to the extent that those could be quantified, because they are difficult to -- to detect in many cases but to the extent that they could be detected, these would be applied towards the potential biological removal calculation.

- 19722. **MR. HUDSON:** Would it apply to oil spills?
- 19723. **DR. JOHN FORD:** Yes.
- 19724. **MR. HUDSON:** Ms. Sandgathe, yesterday, you stated that humpback whale recovery plan is going through final approval and is not yet been posted on DFO's website. I think you stated there that it is -- there is draft critical habitat defined in this recovery strategy. Have I got that right?
- 19725. **MS. TRACEY SANDGATHE:** That is correct.
- 19726. **MR. HUDSON:** Now, in Exhibit E7-2-2 responding to JRP IR 1.2t, and I don't think we need to go there, you responded that humpback whales have been downgraded to "Special Concern" by COSEWIC. And that:

"In light of this downgrade, DFO is reviewing next steps with respect to [...] classification of [...] species under [...] [SARA]..."

- 19727. My question is in light of this downgrade from "Threatened" to "Special Concerned", does DFO anticipate having a recovery plan for humpback whales?
- 19728. **MS. TRACEY SANDGATHE:** We do anticipate moving forward with the recovery strategy and finalizing it for humpback whales. But keeping in mind that COSEWIC has downgraded its assessment, I guess you could call it, as a special concern species.
- 19729. So what's happening now is that we've received some additional information during some consultations that we had on the potential to change the listing from threatened to special concern. And a decision was made by the Government of Canada to have COSEWIC take a look at the species again and do another assessment.
- 19730. Dr. Ford might be able to add a little bit to this. There is some question about the DU's or the designated units or the population of humpback. So it's helpful to -- to think of these things as independent. You know, we're -- we're carrying on with the recovery strategy for humpback because it is currently listed as threatened but it might -- there might be a change to the listing in future.

- 19731. **MR. HUDSON:** Do you have anything to add, Dr. Ford?
- 19732. **DR. JOHN FORD:** I could provide more details on the -- the reasons for -- for DFO referring the -- the down-listing back to COSEWIC for further consideration if you'd like?
- 19733. **MR. HUDSON:** Sure.
- 19734. **DR. JOHN FORD:** As Ms. Sandgathe noted that the -- there's a potential from new genetic data that the humpback whale population in Pacific Canadian waters may actually be composed of two discrete populations, one in the northern coast, one south of the north end of Vancouver Island, with different migratory destinations, genetic differences, and that functionally they may be potentially considered to be separate designatable units as per COSEWIC criteria.
- 19735. If so, the population in each of these areas would be smaller and would have to be reconsidered for whether down-listing to special concern from threatened would be appropriate for those two potentially smaller populations.
- 19736. So we're at a stage now in the process where COSEWIC is considering that request and will be preparing a reassessment of that question and then taking it to the general -- this is the marine mammal sub-committee, will be taking it to the general COSEWIC committee at a meeting in the fall.
- 19737. **MR. HUDSON:** So is DFO involved in studies to determine whether there's a separate DU of genetically distinct humpback whales within the CCAA?
- 19738. **DR. JOHN FORD:** Yes we are. We are collecting genetic samples through skin biopsies of humpback whales and photo identification of individuals throughout the coast.
- 19739. But in particular, in the last year off Vancouver Island where the putative separation between these populations or sub-populations would be and in order to add more evidence for or against the validity of splitting the population or not.
- 19740. **MR. HUDSON:** Again, I'm not going to bring this up but it's Exhibit E9-21-14, it's DFO's response to Northern Gateway IR 1.5, and it states:

"Fisheries and Oceans Canada, in collaboration with Transport Canada is conducting scientific studies in southern and northern resident killer whale critical habitat to determine if commercial vessel traffic may be disturbing/harming marine mammals and what the incremental contribution of commercial vessel traffic is to the underwater sound environment and to the overall risk of vessel strikes."

- 19741. Can DFO expand on the scope and status of these scientific studies regarding cumulative shipping noise?
- 19742. **DR. JOHN FORD:** Certainly. We are involved in a multi-phase study of the underwater noise created by shipping in both the critical habitat for southern resident killer whales off the southern end of Vancouver Island and off northeastern Vancouver Island through the deployment of long-term hydrophone listening recording stations at key locations within critical habitat to monitor noise levels. And then compare those levels to data on ship movements based on AIS data and from the Marine Traffic Control System.
- 19743. And so this --the long-term goal, this is -- we're in year three of that study recording continuously at these sites. And the goal of that is -- study is to try and classify the kinds of sounds and the levels in terms of sound energy from different kinds of shipping and shipping at different speeds to better appreciate and be able to model how those sound levels may -- may be increasing over a projected expansion of ports, the Port Metro Vancouver for example.
- 19744. We are also undertaking in year two, this year, a collaborative study with Transport Canada that involves aerial surveys using their marine reconnaissance aircraft to undertake systematic surveys for whale density, spatial density, and seasonal density in the shipping corridors, the shipping lanes in and out of Juan de Fuca Strait on -- off southern and southwestern Vancouver Island to then model the ship strike risk based on the -- the position of animals in different times of year and the amount of shipping that's going through.
- 19745. So those are two -- two somewhat related but distinct projects that we're involved with.
- 19746. **MR. HUDSON:** Do you have any plans to do similar research, for example, using hydrophones in other areas in British Columbia?

- 19747. **DR. JOHN FORD:** Yes we do. We've established a network of remote autonomous recording moorings at strategic sites along the whole coast and into offshore waters at Bowie Seamount, for example, to primarily look at the seasonal occurrence of vocalizing cetaceans from remote monitoring of their -- their sounds, but also to establish baseline data on noise levels in these areas that can be applied to models, again projecting how noise will increase in the future with respect to expanding shipping.
- 19748. **MR. HUDSON:** This is my last question, and it relates to some reply evidence that Northern Gateway provided in Exhibit B83-2, and I don't think I need to bring it up.
- 19749. And this is what Northern Gateway states:

"Based on the vessel strike analysis, Northern Gateway would like to work with DFO and other parties to develop guidelines for large vessel operations in the CCAA and the OWA [open water area] that would apply to Northern Gateway as well as other vessel operations in the region." (As read)

- 19750. Is DFO developing guidelines for industry to address potential effects of large vessel operations on cetaceans?
- 19751. **DR. JOHN FORD:** Issues regarding ship strike risk to cetaceans have really come to light mostly over the last five years in particular, with the discovery that certain species are more vulnerable to ship strike than was thought in the past. These are particularly fin whales and blue whales off the west coast.
- 19752. In light of that increased awareness of the issue, we have been working with colleagues in better understanding through their studies in other areas like off the northeastern U.S. where ship strike risk with north Atlantic right whales is a very big issue to better understand what mitigation tools are available to reduce the chance of lethal ship strikes.
- 19753. In terms of the -- in the context of the proposal before us, we have had informal discussions with the Proponents regarding their marine mammal protection plan, which involves a commitment to undertake studies on the potential effectiveness of passive acoustic monitoring infrared techniques to detect whales in the path of the tankers, these are untested and unproven and may not be effective in many cases but they are mitigation strategies that have been

discussed in other regions and are being tested as well.

- 19754. The Proponents also have committed to limiting vessel speed to under 10 knots during the period of the year when high densities of these vulnerable species would be found in the CCAA.
- 19755. As I mentioned the other day, this reduction in speed would -- has been demonstrated to reduce the potential for lethal injuries from ship strikes. There is some uncertainty to what extent it reduces the vulnerability of the animals because not enough is known about the behavioural avoidance response of these animals to vessels at different speeds where they may be, for example, less inclined to remove themselves from the path of a ship bearing down on them if it is going slower with lower noise levels. So this is an area that requires further study.
- 19756. And we are in DFO science actively involved with various attempts, beyond just this proposal, to be able to determine the reliability of these kinds of mitigation techniques for application, not just in this context, but with other proposals in other parts of Canadian waters.
- 19757. **MR. HUDSON:** Thank you, Dr. Ford, and thank you, panel, for answering my questions. I have no more of them.
- 19758. **THE CHAIRPERSON:** Thank you, Mr. Hudson.
- 19759. Let's take our morning break and be back for 25 after 10 please.
- 19760. Thank you.
- --- Upon recessing at 10:10 a.m./L'audience est suspendue à 10h10
- --- Upon resuming at 10:24 a.m./L'audience est reprise à 10h24

**BONNIE ANTCLIFFE: Resumed MICHAEL ENGELSJORD: Resumed** 

**BRAD FANOS: Resumed JOHN FORD: Resumed** 

STEVEN GROVES: Resumed THOMAS KING: Resumed

TRACEY SANDGATHE: Resumed

**CAROLINE CAZA: Resumed** 

SEAN BOYD: Resumed CARL BROWN: Resumed CORAL deSHIELD: Resumed CHRIS DOYLE: Resumed DAN ESLER: Resumed

**GRANT HOGG: Resumed** 

**BRUCE HOLLEBONE: Resumed** 

RICHARD HOLT: Resumed
ALI KHELIFA: Resumed
LAURA MACLEAN: Resumed
KEN MORGAN: Resumed
PATRICK O'HARA: Resumed
BARRY SMITH: Resumed
JENNIFER WILSON: Resumed

**XUEBIN ZHANG: Resumed JOHN CLARKE: Resumed** 

HEATHER DETTMAN: Resumed DAVID PEACOCK: Resumed

19761. **THE CHAIRPERSON:** Thank you very much, everyone.

19762. We'll go next to the questions from the panel.

19763. Mr. Bateman?

#### --- EXAMINATION BY/INTERROGATOIRE PAR MEMBER BATEMAN:

- 19764. **MEMBER BATEMAN:** Thank you for the witnesses attending and providing answers to questions. I have a question for Dr. Dettman. I thought I'd wait until you took a bite of your granola bar.
- --- (Laughter/Rires)
- 19765. **DR. HEATHER DETTMAN:** Two days you haven't asked a question.
- --- (Laughter/Rires)
- 19766. **MEMBER BATEMAN:** I am interested in increasing my

understanding with respect to the characteristics of dilbit and a spill, and its properties with respect to water.

- 19767. I believe that yourself and the other witnesses here are familiar with Northern Gateway's evidence, particularly Mr. Belaro, and I am wanting to understand your view or perspective of that evidence.
- 19768. **DR. HEATHER DETTMAN:** So with my background, I am understanding the oil, as it's prepared to be transported in the pipeline, and so certainly the information that I have is relative to how it is in the pipeline and just, you know, if there was a leakage how it would be just as it leaves the pipeline.
- 19769. There are NEB regulations for the oil for it being transported in the pipelines -- in the transmission pipeline, which is what we're talking about here, that mean that it has to meet a specification of density, let's say, of 940 kilograms per cubic metre. And so as such, as it comes out of that pipeline initially it will float because it is lighter than water and so that is what it would do.
- 19770. And I guess what comes more in is with time and the conditions, how long it would take to maybe start to disperse or start to do some of these other behaviours and it starts going into the area of my colleague from Environment Canada. But that initial pipeline specification would have it that it would be floating.
- 19771. **MEMBER BATEMAN:** So if I've understood you correctly, that initially, in the case of a spill or release, its density is such that it will float if I ---
- 19772. **DR. HEATHER DETTMAN:** Yes.
- 19773. **MEMBER BATEMAN:** --- understood you correctly?
- 19774. **DR. HEATHER DETTMAN:** Yes.
- 19775. **MEMBER BATEMAN:** Then I'll direct my question to Drs. Hollebone, Khelifa and then Mr. King.
- 19776. I'm interested in understanding what happens next in terms of your view, basing that view against or on the evidence that the Panel has already heard from the experts tendered by Northern Gateway, including Mr. Belaro.

- 19777. **DR. BRUCE HOLLEBONE:** I guess I'll start.
- 19778. The evidence that we've been provided to date gives us the starting part of the story of what this -- when it is spilled. I think from Dr. Dettman's work, from industry sources such as crudemonitor.ca that's been referenced in the evidence several times, and from some very preliminary work that our own lab has done, it's very clear that this is not a sinking oil as it comes out of the pipeline or the tanker.
- 19779. What is less clear to us in the evidence -- and I can walk through you specific examples if you wish or just put it in general terms. It's not clear to us what the rate of change of the product is in the environment, particularly compared to a regular crude oil. And it is not clear to us how quickly or what time windows may be available to recover the product. And we may get into that in the next panel a little bit more.
- 19780. The work that we've done to date indicates that sinking is not something that happens because of a single factor, such as evaporation, but as an interplay of a whole bunch of factors. So we have evaporation, we have photo oxidation, we have mixing with water to form emulsions or water/oil mixtures, and of course breakdown into droplets to form sediment particles. All of these things together determine the ultimate fate of the oil in the environment.
- 19781. I would also like to get away from the idea of the binary it floats or it sinks.
- 19782. From previous spills we've seen, there will be a portion that floats. There may be a portion that can sink. And the amount of that portion that -- which may sink would be of a concern -- of special concern for submerged or overwashed oil at that point.
- 19783. I'd also like to point out to the Panel that we're not talking about just the issue of the oil sinking from the surface to the bottom, we're also considering the idea that the water could linger in the water column. That's what we call "overwashed oil" or "neutrally buoyant oil", which again may become more available to the organisms that live there or to the ecosystems that the oil impacts.
- 19784. So there are all of these factors that we have to look at in terms of what the potential effects of the oil might be on the environment.

- 19785. **MEMBER BATEMAN:** You had indicated that you'd provide a general answer and then maybe look at some specific examples in the evidence.
- 19786. I'd like you to do that.
- 19787. **DR. BRUCE HOLLEBONE:** Okay.
- 19788. If -- could I ask us to pull up some of the evidence then?
- 19789. **MEMBER BATEMAN:** Certainly.
- 19790. **DR. BRUCE HOLLEBONE:** Okay, I'm looking for B16-31, that's the SL Ross technical report on the oil properties and I'm looking for Figure 3-5 which is Adobe page 24.
- 19791. Adobe page 24 here.
- 19792. **THE REGULATORY OFFICER:** Oh, sorry.
- 19793. **DR. BRUCE HOLLEBONE:** Please.
- 19794. Okay, this is the -- just scroll down just a tiny bit. Actually, let's go back up -- sorry, just to make my point, let's go back up the page to the previous graph -- just a bit more, just a bit more -- one more, one more, sorry -- one more again.
- --- (Laughter/Rires)
- 19795. **DR. BRUCE HOLLEBONE:** No, no, 3-1, I think, is the one I'm looking for.
- 19796. Sorry, Figure 3-1, I think is the one I'm looking for. That one there, that's what I'm looking for.
- 19797. Okay, this is an evaporation curve for a synthetic crude oil and you'll notice that it -- so this is sort of a typical -- in some ways, a typical crude oil that we'd expect to see during a spill. You'll notice that it -- what you're seeing here is the time of exposure versus the amounts of oil that has evaporated.
- 19798. So right at the beginning of the spill, time zero, you're seeing no oil

evaporated and you'll see that, over time, it can lose up to 45 percent of the oil by mass.

- 19799. But the other feature I'll point out to you is that notice that there's a long gradual curve in the middle of this slope. So this section here has a slow gradual curve; okay?
- 19800. Now, let's scroll down to Figure 3-5 on Adobe page 24. So this is a bit -- I'll have to beg the Panel's indulgence here -- this is a bit crunched compared to the other graph. So this is 24 hours whereas, on the other graph, 24 hours was right here. And what you're seeing here is a rapid change followed by a fairly -- this whole change happens fairly quickly.
- 19801. We'll have to ignore the -- they made a mistake here on the volume evaporated concentration but my understanding is that this terminates at complete evaporation.
- 19802. So within three days, which was the very, very beginning of the curve we just looked at, this -- all of the condensate has evaporated.
- 19803. So let's scroll down now to Figure 3-9 and this is the corresponding curve on more or less the same time scale for the diluted bitumen. So this is a mixture of the condensate plus the bitumen material that is shipped in the pipeline. And the concern we have here is how rapidly this change can occur.
- 19804. So this -- we're seeing a very rapid change within that first 24 hours and much less of an ability of the condensate to sort of buffer that change. So the oil can change behaviour relatively quickly compared to the synthetic crude oil.
- 19805. It's a subtle effect but it's one of the concerns we have that the changes in the dilbit can be more rapid than you'd expect based on previous experience with synthetic crude oil.
- 19806. This is one ---
- 19807. **MEMBER BATEMAN:** Did you have another example?
- 19808. **DR. BRUCE HOLLEBONE:** Sorry?
- 19809. **MEMBER BATEMAN:** Was there another example?

- 19810. **DR. BRUCE HOLLEBONE:** I don't have anything prepared at the moment.
- 19811. **MEMBER BATEMAN:** Okay.
- 19812. So what I'd like to -- is that all of your answer?
- 19813. **DR. BRUCE HOLLEBONE:** Well, this is one of the features.
- 19814. There are additional factors in terms of emulsification that are open questions and the behaviour of this product -- the data provided by the Proponent in this is mixed in terms of its ability to emulsify which also affects density.
- 19815. And, particularly, there is nothing regarding the questions my colleague raised earlier about droplet size formation with wind or wave action and there's very little information about sediment interaction in the data reports provided to date.
- 19816. **MEMBER BATEMAN:** Thank you.
- 19817. **DR. BRUCE HOLLEBONE:** So ---
- 19818. **MEMBER BATEMAN:** Dr. Khelifa?
- 19819. **DR. ALI KHELIFA:** You'll remind me about the question, please?
- 19820. **MEMBER BATEMAN:** The -- I'm wanting to have a better understanding, a clear understanding of your perspective of the evidence that has been provided by the Northern Gateway experts, including Mr. Belore, with respect to the characteristics of dilbit once it's been released into water.
- 19821. So your opinion of the other expert's evidence.
- 19822. **DR. ALI KHELIFA:** Well, yeah, from a modelling perspective, there are many aspects that need to be considered. When it comes, for instance, to oil sediment interaction, this is not specific to dilbit. This is specific to oil in general.
- 19823. And if we -- if I refer to what they discussed in the previous response to a previous question, there are three types of interactions; okay?

- 19824. If we focus on the two last ones that I mentioned previously, the interaction with the bottom sediment in shallow water system -- that means in the coastal zone -- all the shorelines themselves, regardless of the oil, there will be trapping of sand. And these are not very fine, they are relatively coarse sediment and they cause the sinking.
- 19825. So it's not relative to dilbit but relative to oil in general. These forces will take place and it will enhance the sinking.
- 19826. If we -- if it happens in a relatively deeper water system and if we look at what's happening in the water column, there are many factors, as I mentioned. The sea state is a key parameter. So which kinds of waves we have there; which kind of mixing we have in order to transform that slick to -- into small oil droplets and then they become available for this oil sediment interaction and make them neutrally buoyant.
- 19827. This also again, it's not specific to dilbit. It happens with all the oils. And the less viscous the oil, the easy to have this oil sediment interaction take place. It's based again on our extensive research for the last decade.
- 19828. If we focus now on the dilbit itself, dilbit is more viscous -- especially as my colleague Dr. Hollebone mentioned -- it becomes viscous, it becomes hard to split into smaller droplets. In other words, it needs more energy, more mixing to transform that process to -- the slick to small droplets.
- 19829. So assuming that there is enough suspended particulate matters in the water column and enough mixing energy, it will take place.
- 19830. Do we have quantitative understanding of that process? Is it going really to happen if we have this SPM, the suspended particulate matters, and droplets of dilbit? Is it going to happen?
- 19831. We don't have evidence. We don't have experimental data that were conducted as far as they know that showed that. From our perspective, our experience, it's likely but we need some quantitative understanding on that.
- 19832. And the bottom line at the end is to develop some predictive -- what we call predictive models to say, okay, if this happened, this is what -- how it's going to take place. And the -- we arrive to quantify how much oil may be

transferred to the sea bottom from that -- based on that process.

- 19833. The other part relates to what my colleague, Dr. Hollebone, mentioned. If we look at this -- what we call the evaporation process, again as expert, he mentioned that he has -- there is some special feature here of the dilbit.
- 19834. And the question is, can we use what we know so far from the evaporation process to predict this evaporation. From my understanding, from my colleague, again as expert, we need to do some work on that and we need to develop proper models for that to predict this evaporation process and so on, specific to dilbit.
- 19835. I hope this adds some information to the question.
- 19836. **MEMBER BATEMAN:** Thank you.
- 19837. Mr. King?
- 19838. **MR. THOMAS KING:** Yes. I think all three of us here have something really unique to build upon together, both Drs. Hollebone, Khelifa and myself. What's interesting is we all do research on the fate behaviour of oil and I've done a lot of work on conventional oils.
- 19839. And I would like to start by actually examining and looking at this like a conventional oil by first evaporating it over a 24, 48-hour period and then looking at it on a larger scale. What we have that is really unique is a facility that can simulate natural sea states and current effects.
- 19840. So I can look at it in a much realistic environment and see exactly how it behaves and its fate under, you know, regular wave conditions, under breaking wave conditions, under the effects of current and have a better understand of its -- the distribution of the oil droplets in the water column.
- 19841. We have techniques that we've developed, a COOGER that allows us to look at oil droplet size and the distribution of those oil droplets in the water columns so we can get a better understanding of its fate and behaviour. And we can also create a sediment loading very similar to some of the areas that we're talking about or some of the data that was presented this morning there on, you know, some of the suspended particulate matter and get an understanding how that interacts with those oil droplets in terms of going back through some of Dr.

Khelifa's.

- 19842. And we will be collaborating on some of these studies and forming oil sediment interactions, and that gives us a better, broader -- a greater vision of what really happens in the real environment from the bench scale right to a realistic environment such as the wave tank.
- --- (A short pause/Courte pause)
- 19843. **MEMBER BATEMAN:** Before I move to my next question, are there any other members on this panel who would like to respond to the question that's been reviewed by these panel witnesses to this point?
- 19844. **DR. HEATHER DETTMAN:** Excuse me, I would like to add a bit more, after that I could offer some more.
- 19845. I guess dilbit is a very general term for combinations of condensate or bitumen, so they can have different compositions and I thought it might be useful to sort of explain what this could be.
- 19846. As well, there's another topic, called synbit. What these are referring to is basically what the diluent can be in these mixtures, and so with regards to when it's a condensate for dilbit, sort of the -- what we're talking about for how fast it evaporates is the boiling point distribution of that oil that's added to the heavier oil.
- 19847. And so typically for the condensate, around 75 percent of it will be boiling by 204 degrees centigrade and then it has a slower curve where the maximum boiling temperature is up around 524 degrees centigrade. So in terms of evaporation, that will come off -- you know, and that's related to that.
- 19848. While with synthetic crude oil, it has a -- sort of a more gradual boiling point range where it's starting -- it can start similar to what the condensate is but it has a different kind of slope. And so that when you mix it with the bitumen to meet the pipeline spec, you can have around 30 volume percent of the condensate there. And so that when you have the fast evaporation, a proportion of that condensate comes off as well as the lightest ends of the bitumen will come off in with that time.

- 19849. If you have synthetic crude oil as the diluent, well then it actually would have 50 volume percent of it in there.
- 19850. So you can different curves and different expectations of what can happen, depending on what that -- what diluent and bitumen is chosen.
- 19851. **MEMBER BATEMAN:** Thank you.
- 19852. I understand that Mr. Matthews has a follow-up question and then I'll go back to my next line of questioning.

#### --- EXAMINATION BY/INTERROGATOIRE PAR MEMBER MATTHEWS:

- 19853. **MEMBER MATTHEWS:** Great, thanks.
- 19854. I found that interesting, your last comment there, Dr. Dettman.

  Obviously a mixture that is out of equilibrium or the furthest away from equilibrium like -- that's mixed at a higher temperature will be the most susceptible to evaporating out of a dilbit solution then, right? Is that what you're saying?
- 19855. **DR. HEATHER DETTMAN:** I don't quite understand about the idea of temperature.
- 19856. **MEMBER MATTHEWS:** No, the condensate or the diluent material that's used will have an impact on the evaporation rate in the same seawater or ---
- 19857. **DR. HEATHER DETTMAN:** Well on any crude oil -- any petroleum of any crude oil is a very -- is millions of compounds with characteristic boiling points. And so by adding the diluent to the bitumen, it actually is making it equivalent from the petroleum and the pipeline industry, kind of, perspective, to a heavy oil, you know.
- 19858. And so like everything is totally miscible. There's been sort of misinformation out about that. They are totally miscible. It's not like one separates from the other. What you've done at the petroleum industry is about mixing oils and blending oils and so this is -- they just happen to blend these oils at that point to get it -- an extra heavy crude oil to be a heavy crude oil so that it can be pipelined. And that is the -- so that's from that perspective.

- 19859. So given -- if you have a crude oil, any crude oil will have its lightest ends, which are very important for these kinds of conditions. So if you can have oils -- well, you know, it's a boiling point curve at the front end, what it ends up looking like is important and so we're comparing sort of the -- if a crude oil has gasses in it, that's a problem, you know, for light conventional oils.
- 19860. They all have different characteristics at the front, so if you have a certain content of the starting compound which is C-5, it's a pentane. However amount you have, that is sort of the fastest thing to come off. It has a boiling point of 36 and that will be the first thing coming off.
- 19861. With knowing that it's a mixture and it has a certain viscosity and it has a certain thickness, so it can't all come off instantly, but if it's hot or if it's cold, it will come off faster, it will come off slower. That's the same with any crude and just how much of having that in there can impact upon this and so, yes.
- 19862. **MEMBER MATTHEWS:** I was interested in Dr. Hollebone's comments about comparing dilbit to coffee, and once you add the cream and you mix your coffee, you can't basically re-boil your coffee and the Coffee-Mate evaporating. You're left with the cream.
- 19863. So I mean I -- we've heard in these hearings that whether or not -- you know, whether it's miscible or immiscible, whether you can get those two components coming out upon evaporation again, whether you can end up with bitumen and condensate, and then depending on the specific gravity of bitumen, it could sink.
- 19864. So the -- the idea is still, from what you're saying, a lot more research needs to be done on the components of dilbit and behaviour of dilbit under normal, let's say, 5 degrees Celsius waters or different conditions other than in the lab. Is that what you're saying?
- 19865. **DR. BRUCE HOLLEBONE:** If I could just maybe clarify a little bit.
- 19866. We're kind of arguing semantics here a little bit. Dilbit is a product made by mixing the diluent, whatever it is, the synbit, the synthetic crude or the condensate, typically, for the dilbit-type products. And it's true, you can't sort of unbreak the egg and make the two things whole again. That's what the coffee and cream thing was all about.

- 19867. But it is true that the -- what does separate out of the oil is just these light chemicals, these light compounds. And that's true whether that starting material is the condensate or a synthetic crude oil or bitumen.
- 19868. But what matters is the amount of those compounds in the mixture and how quickly those particular compounds can evaporate or change or get -- dissolution is another process we haven't really talked about, but that's another way they can get removed from the product as well, but how quickly those materials can be removed or will remove themselves from the product and then how the product changes in time.
- 19869. And I think that's one of the things that we haven't really come out in the evidence yet, is how fast these changes happen. And so then do we have any special concerns about these products because of the rate at which they can change as opposed to the end state at which they could reach. And that's, I think, the areas where we need a lot more research and a lot more information than has been provided so far.
- 19870. **MEMBER MATTHEWS:** Just a final question. Someone mentioned that the -- for using dispersants in the event of a spill there currently is no regulation governing the issuing of permits or approvals for using dispersants.
- 19871. In the event of a spill, if the Proponent or response organization chose to use burning or to burn, is there -- what regime would that come under or what authority would that come under?
- 19872. **MR. THOMAS KING:** I think that's a question for Mr. Hogg.
- 19873. **MR. GRANT HOGG:** Hi. For burning, there are no laws out there that would not permit the use of burning, burning the oil off.
- 19874. However, the decision on whether or not to do that would want to consider a net environmental benefit assessment, public health issues associated with the smoke coming off the water, those sorts of things.
- 19875. So depending upon the state of the -- the conditions of the spill, the environmental conditions that are surrounding that spill, environmental impacts and, in this case, also the potential health impacts of burning would all need to be considered before deciding on what's the best course of action to reduce the

consequences of the spill.

19876. **MEMBER MATTHEWS:** Okay, great. Thanks a lot for your answers.

# --- EXAMINATION BY/INTERROGATOIRE PAR MEMBER BATEMAN: (Continued/Suite)

- 19877. **MEMBER BATEMAN:** I'll continue.
- 19878. I believe I have heard from various witnesses that there's a view that there is a need for more scientific study and analysis with respect to some of the characteristics of dilbit in water.
- 19879. I'd like to have a picture as to what would that additional scientific study look like, where would it take place, and what would be the period of time needed in order for the Panel to have conclusive information in order to make a decision.
- --- (A short pause/Courte pause)
- 19880. **DR. BRUCE HOLLEBONE:** As part of our evidence in the -- in some of the recommendations -- I don't remember the specific one -- but we referenced a previous work that had been done when a product was being brought in to Nova Scotia in the early -- late 1990s, early 2000s, a product called Orimulsion, which is similar, in some ways but not very similar in others. It's a mixture of oil and Venezuelan bitumen that had some concerns that are similar to the product that's currently under consideration.
- 19881. In that case, Bitor, the company, voluntarily committed to a five-year research program with Environment Canada to study the fate and effect of this product, which had never been looked at before. And in some ways, when we wrote the recommendations that we have, that voluntary study on their behalf was at the back of our mind.
- 19882. And I think the output of that collaborative work with ourselves, with DFO, with some of the other departments, was found to be very positive in terms of preparation for spill responders. Those manuals are still referenced today internationally and was found to be sort of a good exercise for how this sort of research program, that we've suggested, might be conducted.

- 19883. **MEMBER BATEMAN:** And so would the duration of the further scientific investigation, in your view, be needed prior to the Panel being able to draw appropriate conclusions for this application?
- 19884. **MS. LAURA MACLEAN:** I think the approach that Environment has tried to take, because we recognize we have some areas of expertise, but it's broad consideration, is to identify what that -- what additional information we think would be useful and to explain how that could be used in the decision-making around the project.
- 19885. So I think at this point we have said that the decision on timing is a decision that we would leave to the Panel because we recognize there are many other elements to it -- to that decision. But the kinds of studies -- I think we could say that -- you asked the question about what would this -- what would this research look like and where would it take place and how long would it last.
- 19886. In terms of what would it look like, we've made some recommendations that we think are specific to this project and that we would see primarily as the Proponent's responsibility, but that we would be available to assist with advice.
- 19887. In addition to that, though, the government, through work that Environment Canada is doing, through work that DFO is doing, through work that NRCan is doing, we have ongoing programs in these areas and, you know, we would be happy to tell you about the work that's planned. And I think we already did talk a little bit about that and the timeframe around that.
- 19888. But this is ongoing work, and it's work that we recognize is not a timeframe of six months or, you know -- the work -- the information by this work is going to roll out over the coming years. And that -- I mean, we can answer questions around what information we think might be available or could be available within a certain timeframe and that may help the Panel understand what kind of information could potentially be available in the -- in its timeframe for decision-making.
- 19889. But we see -- we see some of that being very specific to this Project and we see some of it being part of the broader Government of Canada's agenda for research in this area. And there are different timeframes associated with -- with that different work.

- 19890. So I know that's a -- kind of a fuzzy answer but we could perhaps, with some of our specific lines of information, give an indication of what kind of information we think can be available within certain timeframes if that might be helpful?
- I think that, you know, the issue -- the issue about whether that has to be ready before a decision is made is broader than the mandate of our Department anyway and I would leave other departments to present their views on that.
- 19892. **MEMBER BATEMAN:** I am interested in the additional information you referred to.
- 19893. If it is putting the Panel on the spot, it could be provided as an undertaking. Which do you prefer?
- --- (A short pause/Courte pause)
- 19894. **DR. CAROLINE CAZA:** If it would be helpful to the Panel, we would like to -- we can provide some general timeframes now for things that we're working on.
- 19895. I think we would want to preface it with a caveat that these are in the planning stages and, as you know, the way Government works is you develop a plan, you put it forward, you get it approved and we aren't at that final stage yet.
- 19896. So it's work that we're planning, in the planning stages of, but would like to just put that caveat around that not all of the decision-making approvals have taken place for that work.
- 19897. But with that preface, we could perhaps talk about work that NRCAN, DFO and NDC are contemplating in this -- and in planning in this area.
- 19898. **MEMBER BATEMAN:** Please proceed.
- 19899. **DR. BRUCE HOLLEBONE:** Okay, again, I want to caution you that this has not been fully approved by our management structure yet or by the Government itself in terms of the final research plan that we have.

- 19900. We're proposing a sort of three-year, possibly five-year plan, to look at many of the questions we've raised in the evidence Although not specifically in the context of the Northern Gateway Project but in terms of there are many possible proposals going forward with these sorts of products in Canada now, both on the West Coast and on the East Coast.
- 19901. And so the concerns that we have are not -- not just specific to the Kitimat area but also to, for example, the Lower Mainland or the Gulf of St. Lawrence.
- 19902. So in that respect, the research that Caroline has mentioned, particularly on our side, is looking at a whole range of products that could be shipped for that because one of the questions we have is about product variability.
- 19903. And so to produce what we call our "database data" over the course of the next three years, for up to twelve or so products, to produce some information on the fate and behaviour questions that we've talked about here on the laboratory scale -- and maybe Mr. King can talk about some of the work that they're thinking about -- and to start looking at some of the needs that we have for our regulatory folks; for example, LC50s, and that sort of baseline toxicological information that they ask us for.
- 19904. We'll also be looking at the suitability of some countermeasures. In particular, dispersants but also things like surface washing agents which were used in the Kinder-Morgan spill in 2008 and potential for use of particular kinds of -- one kind of absorbent versus another, that sort of thing.
- 19905. So these baseline needs that the -- that the modellers and the responders have that they ask us during these things, there will be a component that looks at, for example, shoreline behaviour or potential for shoreline behaviour.
- 19906. Because that, we think, will be -- if there is a spill, will be one of the major -- major features of that response would be shoreline operations. So that's a large component.
- 19907. Maybe Dr. Khelifa can talk about what he has planned?
- 19908. **DR. ALI KHELIFA:** There are a couple of components here.

- 19909. The first one is what we do -- what we plan to do with EC. So EC in collaboration with the -- with DFO, Tom King lab, we want to address the oil sediment interaction with the hope to develop a behavioural model for that and to include it or integrate this model into a new generation oil spill model for that specific product and that specific site water system.
- 19910. And to do that, we plan to sample sediment from different locations including Kitimat Arm and so on where we'll be working with experts from the Institute of Ocean Science to conduct that and we are planning to have a conference call just after this hearing and to proceed; hopefully, we're going to do it in -- by the end of this summer, but not sure.
- 19911. In the same time, we want to work with the -- with expert in fate and behaviour, my colleague Bruce Hollebone, to develop behaviour models: How these oils disperse? How we can predict that? How it evaporate? How we can predict that? So it's a from prediction perspective.
- 19912. So the second part I want to -- to bring attention to the Panel, it's more the operational side for spill response.
- 19913. I have been involved in responding to a spill for several years now and Environment Canada, in collaboration with DFO and so on, developed what is called the "National Spill Modelling Program". And just yesterday night I was responding to a spill in the -- in Newfoundland.
- 19914. What I want to see for that water system, really, an operational forecasting system, state-of-the-art. What that means: there are several components once again here.
- 19915. Should spill occur in that water system, the models on the spill responder they want to know where this oil is going, which is the trajectory.
- 19916. The second component: What's happening? What will happen to this oil during the 20 -- next 24 hours. And this information is crucial for spill response, in my opinion, and based on our experience again.
- 19917. That requires, really, a multi-disciplinary work and that was the rationale why we proposed the scientific committee to work on this -- on this aspect.

- 19918. I want to see state-of-the-art hydrodynamic model for that water system running in -- operationally. I want to see a wind state-of-the-art with high resolution for that water system. I want to see spill modeling for that water system state-of-the-art -- includes state-of-the-art as well.
- 19919. But the question perhaps that interest the Panel: Are you going to wait for this information, for this forecasting system to build up or to let Enbridge show that we did something and so on? We've been talking about stochastic modelling and so on. I don't want to rush. I think this is -- this is a long-term product, assuming that product is going forward.
- 19920. I want to see a good model, a real model, a good science there, and that requires time. I don't want to see a report with the good callers and so on and said we have -- we have a good model to predict while the science behind is not that accurate, yeah. So this again is time consuming. It takes time and I believe it's perhaps most likely post-approval or something like that.
- 19921. **MR. THOMAS KING:** Hi, Tom King here, DFO.
- 19922. With DFO, science has approved for us to do at COOGER so far is to look at this oil like we would treat a conventional product. We have two dilbit products and normally what we do, we go through a weathering process to remove a certain mass of that oil over a 24 to 48-hour period and then the oil is spilled in the wave tank facility and what we do is we look at its fate and behaviour under sea state and environmental conditions, taking into consideration things like temperature, salinity, sediment interaction, those sort of things.
- 19923. The initial phase of this study -- and I can give you a more tighter timeline because I'm under pressure to get it done -- will start, actually, Monday, April 29<sup>th</sup>. We'll proceed with that in the cold water studies looking at the two products in addition to looking at the fate and behaviour under natural sea state conditions in just the -- without any spill-treating agents, and then in addition to that, we'll actually apply some spill-treating agents such as Corexit, looking at mineral find interaction, in this case we'll use kaolin, and then a combination of mineral finds and dispersant.
- 19924. These are -- are spill-treating agents that we've used for conventional oils in the past, so it should give us some information very quickly. By the end of -- by the end of July or close -- probably more realistic, by the end of June, we'll have those tests don, which will give us an idea of how this oil behaves in cold

water under three -- three or four treating -- three or four different remediation options.

- 19925. At that point we will be able to put together a report. It'll probably go to a peer review stage and we'll have some idea how this oil behaves in cold water and also -- you know, if -- if various treating agents are effective that we've used in the past.
- 19926. By July, we start hitting warmer water temperatures. You have to appreciate that this facility is outdoors, so we've taken advantage of seasonal changes in the waters taken directly from the Bedford Basin. So we're using real seawater. At that stage, we'll look at warmer water temperatures which are yearly around 15 degrees Celsius or less and we'll go through the same tests as we did with the cold water experiments and that way we'll have two conditions -- two temperature conditions, both cold and warm, and we can get a better idea of its fate and behaviour in those natural states and in the -- in the natural state using spill-treating agents.
- 19927. And hopefully, most of that work will be done within -- by the end of 2013, and the next phase of that would then would be to complement the work that both Dr. Hollebone's and Khelifa will be doing in terms of the sediment work they do on the lab scale. We'll then take that and try to move it to the wave tank which would be now in the year two, and to look at those same spill-treating agents again if they're effective in natural states and applying whatever information he has gathered in -- in our same realistic environment.
- 19928. And the same would go for Bruce in terms of weathering of the oils. If he sees that the oil is weathered at different rates and behaves differently, we can test those as well under realistic conditions and again try different spill-treating agents.
- 19929. The data from all of this will give us an idea whether or not -- how the oil behaves in the natural environment under realistic conditions, what type of spill-treating agents that we currently have in place for conventional oils, whether they'll work or not.
- 19930. And then the last phase would then be to look at more improved methods that we can use so that people like Mr. Hogg and other spill specialists have data available in the event of a spill, how to be able to handle that spill.

- 19931. **MEMBER BATEMAN:** Thank you.
- 19932. **DR. HEATHER DETTMAN:** And I can summarize the NRCan. They don't mention me at all.
- --- (Laughter/Rires)
- 19933. **DR. HEATHER DETTMAN:** But anyway, we're relatively new on -- in the involvement for marine spills. Our expertise is coming from really the petroleum industry, working with the oil sands products, helping the industry do refinery kinds of upgrading, things to process the oil.
- 19934. So over the last 20 years, we've developed expertise for characterizing basically species in the oil that can cause refinery issues. But from becoming familiar with what my colleagues are doing in -- in the marine response, I'm thinking that some of the -- the species that we identify, like asphaltenes, resins, subcomponents in oils would be very relevant to these kinds of situations.
- 19935. So what NRCan is doing is, first of all, we have industry contacts which facilitates us getting samples of oil to provide to our colleagues and then, with that, we have the capability to do petroleum standard and research type characterization capabilities to it.
- 19936. So our involvement in this is to do baseline characterization kinds of studies and focusing on understanding the, say for instance, asphaltenes, resins, components which are the most polar species which may be the species most likely to be involved in picking up silt, for example.
- 19937. And then, as the program unrolls with our colleagues as they generate weathered samples, they would then give us a sub-sample to then continue that research. So then we can correlate these -- these subcomponents and how their concentrations change, how they possibly are involved in the interactions that they end up seeing. So we are doing the molecular characterization relative to the interactions that they're looking for.
- 19938. **DR. CAROLINE CAZA:** May I just -- I just wanted to put some of this information in the context of this project and just make it clear, certainly from Environment's perspective that these are -- are parts of ongoing research programs that the department has and -- and this work -- a lot of this work is -- is planned.

- 19939. But from the department's perspective, it's broader research than in the context of this specific project, and we see it as related. The outcomes of this work will definitely be related to informing the kinds of issues that have arisen in the context of -- of this project, but that the specific recommendations that we've made with respect to this project are something distinct that we think are important to undertake through Proponent's work that's related to this project.
- 19940. So the work that we've described we've shared because it will be helpful to -- for the Panel to understand that the government has lines of work related to this area that are -- that are in the planning stages, that are -- that are parts of existing research programs.
- 19941. But they are -- but it is distinct, the results of that work are not specific to the issues in the specific locations that are -- have been identified for this project.
- 19942. So I just wanted to provide that context so that we made a clear distinction between those -- the recommendations that we've made in the work that's planned. I don't know if that's clear and if you have questions about that but I felt it was important to make that distinction.
- 19943. **MEMBER BATEMAN:** I believe that's clear.
- 19944. What I'd like to do next is to ask a few questions that relate to the evidence that was given by the Gateway Witness Panel Number 2, and a great amount of evidence is on record. There was significant cross-examination. And the Panel sought, in its questioning, to summarize its understanding of what had been concluded by that particular witness panel.
- 19945. And it resulted in six statements and it's on the transcript, but because there's so much information, what I'll do is I'll review those statements and would seek to understand from this panel whether you concur or whether you have a divergence of thinking and, if so, then we would be interested in seeing what that perspective is or additional information.
- 19946. The statements were in connection with real world experience in a spill scenario and the first statement that the Panel understood to be the evidence of the witness panel was a significant oil spill, particularly if it reaches the intertidal zone, will affect the natural marine environment including the surface

water.

- 19947. Does this Panel agree with that statement?
- --- (A short pause/Courte pause)
- 19948. **DR. CAROLINE CAZA:** From an Environment Canada perspective, this Panel, this witness -- group of witnesses would agree with that.
- 19949. **MEMBER BATEMAN:** Ms. Antcliffe?
- 19950. **MS. BONNIE ANTCLIFFE:** Yes, from DFO's perspective, we would agree with that.
- 19951. **MEMBER BATEMAN:** Thank you.
- 19952. The second statement is the impact would be particularly negative to species sensitive to the toxic properties of oil in the affected marine area, particularly those whose habitat is primarily on the surface water.
- --- (A short pause/Courte pause)
- 19953. **DR. DAN ESLER:** Could we ask you to read that one more time, please?
- 19954. **MEMBER BATEMAN:** Certainly.
- 19955. The impact would be particularly negative to species sensitive to the toxic properties of oil in the affected marine area, particularly those whose habitat is primarily on the surface water.
- 19956. **DR. DAN ESLER:** I think that statement is generally true, although there may be other attributes in addition to sensitivity to toxicity that would be important in terms of the likelihood that a certain species would be -- how likely they would be to encounter oil.
- 19957. So that would depend on a number of other attributes like their habitat selection, seasonality, things like that.
- 19958. **MEMBER BATEMAN:** M'hm.

- 19959. **DR. DAN ESLER:** So I would say sensitivity of species is not limited just to issues of toxicity but to a whole suite of other attributes.
- 19960. **MEMBER BATEMAN:** Thank you.
- 19961. Ms. Antcliffe?
- 19962. **MR. THOMAS KING:** I'm just looking at this at a, sort of another way to -- if the oil is covering the surface then it affects the air sea boundary which would probably affect the exchange of oxygen which could in turn affect microorganisms at that level, yes.
- 19963. **DR. JOHN FORD:** And if I could just add regarding a point regarding marine mammals in that toxicity is a potential issue but also is the physical fouling associated with contacting oil.
- 19964. Depending on the species, it can interfere with thermal regulation, keeping warm in the water in the case of sea otters, potentially interfering with breathing at the surface if -- depending on the physical composition of the oils. For example, if it is rendered into a mousse kind of state, there's that potential.
- 19965. And also for animals that feed at the surface, such as humpback whales, that open their mouths right at the surface to consume prey, there's the potential for fouling of the filtering mechanism that the animals use to extract prey from the water.
- 19966. **MR. STEVEN GROVES:** I just had a follow-up question about -- could you define "surface"?
- 19967. **MEMBER BATEMAN:** Well, I was summarizing the evidence given by the other witness panel so I don't think that it would be fair for me to speculate to what was meant.
- 19968. If you want to layer in what your definition of surface water would mean in response to that question, it would be helpful.
- 19969. **MR. STEVEN GROVES:** I think just from a perspective that the surface can mean a certain depth of water, you know, surface water, intertidal water, so there could be, you know, certainly effects from the physical contact

with oil.

- 19970. But also if there was any distribution of oil within that column of water that they could have other effects deeper than just the surface.
- 19971. **MEMBER BATEMAN:** M'hm.
- 19972. **MR. STEVEN GROVES:** So that was just a comment I was going to make.
- 19973. So I'm not sure I could agree with the statement. I think it was that the -- that there would be effects only at the surface.
- 19974. **DR. BRUCE HOLLEBONE:** If I might add to that, during any spill, whether it is sinking or floating, we always -- one of the first things we look at, for example, is shellfish impacts.
- 19975. And any organism that lives in the intertidal zone or just below it is considered one of the prime impact -- potential impact areas during a spill. So when we're doing assessments, when we're looking at shorelines or potential affected areas, those are certainly key ones. Maybe they're not at the surface, but within 10 metres of the surface.
- 19976. **MEMBER BATEMAN:** And I think from the sentence that was read it was in the affected marine area and then particularly including the surface area. So I thank you for the additional responses.
- 19977. The third statement was: a marine environment will, after the initial impact of an oil spill, naturally restore itself to its pre-spill environmental state.
- --- (A short pause/Courte pause)
- 19978. **DR. DAN ESLER:** This is Dan Esler with Environment Canada.
- 19979. I think to answer that question there needs to be a little bit of a conversation about the different definitions of "effect" and "recovery" and how that can really influence the conclusions that one makes.
- 19980. And that's -- that was a considerable issue in the interpretation of research after the Exxon Valdez spill and so I want to spend a little bit of time

reflecting on that.

- 19981. Dr. Ford implied that there are effects that are not only related to ingestion of oil but also effects that could be related to external contamination in term of regulatory issues and things like that. So those are two different pathways of effect but there are some deeper issues with relation to: What are effects? and What are recovery?
- 19982. One is the concept of differentiating between direct effects such as those that we've talked about, either ingestion or external exposure, but also indirect effects. And indirect effects might be manifested through changes to the food web or the environment that would have either trickle up or top down effects on the animal of interest that you're considering in terms of effect or recovery.
- 19983. Another scenario or another example of an indirect effect might be in the case where a population is affected by the initial perturbation of the spill so numbers are decreased. The effects may have ceased but the time that it takes for that population to recover through natural demographic processes like survival rates and recruitment and things like that may take a long time beyond the period when those direct effects are being expressed.
- 19984. So that differentiation between direct and indirect can often be a pretty important point.
- 19985. It's also important to consider the idea of acute effects which we generally think of in terms of being the most important for oil spills, that is, the direct effects that happen in the immediate weeks to months following a spill. But there also can be chronic effects that can be either direct or indirect. So there may be direct exposure to oil that may exist well beyond those first weeks to months after a spill.
- 19986. And I guess the other distinction to make in terms of effects is differentiating between lethal effects that actual cause mortality of individuals and sub-lethal effects that may not affect their survival but may affect other aspects of their performance, maybe reproduction or immune function or a long list of things that can be affected by hydrocarbons.
- 19987. And so in terms of thinking about those effects in terms of recovery, they're -- you know, different people have had different views on which parts of the effect definition would be most relevant for recovery. Some people would

only consider direct effects while other people would consider both direct and indirect. Some people would only consider chronic effects. Some might consider -- some people only consider acute while others would consider chronic as well.

- 19988. So those are the kind of underlying issues that I think might be relevant here. Are there any questions about that part of the answer?
- 19989. **MEMBER BATEMAN:** It's been helpful to hear the various considerations. What's your perspective then on the passage of time and I want to get this -- and the view that there will be a natural restoration ultimately?
- 19990. **DR. DAN ESLER:** Okay. So the timeline over which recovery occurs is really dependent on attributes of the spill of course but in terms of amount of spill and the habitat that's affected and things like that and also very much on the attributes of the species that are being affected, both in terms of their natural history, like the things that they eat, the places they occur and also their life history in terms of demographic tables.
- 19991. You know, what their generation time is, the number of young they produce, the age at first reproduction. That really influences how quickly a population can rebound from a perturbation like an oil spill. And so I guess the answer to the question of timeline is that it's quite variable.
- 19992. Thinking back to the Exxon Valdez and thinking of marine birds specifically, there are examples of many species that showed really no population level effect of the spill. That is, there were no declines in numbers, no evidence that survival or reproduction were affected. There are other examples of species for which the timeline to recovery was demonstrated to be in, you know, single digit years.
- 19993. For example, bald eagles showed both declines in abundance and declines in reproductive performance in the first years after the spill, but you know, by six or seven years out, they had returned to their former abundance and their reproductive -- the number of young produced on an annual basis were back to normally essentially.
- 19994. And there are other species like the harlequin ducks that I've worked very much with that showed both direct and indirect effects that occurred over decades really. So the best estimate of timeline to a full recovery was 24 years. So there's just a lot of variation in terms of recovery times and it really depends

on the species that you're considering.

19995. I think it's fair to say that effects of a spill won't go on in perpetuity. There will be a recovery of the system and the components of that system will recover across a wide variety of timelines.

19996. <b>MEMBER BATEMAN:</b> Thank	you.
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19997. Ms. Antcliffe, anything more to add to what we've heard?

19998. **MS. BONNIE ANTCLIFFE:** Nothing to add from DFO.

19999. **MEMBER BATEMAN:** Thank you.

20000. The next summary statement that the ---

20001. **DR. BRUCE HOLLEBONE:** I'm sorry. If I might add ---

20002. **MEMBER BATEMAN:** Pardon me.

- 20003. **DR. BRUCE HOLLEBONE:** Just to amplify my colleague's statements. One of the questions we've identified in the evidence is the long-term persistence of the oil. How long will the oil last in the environment and what sort of state would it reside in? We have a program within my group to look at the long-term behaviour and recovery persistence of oil in the environment.
- 20004. And there's a number of site we're visiting in northern Alberta and Nova Scotia, for example, where we have -- in Baffin Island where we have 10, 20, 30, 40 years of data on some of these sites and how the oil gets broken down in the environment.
- 20005. Now, there's a really question too about how much danger in remaining oil poses in the environment. Is it source of toxic compound leaching into the environment or not; does it form a sort of stabilized pavement that doesn't pose a great danger.
- 20006. The other aspect here that we've kind of touched on that we haven't really seen is what are the effects of recovery operations on the natural rehabilitation? We've seen in a couple instances and spills where recovery options can actually change a population. You can change an environment by say

clean-up operations in a wetland, where the wetland may not exist following the spill and so recovery may happen. There may be a natural population that reemerges in that area but it may not be the one that was there before the spill.

- 20007. And there are cases in Kalamazoo, for example, where this has happened. There have been creek beds that have been so perturbed that the original coalition of species is not back. They've been replaced by a different set of species. So there's that wrinkle to it too that recovery may happen but it may not produce the same amenity use that was previously existing.
- 20008. **MEMBER BATEMAN:** Thank you.
- 20009. Is there anyone else on this panel who would like to respond to this particular question?
- 20010. Let me move on. Dr. Esler might have already answered this question but please add to it if you feel inclined. And that was the summary statement that:

"Full recovery by oil affected species with few, if any exceptions, occurs over time." (As read)

- 20011. **DR. DAN ESLER:** Yes, I'd agree with that statement and I think my previous answer thoroughly covered that one.
- 20012. **MEMBER BATEMAN:** Yes.
- 20013. Ms. Antcliffe?
- 20014. **MS. BONNIE ANTCLIFFE:** Yes, Dr. John Ford can add to that.
- 20015. **DR. JOHN FORD:** I would just agree with Dr. Esler's excellent summary of the recovery that he described with evidence from the Exxon Valdez experience. And his comments with respect to the different rates of recovery according to the life history of different species that he referred to in birds is very similar to what can be expected based on that experience for marine mammals, where some were minimally effected or recovered fairly quickly.
- 20016. And as we've heard in previous evidence, that some species have taken far longer to recover and have yet to do so in the case of killer whales it appears. And also for the sea otter, there's still -- there's evidence that even two

decades after the spill, there's a pathway for contacting oil in the sediment that still seems to be active today or in recent years.

- 20017. **MEMBER BATEMAN:** In the Exxon Valdez example, which the earlier witness panel for Northern Gateway provided, were that there were three species that had not yet achieved a sufficient or the required level of recovery. If I recall correctly, it was the whale, the otter and herring I think.
- 20018. The evidence that the Panel was presented with appeared to suggest that there were additional circumstances independent of the spill itself that was the direct cause for the lack of recovery of those particular species.
- 20019. Do you have a point of view or does this witness panel have a point of view of either accepting or rejecting that evidence?
- 20020. **DR. JOHN FORD:** I can comment on the marine mammals, to the best of my ability, which may be somewhat limited for the sea otter because it's not in my area. But I am quite familiar with the discussion regarding the various potential causes of mortality with killer whales in Prince William Sound that took place during and after -- in the years subsequent to the oil spill.
- 20021. There was -- and I'll try not to get into too much detail on it but I think that it's important to recognize that certain groups were -- that were well documented in terms of individual photo identification so that they could be census quite precisely before and after the spill.
- 20022. Certain groups experienced unprecedented mortality following the spill that in an otherwise fairly high survival species and that these groups were observed in or swimming through oil or in the vicinity of the spill during the weeks subsequent to the incident.
- 20023. And there's uncertainty in terms of associating it directly, the mortality with the spill, in that it's not clear what may have caused the mortality, if was the result of exposure to oil, because the carcasses were never seen, the animals were not censused until some months later.
- 20024. There has been some question raised recently in a publication that suggests a hypothesis that some of the mortality of these individuals that disappeared subsequent to the spill may, in fact, have been related to wounding from directed shootings that have taken -- that took place in the years previous to

the spill as a result of retaliation or attempts to dissuade animals -- these animals, this particular group, in fact, of killer whales in the case of the "AB Pod" as it's called, from taking fish off fishing lines. And there were documented wounds and some mortality of those individuals before the spill.

- 20025. The hypothesis, however, is that for the animals that were potentially wounded, that some of the mortalities may be a result of these wounds having expressed themselves into a lethal cause of or action some year subsequent to the shooting event. So this is I consider somewhat of an implausible hypothesis, in that it relies on this untested and unverified assumption that wounds can -- after several years have passed can suddenly become lethal to the animals and cause mortality.
- 20026. So, in my opinion, the most likely -- the weight of evidence suggests that the mortalities of these animals was most likely related to the oil spill and not residual effects of shootings.
- 20027. In the case of sea otters, there -- the assessment, as I understand it, of the long-term effects and recovery of otters that were in the vicinity of the spill in Prince William Sound, is somewhat complicated by different abundance trends in sea otters generally in the entire region where sea otter numbers have declined significantly for factors that seem to be related to changes in the ecosystem in that area, especially out towards the west and the Aleutians.
- 20028. I think what we do know from ongoing studies in the Prince William Sound area is, as I had mentioned, there is documented cases of the presence of oil in the pits that foraging otters excavate in the intertidal zone when they're digging for clams and this kind of prey. And so there is a pathway for continued exposure, whether that exposure results in -- can or does result or is resulting in mortality of these individuals or whether these mortalities might be at a population level is somewhat uncertain; but this is a little outside my area.
- 20029. **MEMBER BATEMAN:** M'hm.
- 20030. **MR. STEVEN GROVES:** It's difficult for me. I'm not familiar with the statement or with the area in which the Exxon Valdez spill occurred.
- 20031. I might offer some general comments about herring and herring spawning behaviour. Herring tend to be migratory and highly migratory. So they do head quite a ways out. They do have quite a mixture with other populations.

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- 20032. In the Pacific Coast here, we have what we call "three major stock populations". But when we end up with -- annually, in the spring, when those adults return, the ones that are sexually mature, that major population that, for instance, returns right here back to Prince Rupert, the concentration and the abundance of herring will tend to grow and reduce depending on an annual basis.
- 20033. So it's difficult for us to say that, for instance, if a spawn did not occur in its regular area whether or not that actually means that there is less herring around that's perhaps due to some anthropogenic effect or whether it's just an environmental difference because herring tend to stray a lot. And I think that's why we only have -- we've got very large genetic stock groups on the Pacific Coast because herring tend to stray. They tend to follow the herring that's in front of them, and they want to be in large groups because that increases their reproductive success.
- 20034. So it's difficult to say that, you know, if herring were to disappear from one spawning area that that means that there actually is a reduction in stock, because perhaps when -- it's sort of like a balloon, you know, when you grab one end it sort of pushes out to another end -- so that herring could have migrated to somewhere else.
- 20035. But it does -- when I apply a bit of common sense to it and say that herring will go to an area where they think they have the greatest reproductive success.
- 20036. So if there's something changed about the environment that it would normally have returned to, either a loss of vegetation, or herring actually do spawn directly upon a substrate -- it tends to be really large substrate because they don't want it to be moving in the waves that would actually crush the eggs -- but they do spawn on rocks and they do spawn in intertidal areas right where a potential spill could occur.
- 20037. So it is possible that either there was a direct effect, a direct contact. And I think we heard there's a number of different effects long-term, you know, you've got acute and chronic, and that could have occurred that caused a mortality there, and perhaps that -- you know, those young herring didn't survive and the adults didn't come back to that direct area, or perhaps when the herring came back there was a change in the habitat and that since there wasn't the ability for them to have a reproductive success in that area, either through a loss of

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vegetation, which herring tend to use predominately to spawn on vegetation, so if there was a reduction of vegetation perhaps the herring went somewhere else. And so that's -- herring -- it is difficult to say why there would not be a recovery in that area.

- 20038. And maybe the only other thing I wanted to add is that, when you talk about the species that have recovered, it's very possible that we only know the species that haven't recovered because we actually measured them, and there's probably a -- and we measure -- as biologists, we tend to measure -- I think we talked it about it earlier -- in terms of sentinel species, species that we can -- we know what their life -- or what their abundance was in the past and what it will -- and perhaps that makes it easier for us to measure it in the future.
- 20039. But there is a concern that there is other species there that we haven't measured and they aren't as easy to measure and that they haven't recovered as well. So there's sort of that.
- 20040. Herring is a nice one because we can measure it easy and I just don't know about the other species that perhaps wasn't mentioned.
- 20041. **MEMBER BATEMAN:** Thank you.
- 20042. **DR. DAN ESLER:** I can add to the commentary a bit.
- 20043. I think your reference was to the status of resources based on the Exxon Valdez Oil Spill Trustee Council. They updated their status of resources I think in 2010. And the three species that were considered not recovering were killer whales, herring and pigeon guillemots. Pigeon guillemots are a small seabird. And I think these guys have covered the whale and herring circumstances pretty well.
- 20044. I do note that there certainly was disease that played a factor in the changes to herring abundance in Prince William Sound and there are competing views on whether the disease was or was not exacerbated by effects of the spill, but it certainly was a contributing factor in population declines for that species.
- 20045. For the pigeon guillemots, there are also confounding issues there, in that they were experiencing really decadal scale numerical declines prior to the spill. So those declines continued but it's hard to attribute those continued declines to oil spill effects given that they were already in a population decline.

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- 20046. There are a broad suite of other species that are considered to be in the recovering but not yet fully recovered category, and that would include things like sea otters, harlequin ducks, subtidal systems generally.
- 20047. But, again, the definition of that kind of depends on what you call as "recovery" so -- but anyway I think -- I think that gives you a good idea about the recovery status of species, at least in that particular situation.
- 20048. **MEMBER BATEMAN:** Thank you.
- 20049. There were two other summary statements that were provided in this exchange with the panel and the earlier witnesses. I will cover them but if you are of the view that it's outside the scope of this panel I would be satisfied to hear that.
- 20050. The summary statement was that human intervention in the marine oil spill can help direct and accelerate the natural restoration process of the environment and for species recovery.
- 20051. **MR. THOMAS KING:** Tom King here.
- 20052. I think that may be referring to using remediation. There are techniques that you can use that'll help to clean up the site a little quicker. And then there's also natural microbes that actually can consume the oil as energy and help to break down the oil faster.
- 20053. And there's a process sometimes we refer to as seeding. If there's enough nutrients in the area or enrichment then you can actually enhance the microbial population, and in turn, help to accelerate the bioremediation of oil or the natural processes that take place and act upon the oil.
- 20054. **DR. BRUCE HOLLEBONE:** If I might just add. I think we do actually have a fair bit to say here I think. But it might be more appropriate in Panel 2, because this is really getting into recovery and response questions.
- 20055. I mean we can go into it now if you wish but we can also hold it for the next panel.

- 20056. **MEMBER BATEMAN:** No, I think we can have that wait till we have the full panel who can turn their minds to that particular question.
- 20057. The last statement by the witness panel for Northern Gateway was that it was its scientific opinion that the conclusions of statements one to five, what we've covered right now, would apply without qualification to a dilbit spill event in a marine environment.
- 20058. And so does the witness panel here concur with that view or have a different perspective?
- 20059. **DR. CAROLINE CAZA:** I think Environment Canada's perspective on that is that we've made some recommendations for additional information in an area where we see some significant gaps.
- 20060. So I think we wouldn't be prepared to agree with the statement that says without qualification at this point, recognizing those information gaps in our understanding.
- 20061. **MEMBER BATEMAN:** Ms. Antcliffe, anything from DFO?
- 20062. **MS. BONNIE ANTCLIFFE:** We would agree with EC and we have nothing to add.
- 20063. **MEMBER BATEMAN:** I'd like to thank the witness panel for the answers that you have provided me. They've been thorough and helpful.

#### --- EXAMINATION BY/INTERROGATOIRE PAR THE CHAIRPERSON:

- 20064. **THE CHAIRPERSON:** And I have one other line of questioning.
- 20065. Mr. Hogg, I think it goes to you but if there's others that can respond I'm interested in -- in understanding this to -- to the practicality of what happens when historically net environmental benefit has been applied to previous industrial situations? And for this sake I'd use previous oil spills.
- 20066. So what has been the experience of the application of net environmental benefit on a historical basis?
- 20067. **DR. BRUCE HOLLEBONE:** Okay, I guess I've been nominated.

- 20068. I've been to a few oil spills and been involved in those discussions myself. What you're really talking about -- the framework we talk about that is what we call endpoints. When is -- when do you stop recovery operations -- and maybe we're wandering into Panel 2 a little bit but we can talk about it here.
- 20069. The decision-making process of how do you know you've done enough, because as has been mentioned to earlier, there are natural recovery processes which will take place regardless of what the human operations are. And you want to -- the whole question revolves around the idea of when do you stop cleaning up damage and when do you start producing more damage by the recovery operations themselves.
- 20070. To use my example of a wetland again, if you have a marsh that is -that has had been impinged with oil that may be used by an endangered species, if
  you go in and you tear up the marsh you will get all the oil. But then the
  endangered species has nowhere to go, and thus, you've destroyed their habitat.
- 20071. So you have to balance those considerations of the use by either a natural resource such as a species at risk or perhaps a traditional fishery and you have to balance those considerations against the full removal of that environment for example.
- 20072. So in general the -- the discussion becomes how -- how much active clean-up is required to -- to restore to a certain situation or what offsetting can you do versus, you know, complete an entire removal of the oil from the environment for example.
- 20073. So in general it's a compromise and you have to make that benefit decision on a case-by-case basis, often a site-by-site basis within the spill area.
- 20074. **THE CHAIRPERSON:** And the reason I'm bringing it up with this panel is I'm interested in the environmental effects aspect of this.
- 20075. **DR. BRUCE HOLLEBONE:** Okay.
- 20076. **THE CHAIRPERSON:** And what I'm interested in understanding is the practical experience, particularly, that I gather Environment Canada has had in applying this principle and what it's meant in past remediation efforts.

- 20077. So I'd like to -- I'd like to take it right down to the practical application as opposed to the theoretical application.
- 20078. **MR. GRANT HOGG:** Hi. I'll give one example of a spill that occurred in the St. Lawrence River about two or three years ago.
- 20079. It was a spill from a ship, it was oil and the oil was flowing down the St. Lawrence River. Quite farther down there were water intakes for drinking water, which were obviously a concern, and the idea was to try and prevent the oil from getting as far down as there.
- 20080. In between those water intakes and where the oil was -- was being released was an island near the shore. And so it was thought that we could contain that spill by directing the oil towards that island so that we could increase the concentration of the oil. It wasn't -- we weren't doing it, we were providing the advice. But the idea was to increase the concentration of the oil so that we'd be able to clean it up much more effectively, quicker and also stop the larger impacts downstream.
- 20081. What -- it just turned out that the -- the shoreline on the -- next to the island was important nesting habitat for migratory birds. So had we done that, had that been the decision taken the -- it's likely that that habitat would have been damaged by that oil.
- 20082. So because we were able to draw on information from our colleagues from the Canadian Wildlife Service, use some of the modelling information from our colleagues from the science and technology branch, and also understanding the flow of that oil from the fate and behaviours effect, we're able to provide that information to Coast Guard and suggest that that wouldn't be the best idea and perhaps there's a secondary approach to containing the spill.
- 20083. And that -- a secondary approach was found that did allow it to clean the spill without using the natural use of that island to increase the concentration of the spill.
- 20084. So that's -- that's a fairly straightforward example of how you consider modelling fate and behaviour, potential environmental impacts and decisions that are taken at a response to reduce the consequences of the spill.
- 20085. **THE CHAIRPERSON:** And how much experience has Environment

Canada had with the application of this net environmental benefit in the case of say oil spills? Is it just the one example that you cite or is this something that's been routinely applied over a number of years and lessons have been learned from it?

- 20086. **DR. BRUCE HOLLEBONE:** This is the normal discussion that happens in Incident Command or within the advisory structures to Incident Command like REET.
- 20087. And this is one of the main discussions that happens in REET or similar kinds of bodies where the stakeholders will sit around the table and enumerate their -- you know, this is -- this is a species at risk area, this is a traditional use area, how do we -- how do we manage those considerations in terms of clean-up operations.
- 20088. It's a very common practice. It happens in every spill that I've ever been on and is integral to the whole planning process. It's how that response planning loop happens every single day.
- 20089. **THE CHAIRPERSON:** And again, going back to the environmental effects piece which is what I'm wanting to concentrate on with this panel, have you had lessons learned on the application of net environmental benefit to a particular case or instance or set of instances where you go: "Hum, you know, we need to learn about this and not apply it in this matter on a go-forward basis"?
- 20090. **DR. BRUCE HOLLEBONE:** Maybe I can draw on the Kalamazoo spill for example as somewhat relevant to this process.
- 20091. There have been a lot of decisions made during their -- to protect certain kinds of environments in certain ways to use certain levels of intensity in terms of spill clean-up. I don't want to say that those decisions were -- you know, I don't want to try and criticize the history there but there is, you know, an attempt to try something and maybe it doesn't work as well as you'd hoped and you have to then recalibrate your -- your intensity and these decisions have to be made with limited information on an ongoing basis.
- 20092. So one of the lessons learned and one of the best lessons we've had is: the more prepared you can be, the more you now about this product, the more you know about the ecosystem that will receive -- possibly receive the product, the better off you are.

- 20093. One of the things that had to be done in Kalamazoo, almost on the fly, was a hydrodynamic model of the river and, if that had been in place prior -- there's no reason it should have been in place -- but if that had been in place prior, three months of work might have been saved.
- 20094. And so this is one of the reasons -- one of the motivations behind many of the recommendations we've had to the Panel is that, the more work we can have in advance of any possible release, the better prepared we'll be and the better prepared we'll be to make some of those critical response decisions.
- 20095. Working in limited information really is one of the major restrictors on what you can do and what you can't do. If you don't know what the current patterns are, you may not be able to make those boom point decisions where your -- where your control booms need to be, for example.
- 20096. So those are the sorts of information. If you don't know that this stuff has a possible window for sinking or a possible window for -- for dispersant use, for example, you may not be able to make those decisions in a timely enough manner to be effective during a spill.
- 20097. **THE CHAIRPERSON:** Anything else that anyone wants to add?
- 20098. **DR. ALI KHELIFA:** I just want to add something to -- to what Bruce mentioned, the hydrodynamic model.
- 20099. That's the forecasting system I was talking about, operational forecasting system.
- 20100. **THE CHAIRPERSON:** Thank you very much. Those are all my questions and so those are the questions of the Panel.
- 20101. Ms. Anderson, is there any redirect?
- 20102. **MS. ANDERSON:** No, no redirect, thank you.
- 20103. **THE CHAIRPERSON:** Well then, this is the most pleasant part for most witness panels where our Panel thanks the witnesses very much for your participation and for the evidence that you've provided to this proceeding and the magic words appear to be: "You are now released."

- 20104. So we will -- thank you again for being here.
- 20105. So we will take our lunch break and come back and seat the next panel.
- 20106. I would just mention also that, for everybody's information, I said that we would -- we said that we would be updating the hearing schedule on a daily basis. We will sit until 3:30 today, and so that -- just so that everybody knows there's an extra half hour to -- to spend in other ways.
- 20107. Thanks very much everyone. Let's be back at 10 after 1: 00. Thank you.
- --- Upon recessing at 12:02 p.m./L'audience est suspendue à 12h02
- --- Upon resuming at 1:10 p.m./L'audience est reprise à 13h10
- 20108. **THE CHAIRPERSON:** Thank you very much, Ms. Mills. Thank you very much to the next panel.
- 20109. Before we begin with this next panel, I'll just see if there's any preliminary matters that parties wish to raise.
- 20110. **MS. ANDERSON:** Madam Chair, yes, just one brief preliminary matter.
- 20111. I just wanted to alert the Panel that we have, in the last two days, received 23 separate aids to cross-examination. Unfortunately, we don't have facilities here to print them out for all of the witnesses, so we will certainly do our best with respect to timing and reading them.
- We did have a number of witnesses en route here last night, so I don't know that they've all had an opportunity to review the aids. We don't take any issue with my friend, Ms. Kyle's, first two aids, as those were part of the evidence, but the following 21, you may hear from me throughout as those are brought up.
- 20113. **THE CHAIRPERSON:** Thank you for providing us with the notice, Ms. Anderson.

- 20114. I would continue to reiterate for all parties that the Panel would like to make sure that all the procedures that it's outlined with respect to AQs are followed.
- 20115. I don't see any other preliminary matters, so who's going to be introducing the panel this time? Mr. Friesen, are you?
- 20116. MR. FRIESEN: I will, Madam Chair, yes.
- 20117. **THE CHAIRPERSON:** And so there's a few extra members this time. Will you be doing it in under 30 minutes again?
- 20118. MR. FRIESEN: I certainly hope we can go even faster this time, yes.
- 20119. **THE CHAIRPERSON:** Well, it's not a race.
- 20120. Ms. Niro, would you please proceed with the swearing and affirming of the witnesses?

**GEORGE ARMSTRONG: Sworn** 

PHIL MURDOCK: Sworn KEVIN CARRIGAN: Sworn ROB TURNER: Affirmed ERIK KIDD: Affirmed

DONALD ROUSSEL: Sworn
CHARLES HANSEN: Affirmed
MICHAEL DWYER: Sworn
WAYNE DUTCHAK: Affirmed
GLENN ORMISTON: Affirmed
SHANE WALTERS: Affirmed

JOSEF CHERNIAWSKY: Affirmed

KIM CONWAY: Affirmed GWYN LINTERN: Affirmed FRANÇOIS MARIER: Affirmed PAUL TOPPING: Affirmed

--- (A short pause/Courte pause)

20121. **THE CHAIRPERSON:** Good afternoon. I do believe this might be

the record for the largest panel, so forgive us as we get organized with making sure we understand who everybody is.

20122. Dr. Blais-Stevens, are you on the line?

20123. **DR. ANDRÉE BLAIS-STEVENS:** Yes, I am.

20124. **THE CHAIRPERSON:** Do you confirm that you remain under oath from your previous testimony?

20125. **DR. ANDRÉE BLAIS-STEVENS:** Yes.

ANDRÉE BLAIS-STEVENS: Resumed

20126. **THE CHAIRPERSON:** Thank you very much.

20127. Mr. Friesen?

20128. **MR. FRIESEN:** Madam Chair, I believe Dr. Cassidy also needs to confirm the same.

20129. **THE CHAIRPERSON:** Thank you very much.

20130. And Dr. Cassidy?

20131. **DR. JOHN CASSIDY:** Yes, I'm here.

20132. **THE CHAIRPERSON:** Thank you very much. And do you confirm that you remain under oath from your previous evidence that you've provided?

20133. **DR. JOHN CASSIDY:** Yes. Yes, I am.

20134. **THE CHAIRPERSON:** Thank you.

20135. **DR. JOHN CASSIDY:** Thank you.

JOHN CASSIDY: Resumed CARL BROWN: Resumed CAROLE CAZA: Resumed JOHN CLARKE: Resumed

**HEATHER DETTMAN: Resumed** 

**CHRIS DOYLE: Resumed GRANT HOGG: Resumed** 

**BRUCE HOLLEBONE: Resumed** 

ALI KHELIFA: Resumed THOMAS KING: Resumed LAURA MACLEAN: Resumed

MICHAEL ENGELSJORD: Resumed

20136. MR. FRIESEN: Thank you, Madam Chair.

20137. I'm pleased to present the government participants second witness panel here today. Again, we have a mix of folks that have not been sworn in before and have appeared here before. Some folks have had their evidence adopted by affidavit. And where they haven't I will take them through just a briefest of direct examinations so that we can make our way through all 31 or I'm not sure if that's our final number but everyone in a timely fashion.

20138. So I'll start here on my right.

#### --- EXAMINATION BY/INTERROGATOIRE PAR MR. FRIESEN:

- 20139. **MR. FRIESEN:** Mr. George Armstrong, you are a Senior Response Officer in Environmental Response with the Canadian Coast Guard?
- 20140. **MR. GEORGE ARMSTRONG:** That's correct.
- 20141. **MR. FRIESEN:** And you are here to speak to Coast Guard's environmental response program?
- 20142. **MR. GEORGE ARMSTRONG:** That's correct.
- 20143. **MR. FRIESEN:** Your biography was filed as Exhibit E9-64-4 in these proceedings. Can you confirm that your biography as filed is accurate to the best of your knowledge and belief?
- 20144. **MR. GEORGE ARMSTRONG:** Yes, I can.
- 20145. **MR. FRIESEN:** Mr. Phil Murdock, to the right, is Superintendent of Environmental Response in the Western Region with the Canadian Coast Guard.

He is here to provide technical expertise on the delivery of the federal environmental response program in the Pacific Region on behalf of the Coast Guard. An affidavit adopting Mr. Murdock's evidence was filed on the 18<sup>th</sup> of April this year as part of Exhibit E9-64-6.

- 20146. Mr. Kevin Carrigan is the Superintendent, Aids to Navigation with the Canadian Coast Guard. He is here to speak to the provision of navigational services to marine users of navigable waterways in the Pacific Region. He will be the lead for the Coast Guard's witnesses on Panel Number 2.
- 20147. An affidavit sworn by Mr. Carrigan was filed on April 23<sup>rd</sup> of this year, as Exhibit E9-66-2, which serves to adopt the written evidence of the Coast Guard as set out in the Federal Government Participant's Witness Panel Responsibility Chart, which was Exhibit E9-58-4.
- 20148. Next we have Mr. Rob Turner who is a Manager of Navigation Safety and Radio Communications with Transport Canada. He is here to provide specialist knowledge about navigation safety. An affidavit adopting Mr. Turner's evidence was filed on April the 18<sup>th</sup>, 2013 as part of Exhibit E9-64-6.
- 20149. To Mr. Turner's right is Mr. Erik Kidd. An affidavit has not been filed so I'll ask you a few questions.
- 20150. Mr. Kidd, you are a Pollution Prevention Officer with Transport Canada?
- 20151. MR. ERIK KIDD: That is correct.
- 20152. **MR. FRIESEN:** And you are here to provide specialist knowledge about Canada's marine oil spill preparedness and response regime?
- 20153. MR. ERIK KIDD: Correct.
- 20154. **MR. FRIESEN:** Now, your CV was filed as part of Exhibit E9-53-4 in this proceeding. Can you confirm that it was prepared by you or under your direction and control and is accurate to the best of your knowledge and belief?
- 20155. **MR. ERIK KIDD:** Confirmed.
- 20156. **MR. FRIESEN:** Thank you.

- 20157. Mr. Donald Roussel is the Director General of Marine Safety and Security with Transport Canada. He is here to speak to all matters related to Canada's marine transportation regime. Mr. Roussel will be the lead witness for Transport Canada's witnesses on Panel Number 2.
- 20158. An affidavit sworn by Mr. Roussel was filed on April the 18<sup>th</sup>, 2013, as part of Exhibit E9-64-6, which serves to adopt both the written evidence of Transport Canada as set out in Exhibit E9-38-4, and Mr. Roussel's CV filed as part of Exhibit E9-53-4.
- 20159. To Mr. Roussel's right, we have Dr. Caroline Caza, who we have seen for the last number of days. She remains here to speak to general environmental assessment issues related to Environment Canada's evidence.
- 20160. Mr. Grant Hogg as well, appeared on witness panel 1, he continues to be here to speak to issues related to environmental emergencies.
- 20161. Dr. Bruce Hollebone, who we all know and love ---
- --- (Laughter/Rires)
- 20162. **MR. FRIESEN:** --- is here to speak to issues related to the behaviour of fate and oil again.
- 20163. And Dr. Heather Dettman, as well, appears from panel number 1. She's here to speak to issues of diluted bitumen composition and corrosivity.
- 20164. John Clarke from Natural Resources Canada, again, will be here and he will again be the lead witness for Natural Resources Canada's witnesses on this panel.
- 20165. Moving to the second row, on the far right, is Mr. Charles Hansen. He is the Manager of Compliance and Enforcement in the Pacific Region with Transport Canada. He is here to provide technical knowledge about the TERMPOL process. An affidavit adopting Mr. Hansen's evidence was filed on April the 18<sup>th</sup>, 2013, as part of Exhibit E9-64-6.
- 20166. To Mr. Hansen's right is Ms. Adele Cooper and Ms. Danielle Wensauer. Both are with Transport Canada and they'll be here in supporting

capacity.

- 20167. To Ms. Wensauer's right is Mr. Michael Dwyer. Mr. Dwyer is the Regional Director of Marine Safety and Security in the Ontario region with Transport Canada. He is here to provide specialist knowledge about tanker inspections. An affidavit adopting Mr. Dwyer's evidence was filed on April the 18<sup>th</sup>, 2013, as part of Exhibit E9-64-6.
- 20168. To Mr. Dwyer's right is Ms. Laura Maclean who we have seen on panel 1. She remains here to speak to general environmental assessment issues related to Environment Canada's evidence.
- 20169. Dr. Ali Khelifa, to her right, remains here to speak to oil spill modelling issues.
- 20170. Mr. Phil Wong from Environment Canada remains on the panel as a supporting personnel. And to his right Mr. Chris Doyle remains on the -- on panel number 2 to speak to meteorology issues.
- 20171. In the back row -- I can almost see them -- we have Mr. Michael Engelsjord with DFO who was sworn in on Panel 1. He's appearing on Panel 2in a supporting capacity although as he's been sworn in, he'll be able to answer any questions that may arise and be directed to him.
- 20172. And Mr. Thomas King, again, is appearing here today to speak to dispersion effectiveness and the fate and behaviour and transport of hydrocarbons in the marine environment.
- 20173. And I think now we move to those that are joining us by WebEx. Perhaps I can start in Vancouver.
- 20174. Mr. Dutchak, are you with me?
- --- (No response/Aucune réponse)
- 20175. **MR. FRIESEN:** Mr. Wayne Dutchak is a Superintendent of Waterways Management with the Canadian Coast Guard. He is here to provide technical expertise on all activities pertaining to channel maintenance pursuant to the program's mandate under Section 41 of the *Oceans Act* on behalf of the Canadian Coast Guard.

- 20176. An affidavit adopting Mr. Dutchak's evidence was filed on April the 23<sup>rd</sup>, 2013 as Exhibit E9-66-3.
- 20177. Captain Glen Ormiston is joining us from Sidney this morning -- this afternoon -- excuse me. Captain Ormiston is the Search and Rescue Superintendent for the Canadian Coast Guard's Western Region. He is here to provide technical expertise on the delivery of the marine component of the Federal Search and Rescue System in the Western Region on behalf of the Coast Guard.
- 20178. An affidavit adopting Captain Ormiston's evidence was filed as Exhibit E9-66-4 in this proceeding on April 23<sup>rd</sup>, 2013.
- 20179. Mr. Shane Walters, also joining us in Sidney this morning -- this afternoon. I'm really having a hard time with my time today.
- 20180. Mr. Shane Walters is the Regional Program Specialist for the Canadian Coast Guard Marine Communications and Traffic Services in the Western Region. He is here to provide technical expertise on the function of five marine communications and traffic services centres on the B.C. Coast on behalf of the Coast Guard.
- 20181. An affidavit adopting Mr. Walters' evidence was filed on April the 23<sup>rd</sup>, 2013 as Exhibit E9-66-5.
- 20182. Dr. Josef Cherniawsky, are you with me?
- 20183. Can you hear me?
- 20184. **DR. JOSEF CHERNIAWSKY:** Yes, sir, yes.
- 20185. **MR. FRIESEN:** I'm going to ask you a few questions.
- 20186. **DR. JOSEF CHERNIAWSKY:** Yes.
- 20187. **MR. FRIESEN:** Dr. Cherniawsky, you are a Research Scientist with the Institute of Ocean Sciences with Fisheries and Oceans Canada?
- 20188. **DR. JOSEF CHERNIAWSKY:** Yes, correct.

- 20189. **MR. FRIESEN:** And you are here to speak to Fisheries and Oceans Canada's evidence on tsunami risk?
- 20190. **DR. JOSEF CHERNIAWSKY:** Yes, I do.
- 20191. **MR. FRIESEN:** Now, your CV was filed as part of Exhibit E9-53-4 in this proceeding.
- 20192. Can you confirm that it was prepared by you or under your direction and control and is accurate to the best of your knowledge and belief?
- 20193. **DR. JOSEF CHERNIAWSKY:** Yes, I do.
- 20194. **MR. FRIESEN:** Now, Dr. Cherniawsky, have you previously given expert evidence before a regulatory tribunal before?
- 20195. **DR. JOSEF CHERNIAWSKY:** No, never before.
- 20196. **MR. FRIESEN:** Madam Chair, Dr. Cherniawsky is being tendered as an expert in numerical modeling of tsunami waves and currents, the modeling of ocean circulation and mixed layer dynamics and processing of satellite altimetry data for sea level variability studies.
- 20197. **DR. JOSEF CHERNIAWSKY:** Yes, that's correct.
- 20198. **THE CHAIRPERSON:** I confirm that we've not received any objections to qualifying the experts being seated on this Panel so I'll just pause briefly to see if there's anyone who wants to speak to Dr. Cherniawsky's qualifications.
- --- (No response/Aucune réponse)
- 20199. **THE CHAIRPERSON:** The Panel accepts Dr. Cherniawsky as an expert to give opinion evidence in the areas that you've identified, Mr. Friesen.
- 20200. **MR. FRIESEN:** Dr. Carl Brown with Environment Canada appeared with us on witness Panel No. 1. He remains with us by WebEx today to speak to emergency science and technology issues.

- 20201. We have also Dr. Andrée Blais-Stevens who is a Research Scientist of Geohazards with the Earth Sciences Sector of Natural Resources Canada. She's appearing by WebEx to speak to Natural Resources Canada's evidence related to landslides.
- 20202. Dr. Blais-Stevens was previously sworn in and qualified as an expert in these proceedings on November 23<sup>rd</sup>, 2012 in the area of landslides.
- 20203. Mr. Kim Conway?
- 20204. MR. KIM CONWAY: Yes, I'm here.
- 20205. **MR. FRIESEN:** You are a Physical Scientist in Marine Geosciences with the Geological Survey of Canada with Natural Resources Canada?
- 20206. MR. KIM CONWAY: That's correct.
- 20207. **MR. FRIESEN:** And you are here to speak to Natural Resources Canada's filed evidence concerning submarine landslides in Douglas Channel?
- 20208. MR. KIM CONWAY: That's correct.
- 20209. **MR. FRIESEN:** Your CV was filed as part of Exhibit E9-53-4 in this proceeding.
- 20210. Can you confirm that it was prepared by you or under your direction and control and is accurate to the best of your knowledge and belief?
- 20211. MR. KIM CONWAY: Yes, I can confirm that.
- 20212. **MR. FRIESEN:** And have you previously given expert evidence before a regulatory or court proceeding?
- 20213. **MR. KIM CONWAY:** No, I have not.
- 20214. **MR. FRIESEN:** Madam Chair, Mr. Conway's being tendered as an expert in the field of marine geology.
- --- (A short pause/Courte pause)

- 20215. **THE CHAIRPERSON:** Mr. Friesen, with the number of witnesses in front of us, I wonder if you could give us a little bit more information on Mr. Conway's educational background.
- 20216. MR. FRIESEN: Certainly could.
- 20217. Mr. Conway, can you confirm for us -- would you like me to just present it or would you like me to speak with him?
- 20218. **THE CHAIRPERSON:** Mr. Conway, can you give us a brief overview of your educational background, please?
- 20219. **MR. KIM CONWAY:** Yes, I have a degree -- Bachelor's degree in Marine Biology, graduated in 1981. I have a minor -- essentially, a minor in marine -- in geology that I went through a program I took at the time of my undergraduate work and then subsequent to that.
- 20220. **THE CHAIRPERSON:** Mr. Conway, can you describe for the Panel your experiences in the area that you're seeking to be qualified in?
- 20221. **MR. KIM CONWAY:** Well, as my CV, I think, shows, I've published since 1991, I think, in excess of 50 publications in Marine Geology, perhaps 30 peer reviewed publications and quite a few internal government documents, current research within in our in-house publication process within the Geological Survey of Canada, plus probably 20 or 30 open file reports, including maps of sea floor areas and summaries of geological landscapes offshore and in various portions of offshore British Columbia.
- 20222. **THE CHAIRPERSON:** Thank you very much, Mr. Conway.
- 20223. The Panel accepts Mr. Conway as an expert to give opinion evidence in the area of Marine Geology, I believe you were seeking to have him qualified, Mr. Friesen?
- 20224. Marine Geoscience?
- 20225. MR. FRIESEN: Marine Geology. Yes, thank you, Madam Chair.
- 20226. **THE CHAIRPERSON:** Marine Geology, yes.

- 20227. In the area of Marine Geology.
- 20228. **MR. FRIESEN:** Next, we have Dr. John Cassidy.
- 20229. Dr. Cassidy is joining us from Vancouver by WebEx today but I understand will be appearing tomorrow in person on the Panel with us.
- 20230. Dr. Cassidy is a Research Scientist of Seismic Hazards with the Earth Sciences Sector of Natural Resources Canada. He is here to speak to Natural Resources Canada's evidence related to seismic hazards along the proposed pipeline corridor and adjacent areas.
- 20231. Dr. Cassidy was previously sworn in and qualified as an expert in these proceedings on November the 23<sup>rd</sup>, 2012 in the area of earthquake seismology.
- 20232. Dr. Gwyn Lintern, can you hear me?
- 20233. **DR. GWYN LINTERN:** Yes, I can.
- 20234. **MR. FRIESEN:** Dr. Lintern, you are a Research Scientist with the Geological Survey of Canada with Natural Resources Canada?
- 20235. **DR. GWYN LINTERN:** Yes, I am.
- 20236. **MR. FRIESEN:** And you are here to speak to Natural Resources Canada's evidence related to dredging coastal sedimentation and submarine landslides?
- 20237. **DR. GWYN LINTERN:** Yes, I am.
- 20238. **MR. FRIESEN:** Your CV was filed as part of Exhibit E9-53-4 in this proceeding.
- 20239. Can you confirm that it was prepared by you or under your direction and control and is accurate to the best of your knowledge and belief?
- 20240. **DR. GWYN LINTERN:** I can.
- 20241. MR. FRIESEN: And have you previously given expert evidence

before a regulatory or court proceeding?

- 20242. **DR. GWYN LINTERN:** No.
- 20243. **MR. FRIESEN:** Madam Chair, Dr. Lintern is being tendered as an expert in coastal sedimentation and seabed stability.
- 20244. **THE CHAIRPERSON:** Mr. Friesen, the Panel accepts Dr. Lintern as an expert to give opinion evidence in the areas that you've identified.
- 20245. MR. FRIESEN: Thank you, Madam Chair.
- 20246. I note that Dr. Lintern, while being in Vancouver today, will be joining us as well in person tomorrow.
- 20247. **THE CHAIRPERSON:** Sounds like that flight tonight might be a little full.
- 20248. **MR. FRIESEN:** And finally in Ottawa Mr. François Marier, can you hear me?
- 20249. MR. FRANÇOIS MARIER: I can.
- 20250. **MR. FRIESEN:** Mr. Marier, you are a Senior Policy Advisor and the Manager of International Marine Policy with Transport Canada?
- 20251. MR. FRANÇOIS MARIER: Yes I am.
- 20252. **MR. FRIESEN:** And you are here to speak to the issue of marine transportation pollution liability and compensation?
- 20253. MR. FRANÇOIS MARIER: I am.
- 20254. **MR. FRIESEN:** Your CV was filed as part of Exhibit E9-53-4 in this proceeding. Can you confirm that it was prepared by you or under your direction and control and is accurate to the best of your knowledge and belief?
- 20255. MR. FRANÇOIS MARIER: Yes I can.

- 20256. **MR. FRIESEN:** Mr. Topping is with you I understand.
- 20257. **MR. PAUL TOPPING:** Yes I am.
- 20258. **MR. FRIESEN:** Mr. Paul Topping is the Manager of Environmental Protection with Transport Canada. He is here to provide specialist knowledge about marine pollution prevention including ballast water. An affidavit adopting Mr. Topping's evidence was filed on the 18<sup>th</sup> of April 2013, as part of Exhibit E9-64-6.
- 20259. Subject to being told I'm incorrect, which I frequently am, I believe that's everyone.
- 20260. **THE CHAIRPERSON:** I hear no noises of protest so I do believe, Mr. Friesen, you've done it. Congratulations.
- 20261. MR. FRIESEN: Thank you.
- 20262. **THE CHAIRPERSON:** And I wasn't timing you but done very effectively. Thank you very much for your level of organization.
- 20263. Good afternoon, Ms. Kyle. Are you going to be asking the questions on behalf of Gitxaala Nation this afternoon?
- 20264. **MS. KYLE:** Yes I will, Madam Chair.
- 20265. **THE CHAIRPERSON:** Thank you. Please proceed.

#### --- EXAMINATION BY/INTERROGATOIRE PAR MS. KYLE:

- 20266. **MS. KYLE:** Thank you. Good afternoon Madam Chair, Panel Members and witnesses.
- 20267. My name is Rosanne Kyle and with me is my colleague Virginia Mathers and we represent Gitxaala Nation.
- 20268. So I just wanted to start with a follow-up question in relation to issues we heard about this morning and yesterday about sediment levels in the confined channel area. And Dr. Lintern, I think this question's probably best posed to you.

- And I just want to confirm from information that was provided in the federal government's response to an Information Request by Gitxaala Nation IR 1.4.7, as I understand it, the federal government does not have data on suspended particulate matter in Wright Sound. Is that correct?
- 20270. **DR. GWYN LINTERN:** To my knowledge we don't have -- NRCan doesn't have information on that.
- 20271. **MS. KYLE:** All right. And it's my understanding as well and this is -- this was not the subject of the information request, just to clarify, but it's my understanding as well that the Government of Canada does not have data on suspended particulate matter in Principe Channel. Is that correct?
- 20272. **DR. GWYN LINTERN:** I haven't -- I haven't check specifically, but not to my knowledge.
- 20273. **MS. KYLE:** Okay. And any of the other witnesses, anything contrary to what Dr. Lintern's information is on those two questions?
- --- (No response/Aucune réponse)
- 20274. MS. KYLE: Okay. Thank you.
- 20275. Now, some of the questions I was going to pose, you'll be happy to know, have already been covered either on Panel 1 or -- sorry, on Panel 1, either earlier today or earlier this week so I won't take you through those issues again which shorten my cross-examination.
- 20276. But I did have a question and probably suited to Dr. Caza in relation environmental assessment methodology, but certainly anybody's welcome to provide a response to my question.
- 20277. And that is that would you agree that in order to assess the effectiveness of mitigation measures it's necessary to understand what the potential effects might be?
- 20278. **THE CHAIRPERSON:** As the witnesses are getting ready to answer, I would just ask because of the size of the panel, each witness when you speak, would you please identify yourself before you begin speaking just so we make sure we've got it accurate for the transcript.

- --- (A short pause/Courte pause)
- 20279. **DR. CAROLINE CAZA:** Thank you. I'm just going to let my colleague, Laura Maclean, answer that question for you.
- 20280. MS. KYLE: Thank you.
- 20281. MS. LAURA MACLEAN: Yes, good afternoon, Ms. Kyle.
- 20282. I think just speaking in very general terms here it wouldn't necessarily be -- the effectiveness of mitigation measures could be studied independently of a particular project.
- 20283. I'm thinking of we had some discussion this morning about the effectiveness of certain spill response techniques. Those can be studied in a laboratory context such that -- I mean it would always be helpful to understand the particular effects and the magnitude and direction of the effects that you're hoping to apply the mitigation to but the science of understanding mitigation is general and can take place outside of the context of an individual EA.
- 20284. **MS. KYLE:** Okay, yes fair enough. But with respect to looking at whether a particular proposed mitigation measure would be effective to address a potential effect, one would need to know what that potential effect or range of potential effects might be. Would you agree with that?
- 20285. **MS. LAURA MACLEAN:** I would, yes, and it's certainly the objective of environmental assessment is to look at residual effects that may remain following mitigation.
- 20286. So in that context, yes, it's important to understand both the effect and the mitigation that might be applied and the residual effect, if any, that may then remain.
- 20287. **MS. KYLE:** And we heard evidence earlier during Panel 1s testimony about the sinking versus floating issue and whether or not spilled dilbit would sink or float in a marine environment.
- 20288. And would you agree with me that in order to assess the effectiveness of potential clean-up strategies one would need to consider whether the oil was

floating or sinking?

- 20289. **DR. CAROLINE CAZA:** I think there's several -- this is Caroline Caza with Environment Canada.
- 20290. There are several ways we could approach answering that question. It does -- it's not really an environmental assessment question I believe.
- 20291. We can provide a view from our experts in fate and effects and -- and in emergency response from that perspective. The Coast Guard may also want to provide a response in terms of the effectiveness of various response strategies.
- 20292. So while we could make a general statement about it we may want to give an opportunity to other departments to add their views as well.
- 20293. **MS. KYLE:** Certainly anybody who would like to provide an answer to that question is welcome.
- 20294. **DR. BRUCE HOLLEBONE:** Bruce Hollebone for Environment Canada.
- 20295. In general the -- whether an oil floats or sinks or possibly does both strongly effects the clean-up decisions you -- you would make and I may leave it to my colleagues in Coast Guard to talk about specifics of how that would -- would work out as they're the experts in that matter.
- 20296. But certainly in terms of the selection of response strategies that would make a difference, yes.
- 20297. **MS. KYLE:** And just to follow-up on that, Dr. Hollebone, and the -- the likelihood of success with a particular response strategy also would depend partly on whether the oil was floating or sinking. Would you agree with that?
- 20298. **DR. BRUCE HOLLEBONE:** As a general statement yes, there are quite a lot of tricky specifics there though as well.
- 20299. **MS. KYLE:** Thank you.
- 20300. Does Coast Guard have anything to add to that response?

- 20301. MR. PHIL MURDOCK: Phillip Murdock, Canadian Coast Guard.
- 20302. Nothing specific in terms of your question. I think we would -- we would go to Environment Canada we would -- we would seek their guidance in terms of what the product may or may not do and we would adapt our -- our technology, our response equipment to -- to fit that regime.
- 20303. And, you know, we're talking about heavy oils and we do have equipment to deal with that.
- 20304. **MS. KYLE:** Sorry, equipment to deal with heavy oils that have sunk?
- 20305. **MR. PHIL MURDOCK:** We have limited experience I would say with heavy oils that have sunk. Our -- the majority of our experience is with product that has remained on the surface. That's been what we have seen with the experiences we have had.
- 20306. **MS. KYLE:** And can you delineate what experiences you have had with oil that is -- has sunk?
- 20307. **MR. PHIL MURDOCK:** I would say we have had no experience with sinking oil product.
- 20308. **MS. KYLE:** Okay, thank you.
- 20309. Anybody else want to weigh-in on that question?
- --- (No response/Aucune réponse)
- 20310. **MS. KYLE:** Okay, thank you.
- 20311. Ms. Niro, I wanted to go to Exhibit E9-6-15, please, at Adobe page 19. So this is evidence filed by Transport Canada. And Ms. Niro, if you could just scroll down a little bit there's a heading "Tanker Exclusion Zones Section 3.4.2.1".
- 20312. And Mr. Roussel, I don't know if my next series of questions is best suited to you but certainly this is Transport Canada's evidence. But as I understand the evidence, the position of Transport Canada is that there is no moratorium on oil tanker operation in Canada's western waters. Is that correct?

- 20313. **MR. DONALD ROUSSEL:** That's correct. The voluntary tanker exclusion zone.
- 20314. **MS. KYLE:** Right. And I just -- Ms. Niro, I wanted to scroll down to section -- or paragraph 65. And there's a statement there that you can read about the federal moratorium and Transport Canada's position on that issue.
- 20315. And I note that it's bolded and I'm just curious why Transport Canada bolded this portion of their evidence when no other portions that I can see were bolded?
- 20316. **MR. DONALD ROUSSEL:** To make sure that it's clearly understood as there's been a lot of discussions on that, either in the press or in the different mode of communications. So that it is clearly understood that there is no law and there is no regulations that prohibit tanker traffic in Canada.
- 20317. **MS. KYLE:** And is it Transport Canada's position that there's also no policy of a federal moratorium for oil tankers?
- 20318. **MR. DONALD ROUSSEL:** There's a policy regarding the voluntary tanker exclusion so -- as it is stated.
- 20319. **MS. KYLE:** Yes, but it's your -- as Transport Canada's evidence that there's no broader policy with respect to a moratorium on all oil tanker traffic off the coast -- west coast of Canada?
- 20320. **MR. DONALD ROUSSEL:** There's no regulatory or legislations in place prohibiting tanker traffic in the west coast of Canada.
- 20321. **MS. KYLE:** Okay is it Transport Canada's evidence that there is no other policy in place other than the tanker exclusion zone in relation to oil tanker traffic off the west coast of Canada?
- 20322. **MR. DONALD ROUSSEL:** We're not aware of any other.
- 20323. **MS. KYLE:** Thank you.
- 20324. And I take from your explanation as to why this particular statement is bolded is that there is a lack of consensus in Canada with respect to whether there

is an oil tanker moratorium. Would you agree with me on that?

- 20325. **MR. DONALD ROUSSEL:** I don't agree with you on that. I don't have an opinion on that in particular.
- 20326. **MS. KYLE:** Well, would you agree that there are members of the Canadian public who are of the view that there is an oil tanker moratorium off the west coast of Canada?
- 20327. **MR. DONALD ROUSSEL:** Not necessarily agree with you. It's clear, our policy is very clear, the word -- the word "voluntary" is present in the -- in all our official communications and if people use that otherwise they are leading the general populations in misinformations.
- 20328. **MS. KYLE:** Okay so I'm not asking you what Transport Canada's position is I'm asking you what -- whether or not you're aware that -- and whether you would agree that there are members of the Canadian public who disagree with Transport Canada's position that there is no oil tanker moratorium?
- 20329. MR. DONALD ROUSSEL: I have no opinion on that.
- 20330. **MS. ANDERSON:** Madam Chair, if I might interject. I don't think that our witnesses are in a position to comment on individual opinions that members of the public might have. They're here to discuss their evidence as filed.
- 20331. **MS. KYLE:** Well, some of the members of the public that have voiced concerns are Aboriginal communities who have indicated that, in their view, and understanding, there is an oil tanker moratorium. So I do think it's a relevant issue given that Gitxaala Nation is a First Nation with concerns about this project and the tanker moratorium question.
- 20332. **THE CHAIRPERSON:** I believe that the witness has provided his answer.
- 20333. MS. KYLE: Yes, thank you, Madam Chair.
- 20334. So as I understand the evidence of Transport Canada, in section 3.4.2, Transport Canada is distinguishing between the voluntary tanker exclusion zone and a broader oil tanker moratorium. Is that correct?

- 20335. MR. DONALD ROUSSEL: That's correct.
- 20336. **MS. KYLE:** Right. So you'd agree that as you've provided your evidence -- or in your evidence, the voluntary tanker exclusion zone is different than a tanker -- an oil tanker moratorium. Is that correct?
- 20337. **MR. DONALD ROUSSEL:** There's no oil tanker moratorium. So I don't know why you're still quoting that. We have mentioned clearly that it is a voluntary exclusion zone. Full stop, that what you see is what you got.
- 20338. **MS. KYLE:** And to the extent that there have been any references by -- in any of the evidence to an oil tanker moratorium, you don't take the position that that is equivalent to a tanker exclusion zone do you?
- 20339. **MR. DONALD ROUSSEL:** A moratorium will be something that the government will have put in place through an appropriate legislations or regulations. There's none such a thing.
- 20340. **MS. KYLE:** And why do you take the position that it would require legislation or regulation to have a moratorium?
- 20341. **MR. DONALD ROUSSEL:** To make it mandatory and to be able to impose it officially against any people who will not comply with it.
- 20342. So at this juncture what we got is a voluntary exclusion zone of operators who keep their vessel away from the coast, moving from Alaska to Puget Sound.
- 20343. **MS. KYLE:** So my understanding with respect to these -- this voluntary tanker exclusion zone is that it was put in place due to concerns about environmental consequences if there was an oil spill from one of the tankers, oil tankers, transiting the west coast. Is that correct?
- 20344. **MR. DONALD ROUSSEL:** Not quite an oil spill, but if the vessel get into difficulties giving times for the vessels to seek assistance and be able to make corrections if needed or if they need to do a repair, that they have sufficient time to be able to do it as they will be away from shore.
- 20345. **MS. KYLE:** And I understand that the concern that the voluntary

exclusion zone was meant to address was in relation to environmental risk to the coast of B.C. Would you agree with that?

- 20346. MR. DONALD ROUSSEL: Yes.
- 20347. **MS. KYLE:** And there was also concerns that the voluntary tanker exclusion zone is to help address with respect to the potential for tanker collisions with fishing vessels in B.C. waters?
- 20348. **MR. DONALD ROUSSEL:** Yes, that appear to be one of the other aspect that was taken into consideration.
- 20349. **MS. KYLE:** And is anybody on the panel aware of any other concerns that the voluntary tanker exclusion zone is meant to address?
- --- (No answer/Aucune réponse)
- 20350. MS. KYLE: No? Okay, thank you.
- 20351. And as I understand the evidence in 3.4.2, the voluntary tanker exclusion zone is based on essentially two factors; the first being the drift rate of a disabled laden tanker, and the second being the time required for a suitable assist tug to arrive on the scene. Is that correct?
- 20352. **MR. DONALD ROUSSEL:** Not quite. In addition an element that the crew will need to do if they have an issue of safety. So if the vessel becomes not able to propel itself or have problems with his electrical systems and so forth.
- 20353. **MS. KYLE:** But my ---
- 20354. MR. DONALD ROUSSEL: So time to do a repair.
- 20355. **MS. KYLE:** Right. So my understanding is that that -- the intention behind that is to try to prevent one of these oil tankers from grounding on the B.C. coast. Is that fair?
- 20356. **MR. DONALD ROUSSEL:** That's correct, yes.
- 20357. **MS. KYLE:** And my understanding of the tanker exclusion zone is that looking at that -- those considerations that we just discussed, the conclusion

was that tankers coming from Alaska should not come within 40 to 100 kilometres of the B.C. coast, depending on the area of the coast in question. Is that a correct interpretation?

- 20358. **MR. DONALD ROUSSEL:** I think it's in mile. I think it's 25 to 75 mile -- nautical mile, but that's about -- that's about the area, Madam Chair.
- 20359. MS. KYLE: Okay, so you said 25 to 75 miles?
- 20360. **MR. DONALD ROUSSEL:** Yes, but Mr. Turner can give more detail.
- 20361. MR. ROB TURNER: Thank you. Robert Turner, Transport Canada.
- 20362. The exclusion zone, by necessity, it has to come down to the Strait of Juan de Fuca where the tankers can enter the Strait so you're actually closer to the -- to the shoreline.
- 20363. But, generally -- and it varies along the Coast -- but generally the distance off, say, Vancouver Island is about 45 nautical miles and off Haida Gwaii is about 75.
- But, again, it varies in accordance with the -- the findings of that drift study.
- 20365. **MS. KYLE:** Great, thank you ---
- 20366. **MR. ROB TURNER:** But I should -- if I could add that these are tankers that were not destined for Canada.
- 20367. So the idea is rather than the distance they are going to the Juan de Fuca, then it was a fairly simple rationale to tell them to stay an extra distance off Canada as they were making their route to Juan de Fuca.
- 20368. **MS. KYLE:** And just to -- I just want to confirm that I understood the answer that you gave, Mr. Turner, in relation to the radius of the -- of the area.
- 20369. So it's 25 nautical miles west of Haida Gwaii? Is that correct, the tanker exclusion zone?

- 20370. **MR. ROB TURNER:** No, I estimated about 75 nautical miles.
- 20371. It's a further distance off Haida Gwaii than Vancouver Island. It gets broader as you go north.
- 20372. MS. KYLE: So 75 nautical miles off the coast of Haida Gwaii.
- 20373. **MR. ROB TURNER:** Approximately.
- 20374. **MS. KYLE:** Yes, thank you.
- Now, my understanding is that the tanker exclusion zone was put in place in 1988?
- 20376. Is that correct?
- 20377. **MR. ROB TURNER:** Yes, that's my understanding.
- 20378. **MS. KYLE:** And I understand as well that there was a prior restriction, albeit voluntary, known as the "TAPS routes" which were recommended routes between the Gulf of Mexico and West Coast ports that was established in 1977.
- 20379. Is that correct?
- 20380. **MR. ROB TURNER:** No, that's not my understanding.
- 20381. My understanding was the TAPS routes were the Trans-Alaska Pipeline system routes. So they were from -- similarly, from Alaska to southern U.S. ports.
- 20382. **MS. KYLE:** Okay.
- 20383. And perhaps we'll just pull up an exhibit just to make sure that I am not misunderstanding something here. And, Ms. Niro, that would be Exhibit D72-14-39.
- 20384. And so this is a document that's been filed as evidence in these proceedings. It appears to be a Government of Canada memo the subject of which are the "TAPS routes" and it's saying that there's a document attached

which is an historical record of events that have occurred since the implementation of the TAPS routes on July 30<sup>th</sup>, 1977.

20385. Do you see that?

20386. So if we turn to the next page, it says that:

"The following is a history of events pertaining to [those] [...] TAPS routes..."

20387. And the first paragraph there, it's saying that there were:

"Nationally recommended tracks between the Gulf of Alaska and the West Coast ports [...] established effective 30 July 1977."

- 20388. So is that different from what you just told me, your understanding of the TAPS?
- 20389. **MR. ROB TURNER:** No, I believe that's what I did say.
- 20390. MS. KYLE: Okay, thank you.
- 20391. **MR. ROB TURNER:** I thought it was you that mentioned going to the Gulf. I thought that was what you had indicated. So I was ---
- 20392. **MS. KYLE:** Sorry, you know what, you're right, I said "Gulf of Mexico" and I meant "Gulf of Alaska".
- 20393. **MR. ROB TURNER:** I thought we were talking about ---
- --- (Laughter/Rires)
- 20394. **MS. KYLE:** That's good you're listening. It was a trick. I was trying to see if you were listening.
- 20395. **MR. ROB TURNER:** I thought we were talking about different things there ---
- --- (Laughter/Rires)

20396. **MS. KYLE:** No, I'm sorry. That was definitely my mistake, in my notes actually. I wish I was in Gulf of Mexico, I guess is the thing.

--- (Laughter/Rires)

20397. **MS. KYLE:** Right, thank you very much for that.

20398. And again, my understanding is that these TAPS routes were again to -- to try to address concerns about environmental impacts from the grounding of an oil tanker.

20399. Is that fair?

20400. **MR. ROB TURNER:** Yes, as I understand the historical record, it's that, should a tanker become disabled for any reason, it would allow sufficient time for either a tug to be able to come to its assistance to prevent a tanker from drifting aground ashore or to allow time for the tanker to come to its own assistance by correcting the problem.

20401. **MS. KYLE:** All right.

20402. And further down in this exhibit -- I won't take you to it unless we need to go there -- but it's my understanding that those TAPS routes that were initially put in place in 1977 were cancelled by the U.S. Coast Guard in 1982.

20403. Is that correct?

20404. And we can definitely scroll down to where that is, which I think is actually, Ms. Niro, page 10 of that exhibit. Sorry, just one moment.

--- (A short pause/Courte pause)

20405. **MS. KYLE:** Just one moment and I'll get the right page number.

20406. I think it's actually Exhibit D72-14-40. Is that the one we're on?

20407. Yeah, so I need to go to 40, sorry about that, Ms. Niro, and it's Adobe page 10.

20408. And so again, this is a document that was released under the *Access to Information Act* about the tanker exclusion zone, Canada's West Coast and, in the third paragraph down, it states that:

"In March 1982, the U.S. Coast Guard cancelled the TAPS routes."

- 20409. Do you see that?
- 20410. **MR. ROB TURNER:** Yes, I do.
- 20411. **MS. KYLE:** Okay.
- 20412. And is that your recollection as well that the U.S. cancelled the routes in about 1982?
- 20413. **MR. ROB TURNER:** Well, it predates my time but -- with Transport Canada, but I would have the same record as you have there and I have no reason to believe it's not accurate.
- 20414. MS. KYLE: Thank you.
- 20415. And my understanding is that there were discussions, after it was cancelled, between Canada and the U.S. and that, in about 1988, a tanker drift study was undertaken.
- 20416. Is that correct?
- 20417. **MR. ROB TURNER:** I believe the tanker drift study was a couple of years before that because it was based on that that the 1988 exclusion zone was implemented.
- So it might have been in the years 85 to 87, somewhere in there.
- 20419. **MS. KYLE:** Okay, so at some point in the mid to late 1980s, a tanker drift study was undertaken; correct?
- 20420. **MR. ROB TURNER:** That's my understanding.
- 20421. **MS. KYLE:** Yes.

- 20422. And my understanding of that drift study was that it defined the area off Canada's West Coast where a disabled tanker could drift ashore before the arrival of salvage tugs in unfavourable weather conditions.
- Is that your understanding of what the drift study defined?
- 20424. **MR. ROB TURNER:** That is my understanding, yes.
- 20425. **MS. KYLE:** And following that tanker drift study, I understand that the Canada Coast Guard and the U.S. Coast Guard as well as the American Institute of Merchant Shipping agreed on a new recommended -- or sorry, agreed on the tanker exclusion zone along the B.C. Coast in 1988.
- 20426. **MR. ROB TURNER:** That's my understanding, yes.
- 20427. **MS. KYLE:** So just to make sure that I'm understanding this, the tanker exclusion zone that is referenced in Transport Canada's evidence in these proceedings was established based on the tanker drift study.
- 20428. Is that correct?
- 20429. **MR. ROB TURNER:** Yes, to address the tankers -- southbound laden tankers from Alaska to the Strait of Juan de Fuca, yes.
- 20430. MS. KYLE: Thank you.
- 20431. And I take it that the tanker exclusion zone, therefore, represents the area in which Canada, including the Canadian Coast Guard, is comfortable having oil-laden tankers from Alaska transiting along the West Coast of B.C. in light of those environmental risks?
- 20432. Is that a fair comment?
- 20433. **MR. ROB TURNER:** Yes, for those tankers, that was a mitigating measure. That makes a lot of sense, yes, for those reasons you've stated.
- 20434. **MS. KYLE:** Would you agree that that voluntary tanker exclusion zone is not going to apply to the Northern Gateway pipeline's tanker routes if this project's approved?

- 20435. **MR. DONALD ROUSSEL:** Yeah, it will not -- it was never made to be applied to tanker bound for Canada.
- 20436. **MS. KYLE:** And of course, given that it's 75 nautical miles west of Haida Gwaii, Northern Gateway wouldn't be able to keep within that tanker exclusion zone in going in and out of the Port of Kitimat?
- 20437. **MR. DONALD ROUSSEL:** And the exclusion zone, Madame Chair, was made -- it was not made for tankers that are bound to Canada. It's for tankers that were in transit from the Gulf of Alaska to Puget Sound, United States. So it was never made for the purpose of excluding bound vessel for Canadian port.
- 20438. **MS. KYLE:** And -- but my question is the Northern Gateway tankers. If this project is approved, those tankers will be transiting outside the tanker exclusion zone. Would you agree with me on that?
- 20439. **MR. DONALD ROUSSEL:** They will be bound to Canadian port in and out.
- 20440. **MS. KYLE:** Right. So they'll be outside the tanker exclusion zone for part of their transit route?
- 20441. **MR. DONALD ROUSSEL:** Of course, yes, they will be.
- 20442. MS. KYLE: Okay, thank you.
- 20443. And I understand from the evidence of Transport Canada that we pulled up earlier, that it's Canada's position that the only moratorium that exists along the west coast of Canada is in relation to offshore oil and gas development. Is that a fair characterization of the evidence?
- 20444. MR. DONALD ROUSSEL: That's our understanding.
- 20445. **MS. KYLE:** That's your understanding?
- 20446. MR. DONALD ROUSSEL: Yeah.
- 20447. **MS. KYLE:** Yes, thank you.

- 20448. Would you agree with me that there have been inconsistent statements made by the Canadian government in the last 10 years or so with respect to whether there is an oil tanker moratorium off the west coast of Canada?
- 20449. **MR. DONALD ROUSSEL:** No, I don't agree.
- 20450. **MS. KYLE:** You don't agree. Okay. Well, we're going to look at some documents and we can have a further discussion about that.
- 20451. Are you aware that there have been ---
- 20452. **MR. DONALD ROUSSEL:** Our colleague from NRCan want to bring some clarification?
- 20453. **MR. JOHN CLARKE:** No, I'm sorry. John Clarke from NRCan. No, after all that I don't have anything to add but I do expect you're about to bring up the aids to cross-examination that you filed earlier?
- 20454. **MS. KYLE:** Sorry, not immediately, there's some other documents I'll be taking you to.
- 20455. **MR. JOHN CLARKE:** Yes, no. My apologies.
- 20456. **MS. KYLE:** So -- and I pose this to the entire panel, not just to Mr. Roussel. I don't want to pick on Mr. Roussel.
- 20457. But are you aware that there have been statements made by the federal government in the last 10 to 15 years to the effect that there is an oil tanker moratorium policy that was put in place off the coast of -- the west coast of Canada in 1972?
- 20458. **MS. ANDERSON:** Madam Chair, if I might interject. I'm just reviewing the Panel's ruling with respect to topics with which Gitxaala Nation is permitted and not permitted to question on.
- 20459. The Panel did rule that the nation was not approved to question on the federal government tanker moratorium off the coast of B.C. unless it is specifically raised in the Government of Canada evidence. And we seem to be straying quite far outside that now. We've been quite patient and been trying to -- and the witnesses have been trying to answer those questions but I think we're

beginning to move into an area that is not anymore connected to the government's evidence.

- 20460. **MS. KYLE:** Madam Chair, I anticipated this objection. The Joint Review Panel has stated in Procedural Direction Number 9, that the purpose of the questioning phase of this hearing is to ask questions in order to test the evidence that is filed on the record.
- 20461. The federal government has filed evidence on the record in relation to the tanker moratorium. It's the bolded portion of their evidence that I took the witnesses to at the beginning of my cross-examination. Their evidence is that there is no moratorium and that the only moratorium is in relation to oil and gas development off the coast. And that was in Transport Canada's evidence at Exhibit E9-6-15.
- 20462. Under Procedural Direction Number 9, I submit, that Gitxaala Nation has the right to test that evidence. It's not sufficient for Canada to be able to merely assert that there is no tanker moratorium without the intervenors having the ability to test that statement and that evidence.
- 20463. The federal government itself has put these matters in issue by providing the evidence that they've provided on the tanker moratorium and the oil and gas development moratorium as well as the tanker exclusion zone. And I'd submit that it would be unfair to constrain the intervenor's ability to test that evidence, just like we have the right to test all other evidence that has been filed. There should be no special rules in relation to this particular piece of evidence that has been filed by the federal government.
- There are some documents that I am going to take the witnesses to but these are all documents that are filed on the record and they're indeed documents of the federal government themselves through ATIP request. So there's not going to be any surprises or information that is not on the record that I put before these witnesses. The information I'll be taking them to has been on the record since December 2011, when Gitxaala Nation filed those materials.
- 20465. And I would submit that the ruling that my friend has referred to does not constrain the ability of Gitxaala Nation to ask the questions, to test the evidence in relation to the tanker moratorium. The questions I'm going to ask relate specifically to testing the position of Canada in stating that there is no tanker moratorium off the west coast of Canada.

- 20466. And I note as well that Mr. Carruthers, in his testimony on behalf of Northern Gateway Pipelines, also referred in his evidence to the tanker moratorium question. There are also documents filed on the record that I can certainly take the Panel to, if you wish, indicating that concerns were raised by Aboriginal groups, in particular, with respect to the tanker moratorium and its effect on this proposed project.
- 20467. And I would submit that if there is any question about there being a tanker moratorium in place off the west coast of Canada, that that is a factor that the Joint Review Panel should take into account, given that this project would require oil tanker traffic to transit the west coast of B.C.
- 20468. So in wrapping up, I would say it would be prejudicial to Gitxaala if they're unable to test this particular evidence filed by the federal government and that it would also be inconsistent with Procedural Direction Number 9 to deny Gitxaala the right to test that evidence.
- Thank you.
- 20470. **THE CHAIRPERSON:** As you mentioned, Ms. Kyle, it sounds like you were prepared for this objection.
- --- (Laughter/Rires)
- 20471. MS. KYLE: Yes, indeed.
- 20472. **THE CHAIRPERSON:** Ms. Anderson?
- 20473. **MS. ANDERSON:** Sadly, I'm not quite as prepared as Ms. Kyle was for this particular objection.
- 20474. I would reiterate my statement that the Panel has already ruled on the scope of the testing of the cross-examination that can take place. If the question is whether there is a tanker moratorium in place, I believe that has been asked and answered by these witnesses.
- 20475. And so I'm not sure what documents my friend is referring to with respect to things that she wants to take them to -- take the witnesses to, but we're in your hands with that -- in that respect and we're, you know, as I say prepared to

answer questions with respect to the evidence as filed.

20476. **THE CHAIRPERSON:** Thank you very much, Ms. Anderson.

I think this is an opportune time to take our afternoon break.

--- (Laughter/Rires)

- 20478. **THE CHAIRPERSON:** So let's do that and come back at 25 to 3 please.
- --- Upon recessing at 2:17 p.m./L'audience est suspendue à 14h17
- --- Upon resuming at 2:33 p.m./L'audience est reprise à 14h33
- THE CHAIRPERSON: Thank you very much.
- 20480. So before the break, we had the objection that was raised by Ms. Anderson and spoken to by Ms. Kyle and then responded to by Ms. Anderson.
- 20481. I would draw everybody's attention to the letter that the Joint Review Panel issued on the 30<sup>th</sup> of August, 2012 where we provided our ruling on the questioning of the Federal Government participants.
- 20482. In terms of the Gitxaala Nation, there was a section set out where topics for which proposed questioning is not approved and part of that was Federal Government tanker moratorium off the Coast of B.C. and Canada's preparedness to respond to an oil spill off the Coast of B.C. except if addressed in the federal participant's evidence.
- 20483. And it's the Panel's ruling that the discussion -- that a moratorium is in the federal participant's evidence and, therefore, we will allow questioning in this area.

So, Ms. Kyle, please proceed.

20485. MS. KYLE: Thank you, Madam Chair.

GEORGE ARMSTRONG: Resumed ANDRÉE BLAIS-STEVENS: Resumed

**CARL BROWN: Resumed** 

KEVIN CARRIGAN: Resumed JOHN CASSIDY: Resumed CAROLINE CAZA: Resumed

JOSEF CHERNIAWSKY: Resumed

JOHN CLARKE: Resumed KIM CONWAY: Resumed

**HEATHER DETTMAN: Resumed** 

**CHRIS DOYLE: Resumed** 

WAYNE DUTCHAK: Resumed MICHAEL DWYER: Resumed

MICHAEL ENGELSJORD: Resumed

CHARLES HANSEN: Resumed GRANT HOGG: Resumed

**BRUCE HOLLEBONE: Resumed** 

ALI KHELIFA: Resumed
ERIK KIDD: Resumed
THOMAS KING: Resumed
GWYN LINTERN: Resumed
LAURA MACLEAN: Resumed
FRANÇOIS MARIER: Resumed
PHIL MURDOCK: Resumed
GLENN ORMISTON: Resumed
DONALD ROUSSEL: Resumed
PAUL TOPPING: Resumed

SHANE WALTERS: Resumed

**ROB TURNER: Resumed** 

#### --- EXAMINATION BY/INTERROGATOIRE PAR MS. KYLE: (Continued/Suite)

20486. **MS. KYLE:** So I think the question that I had posed just before the objection from my friend was whether or not -- I think Mr. Roussel -- I think I was speaking with you -- whether you are aware that there have been statements made by the Federal Government to the effect that there is an oil tanker moratorium that was put in place in 1972?

20487. MR. DONALD ROUSSEL: Thank you, Madam Chair.

20488. I've been informed by my colleague from NRCan and some from Environment Canada and my support people that we have responded to that in IR 1-12. And I've been also informed that there were some statements by some --

either in the public domain by politicians -- where there had to correct the statement they made when they were talking about the formal moratorium and what you have as evidence is the positions of the Government of Canada.

- 20489. There were also two private bill members that was intended to formally put tanker exclusion zone in law -- Bill C-437 and Bill C-606 -- that were not supported by the Government.
- 20490. **MS. KYLE:** And just with respect to those bills, Mr. Roussel, those were, I believe in 2010?
- 20491. Is that correct?
- 20492. **MR. DONALD ROUSSEL:** The first one was in 2011, Bill C-606, and the other one be Bill C-437 was in June, 2012.
- 20493. MS. KYLE: Thank you.
- 20494. **MR. DONALD ROUSSEL:** And they were not supported by the Government.
- 20495. MS. KYLE: Thank you.
- 20496. And with respect to the information about statements by the Federal Government to the effect that there was an oil tanker moratorium put in place in 1972, did you consider those statements or did Transport Canada consider those statements prior to providing evidence to the Joint Review Panel?
- 20497. **MR. DONALD ROUSSEL:** On these particular elements, Madam Chair, all the informations was reviewed and clarifications were seeked and what you have as -- in our evidence is the clear demonstrations that we put in bold to clearly say that it was a voluntary tanker exclusion zone.
- 20498. And these do not apply to tanker coming in and out of Canada, either in the southern part of the province or for the purpose of supplying for commerce or substainabilities, diesel oil, gasoline or any other product that are used on a daily basis by the people of British Columbia.
- 20499. **MS. KYLE**: And, Mr. Roussel, are you aware of the public review panel led by -- sorry, Roland Priddle that was undertaken in the early 2000s in

relation to oil and gas activities off the Coast of B.C.?

20500.	MR. DONALD ROUSSEL:	I think these questions need to go to
NRCan.		

- 20501. **MS. KYLE:** Okay.
- 20502. MR. DONALD ROUSSEL: That was done under their review.
- 20503. **MS. KYLE:** Mr. Clarke?
- 20504. **MR. JOHN CLARKE:** John Clarke, NRCan.
- 20505. I'm aware of the title of the report that you're referring to, yes.
- 20506. **MS. KYLE:** And you're aware that that report looked at a moratorium on oil and gas activities off the Coast of B.C.?
- 20507. **MR. JOHN CLARKE:** Yes, I am aware of that.
- 20508. **MS. KYLE:** And when Transport Canada provided its evidence to the effect that there is no federal moratorium applying to tanker operation, did they consider either the terms of reference or the recommendations of the public review panel led by Mr. Priddle?
- 20509. MR. JOHN CLARKE: It's John Clarke for NRCan.
- 20510. I'm not in a position to speak to what Transport Canada looked at but I do think it would be helpful if we pulled up the evidence the Government of Canada has filed on those reports.
- 20511. It would be -- it is the evidence that Mr. Roussel referred to, the IR responses of the Gitxaala Nation.
- 20512. **MS. KYLE:** Certainly.
- 20513. **MR. JOHN CLARKE:** E9-21-09, Adobe pages 98 through 99.
- 20514. **THE CHAIRPERSON:** Mr. Clarke, when you're answering, if I could ask you to pull the microphone closer just to make sure that you could be

## clearly heard?

20515.	Thank you.						
20516.	MR. JOHN CLARKE: As long as I'm not speaking too quickly.						
(Laughter/Rire	es)						
20517.	<b>THE CHAIRPERSON:</b> So many things to remember; aren't there?						
(Laughter/Rire	es)						
20518.	MR. JOHN CLARKE: John Clarke.						
20519.	Adobe page 98 through 99.						
20520.	MS. KYLE: I'm sorry, can you just clarify what IR this was, please?						
20521.	MR. JOHN CLARKE: Sorry, this does seem to be IR 1.12.						
20522.	MS. KYLE: From whom?						
20523. was from	<b>MR. JOHN CLARKE:</b> Oh sorry, I thought it was from I believe it the Gitxaala Nation but I might be mistaken.						
20524.	So we would have to scroll up.						
20525.	MS. KYLE: I just want to confirm that that's the case.						
20526. the Gitxaa	Actually, it's fine, my colleague, Ms. Mathers, has confirmed that it is ala Nation Information Request. Thank you, Mr. Clarke.						
20527.	MR. JOHN CLARKE: Thank you.						
	And so I think some of your questions were going to: Is there was exprect information put out by the Government of Canada on the existence expression and						

MS. KYLE: I'm sorry, where does it say that there was incorrect

20529.

information put out by Canada?

- 20530. **MR. JOHN CLARKE:** If you scroll down to the next page, please, Ms. Niro?
- 20531. In 1972, the Government of -- the terms of reference for the Panel contained the following statement:

"In 1972, the Government of Canada imposed a moratorium on crude oil tanker traffic through the Dixon Entrance, Hecate Strait, and Queen Charlotte Sound due to concerns over potential environmental impacts. However, this statement was not correct.

In 1972, the Government of Canada imposed a moratorium on oil and gas exploration and development activities offshore British Columbia, not a moratorium on crude oil tanker traffic."

- 20532. The full text of the errata -- so that would be the error I'm referring to -- can be viewed on NRCan's website. It's reprinted below but I know the Panel Chair will not want me to read it out.
- --- (Laughter/Rires)
- 20533. **THE CHAIRPERSON:** Thank you, Mr. Clarke. You're right.
- 20534. **MS. KYLE:** So my understanding is that the terms of reference for the public review panel were issued -- just bear with me for one moment here till I find the date. Of course I can't find it now. Was it about 2004; is that correct?
- 20535. **MR. JOHN CLARKE:** I'm sorry -- John Clark for NRCan -- I don't have the date in front of me either.
- 20536. **MS. KYLE:** Let me find the reference and we'll pull it up.
- 20537. **MR. JOHN CLARKE:** Subject to check, I'm willing to accept that it's 2004 though.
- 20538. **MS. KYLE:** Yeah, so it was October 29<sup>th</sup> -- thank you to my friend. October 29<sup>th</sup>, 2004. I take it you don't disagree with that as being the date?

- 20539. MR. JOHN CLARKE: John Clarke.
- 20540. I don't have reason to disagree, no.
- 20541. **MS. KYLE:** Okay. And my understanding is that the errata that is referenced in the IR response by the federal government was issued -- and again just bear with me -- in 2009. Is that correct?
- 20542. MR. JOHN CLARKE: That does match my understanding, yes.
- 20543. **MS. KYLE:** So the correction to these Terms of Reference were issued five years after the public report of the public review panel was issued?
- 20544. MR. JOHN CLARKE: Yes, that's my understanding of it.
- 20545. **MS. KYLE:** And I just want to direct a question on this to Transport Canada, given that it's their evidence about the moratorium.
- 20546. Did Transport Canada consider the Terms of Reference or the recommendations or statements made in the public review panel that was issued in October 2004, prior to giving their evidence on this issue?
- --- (A short pause/Courte pause)
- 20547. MR. DONALD ROUSSEL: Thank you.
- 20548. No, it appears that that was not done during the time of the filing of our evidence, this was done pre year or two. We did file ---
- 20549. **MS. KYLE:** I'm ---
- 20550. MR. DONALD ROUSSEL: We did file evidence in December 2011.
- 20551. **MS. KYLE:** Sorry, I just missed the middle part of your answer. So you did not ---
- 20552. **MR. DONALD ROUSSEL:** We filed our evidence in December 2011, Madame Chair.

- 20553. So your question was this erratum was fine in 2009 and corrected in 2009. So my understanding of your question is did we take this into consideration when we filed the evidence in 2011. Well, the erratum was already corrected.
- 20554. **MS. KYLE:** So you did not consider the Terms of Reference or the statements or recommendations made in the public review report before you provided the evidence in December 2011?
- 20555. **MR. DONALD ROUSSEL:** We provided the evidence with the information we had in 2011.
- 20556. **MS. KYLE:** So did you consider the errata before you provided your evidence in December 2011?
- 20557. **MR. DONALD ROUSSEL:** The errata was corrected in 2009.
- 20558. **MS. KYLE:** Yeah, so did Transport Canada take that errata into account when they provided their evidence on the tanker moratorium in December 2011?
- 20559. **MR. DONALD ROUSSEL:** Well, we did take into consideration the tanker exclusion zone as we understand it.
- 20560. **MS. KYLE:** But did you specifically take into account the original Terms of Reference as referenced in the IR response and the errata ---
- 20561. MR. DONALD ROUSSEL: No.
- 20562. **MS. KYLE:** --- to those Terms of Reference? No, okay.
- 20563. MR. DONALD ROUSSEL: No, no.
- 20564. MS. KYLE: Thank you.
- 20565. So I do want to look at some documents that have been filed in relation to that public review panel. The first exhibit is D72-15-13, Ms. Niro, at Adobe -- sorry, just the first page there is statement of work, Natural Resources Canada, federal public review of the moratorium on B.C. offshore oil and gas activities, public review panel, statement of work.

- 20566. Anybody disagree with me that this relates to the public review panel on oil and gas activities off the coast of B.C. that was issued in 2004?
- --- (No response/Aucune réponse)
- 20567. **MS. KYLE:** And if we turn to page 4 -- Adobe page 4. So this is a document, as you saw on the first page, that was a statement of work issued by the Government of Canada.
- 20568. Sorry, I think, Ms. Niro, you were on page 4, I just didn't realize it. In the background section to this statement of work if you could please review the first paragraph in the background section starting, "In 1972, the Government of Canada imposed a moratorium on crude oil tanker traffic".
- 20569. And, Mr. Roussel, when you're done reading that if you could just let me know.
- 20570. Okay, so would you agree with me that this statement of work for the public review of the moratorium in B.C. offshore oil and gas activities explicitly states that Canada imposed a moratorium on crude oil tanker traffic through Dixon Entrance, Hecate Strait and Queen Charlotte Sound in 1972 because of concerns about environmental impacts?
- 20571. **MR. DONALD ROUSSEL:** The answer needs to come from NRCan. That's an NRCan document. And we're working from a statement of work, which is far from, Madame Chair, legislations or regulations or a former Order in Council from the Government of Canada. That could have been made by any clerk anywhere 40 years ago. But I'll let NRCan answer.
- 20572. **MS. KYLE:** Thank you.
- 20573. Mr. Clarke, would you agree that this statement of work does refer to that 1972 moratorium on oil tanker traffic?
- 20574. **MR. JOHN CLARKE:** And this statement of work is just the -- yes, as Mr. Roussel noted, it's a statement of work from NRCan. It contains the same error that we issued an erratum for. These documents were all prepared in or about the same time. We did make the same error. It's an NRCan document.
- 20575. MS. KYLE: I'm sorry, Mr. Clarke, could I just get you to sit closer.

Thank you.

- 20576. **MR. JOHN CLARKE:** It is an example of the error that NRCan made. And I already brought us forward the evidence of NRCan filed an errata to say that we had published a Terms of Reference that said there was an oil tanker moratorium in 1972 but in fact that's not the case.
- 20577. We've already filed evidence and I've read it out now that said that there was no oil tanker moratorium in 1972; that our references to that were incorrect, we made an error. So this is just a repetition of that error again in a different document, but it is the same error, and I think I've answered this question.
- 20578. **MS. KYLE:** Okay. So are you suggesting -- because I am going to take you to a few documents. Are you suggesting that every time the Government of Canada has previously stated that there was an oil tanker moratorium off the west coast of Canada imposed in 1972 that that was an error?
- 20579. **MR. JOHN CLARKE:** I'm going to state that where NRCan made those statements. But if you want to take me to a different document we can look at that one too.
- 20580. **MS. KYLE:** Okay. So the answer was yes whenever NRCan makes that statement in documents?
- 20581. **MR. JOHN CLARKE:** Subject to you finding an example I'm sorry, I -- you know, subject to you showing me an example to the contrary, but the ones I'm aware of in the evidence and the evidence that's filed here, those are all examples of NRCan having repeated the same error.
- 20582. MS. KYLE: Okay. Thank you.
- 20583. And would you agree that that first paragraph in this statement of work for the public review panel refers to there being one moratorium but that moratorium started as a crude oil tanker traffic moratorium and then was extended to include oil and gas activities.
- 20584. Would you agree that that's the way it's presented there in the first paragraph?

- 20585. **MR. JOHN CLARKE:** Yes, I believe I've already explained I believe these statements to be in error. So expounding on -- you know ---
- 20586. **MS. KYLE:** Yes, and I have your evidence on that. But I just want to get your confirmation with my reading that you agree with my reading of that that the way that this moratorium is described in this statement of work is that Canada first imposed a moratorium on crude oil tanker traffic and then subsequently extended that moratorium to include offshore oil and gas activities. Would you agree that's how it's described?
- 20587. **MR. JOHN CLARKE:** Yes, certainly those are the words on the page there, yes.
- 20588. **MS. KYLE:** Thank you.
- 20589. And Mr. Roussel, before Transport Canada provided its evidence to the Joint Review Panel on the tanker moratorium, did Transport Canada have any discussions with NRCan about statement that NRCan had made in the past about the tanker moratorium?
- 20590. **MR. DONALD ROUSSEL:** Yes, we did do some exchange of information when those issue were raised, Madame Chair.
- 20591. **MS. KYLE:** Thank you, and what information was exchanged in that regard?
- 20592. **MR. DONALD ROUSSEL:** Regarding the errata.
- 20593. **MS. KYLE:** Right.
- 20594. **MR. DONALD ROUSSEL:** Madame Chair, I think the errata was highlighted in 2009. Our evidence is clear on the fact that it is a voluntary tanker exclusion zone. Two Bill were tabled in Parliament, one in March 2011, the other one in June 2012. The Government of Canada make it clear that they didn't want to legislate on these matters.
- 20595. So for us at this juncture, it is what it is, it's a voluntary tanker exclusion zone that do not impose any restrictions of tanker coming in and out of Canada.

- 20596. **MS. KYLE:** Thank you, Mr. Roussel, but my questions don't relate to those Private Members Bills, they relate to statements previously made by the Government of Canada in relation to oil tanker moratoriums, so I think those are two distinct issues.
- 20597. I wanted to turn now, Ms. Niro, to -- it's the same exhibit, D72-15-13, but Adobe page 8, please, Ms. Niro. Thank you.
- 20598. So this is part of a statement of work that we referred to earlier. It provides some background information and under "Federal Response" -- if Ms. Niro, you could scroll down, thank you -- if you could please read the first statement, I guess Mr. Clarke and Mr. Roussel in relation to any future change by Cabinet.
- 20599. So in this document prepared by the federal government, in relation to the Public Review Panel, would you agree with me that in the background section, there is reference to:

"Any future change[s] [...] to the [...] west coast moratorium policy [would require] a Strategic Environmental Assessment, as a result of a Cabinet Directive in 1996..."

- 20600. MR. JOHN CLARKE: It's John Clarke for NRCan.
- 20601. The reference to the strategic environmental assessment is -- you know, what the purpose of these documents were, we were, at the point, the Government of Canada was looking at offshore oil and gas exploration and development activities. So the references to the strategic environmental assessment are in that context.
- 20602. **MS. KYLE:** Okay. Well, this document though -- again if you scroll up Ms. Niro to the top -- it repeats again that the moratorium was on oil -- crude oil tanker traffic that was subsequently extended to oil and gas activity. So it's in that context I would suggest that they're making the comment that there needed to be a strategic environmental assessment, as required by a Cabinet Directive. Would you agree with me that that's what this document would suggest?
- 20603. **MR. JOHN CLARKE:** No, I'm sorry because there was no moratorium on crude oil tanker traffic. The only sentence -- in that first paragraph that the strategic environmental assessment could refer to then is the

one that did exist and that is explained, again, in our evidence, is the moratorium on oil and gas activities, those being exploration and development in the offshore.

- 20604. **MS. KYLE:** And have you reviewed the Cabinet Directive in 1996 and the revised Cabinet Directive in 1999?
- 20605. **MR. JOHN CLARKE:** I'm aware of both directives as part of my -- my current duties, yes.
- 20606. **MS. KYLE:** Okay. And can you advise whether or not they relate only to offshore oil and gas development or whether they relate to oil and gas activities?
- 20607. **MR. JOHN CLARKE:** The Cabinet Directive is the Cabinet Directive on the environmental assessment of policy, plan and programs. So it's a Cabinet Directive that requires there to be a consideration by Cabinet of the environmental implications of any proposal put before Cabinet before a decision is taken.
- 20608. So you can find a copy of that Cabinet Directive on the Canadian Environmental Assessment Agency's website. There's a Privy Council Office document that provides guidelines on how the federal government conducts strategic environmental assessments.
- 20609. And while I'm talking, NRCan has a very helpful website on our -- how we implement the strategic environmental assessment policy at NRCan.
- 20610. **MS. KYLE:** So ---
- 20611. **THE CHAIRPERSON:** Mr. Clarke, we're just going to have to get you to pull that microphone closer ---
- --- (Laughter/Rires)
- 20612. **THE CHAIRPERSON:** And you're going to have to slow down, thank you.
- 20613. Our interpreters are working hard to keep up with you, but there's a limit to their abilities to keep going. So if you could just make sure that it's nice and close by and that you slow down just a little. Thank you.

- 20614. MR. JOHN CLARKE: Thank you, Madam Chair.
- --- (Laughter/Rires)
- 20615. **MS. KYLE:** So given that description of the Cabinet Directive, would you agree with me that if there was indeed a moratorium that included restrictions on crude oil tanker traffic transiting off the west coast of B.C., that that would require this strategic environmental assessment -- sorry, to change -- to change that moratorium would require a strategic environmental assessment.
- 20616. **MR. JOHN CLARKE:** So because the Cabinet Directive is so broadly framed I can say that any policy -- any document brought forward for Cabinet decision-making is supposed to be accompanied by a full consideration of the environmental implications -- the important environmental implications of that decision.
- 20617. So if a document like that was brought forth for a Cabinet decision, there would have to be something -- some sort of strategic environmental assessment completed in parallel with that Cabinet decision, yes.
- 20618. **MS. KYLE:** And Mr. Roussel, did Transport Canada consider the Cabinet Directive from 1996, as revised in 1999, prior to providing the evidence in relation to the tanker moratorium?
- 20619. **MR. DONALD ROUSSEL:** We have not considered the strategic environmental assessment.
- 20620. **MS. KYLE:** Or the Cabinet Directive?
- 20621. MR. DONALD ROUSSEL: No, not on -- not on this particular one.
- 20622. MS. KYLE: Okay, thank you.
- 20623. And Mr. Clarke, would you agree that it appears from the statements in section 1.1 of this exhibit that the public review panel process was supposed to be a strategic environmental assessment of the moratorium?
- 20624. MR. JOHN CLARKE: John Clarke, NRCan.

- The moratorium on offshore oil and gas development.
- 20626. **MS. KYLE:** And why do you say it was only with respect to oil -- offshore oil and gas development given that this document references oil and gas activities?
- 20627. MR. JOHN CLARKE: John Clarke, NRCan.
- 20628. Those are the activities for which there is a federal moratorium and that's explained in our errata.
- 20629. **MS. KYLE:** Would you agree that whatever the moratorium included, the intention of the public review was to be the environmental assessment -- strategic environmental assessment of that moratorium, leaving aside what the moratorium included? Would you agree that this public review panel process was to be the strategic environmental assessment of that moratorium?
- 20630. **MR. JOHN CLARKE:** John Clarke for NRCan.
- No, that's not my understanding.
- 20632. **MS. KYLE:** So is your understanding that the public review process was not a strategic environmental assessment?
- 20633. **MR. JOHN CLARKE:** My understanding is that this -- the public review process was not a strategic environmental assessment of a moratorium on offshore oil tanker traffic, no.
- 20634. **MS. KYLE:** No, that's not my question. So let's put aside our -- our debate here about whether the moratorium included a moratorium on tanker traffic.
- 20635. Would you agree that, whatever the moratorium consisted of, this public review panel process was to be the strategic environmental assessment process in relation to lifting that moratorium?
- 20636. **MR. JOHN CLARKE:** Sorry, but it is -- it is hard for me to answer this question and put aside without saying that there was no intention to the best of my understanding for there to be a strategic environmental assessment of

offshore oil tanker traffic.

- 20637. This was intended to inform the strategic environmental assessment of the moratorium that did exist and that was the moratorium on offshore oil and gas.
- 20638. MS. KYLE: Okay. Thank you.
- 20639. So now, I want to turn to Exhibit D72-15-17 and this, again, is a document obtained through an Access to Information Request to the Federal Government and the email -- cover emails referencing an attached slide deck.
- 20640. So over the page, Ms. Niro, please. And this is going to be -- can we rotate it, otherwise, we're all going to have to tilt our heads. Thank you very much. You worked your magic again.
- 20641. So this is a slide deck, as the cover email states, entitled "Planning Sessions, Public Review of the Federal Moratorium on Oil and Gas Activities Offshore British Columbia".
- 20642. It indicates, if you scroll down, Ms. Niro, that it's provided by Canada in January, 2004. It does not indicate which department of Canada it was provided by but if we turn to page -- sorry, one moment, page 13 I believe, Ms. Niro, of that exhibit?
- 20643. If you could just please read the title and the first bullet of that exhibit?
- 20644. And, Mr. Clarke, would you agree with me again that this document references that Canada imposed a tanker moratorium in 1972 that was later extended to other activities?
- 20645. MR. JOHN CLARKE: John Clarke for NRCan.
- Yes, that's -- that's what the slide says.
- 20647. **MS. KYLE:** And do you know if this slide deck was prepared by NRCan?
- 20648. MR. JOHN CLARKE: I'm sorry, I do not.
- 20649. MS. KYLE: And I also want to take you to another slide deck which

is Exhibit D72-15-19, Ms. Niro.

- 20650. This one's entitled "Planning Session for the Public Review of the Federal Moratorium on Oil and Gas Activities Offshore British Columbia".
- 20651. Again, if we scroll down, Ms. Niro, indicates it's prepared by Canada January, 2004 but it doesn't provide a department.
- 20652. And if we go to page 8 of that document again? If you read the title and first bullet?
- 20653. And, again, would you agree with me that this slide deck also refers to a 1972 tanker moratorium that was later extended to other offshore activities?
- 20654. **MR. JOHN CLARKE:** John Clarke for NRCan.
- 20655. That is what the slide says, yes.
- 20656. **MS. KYLE:** And do you know if this slide deck was prepared by NRCan?
- 20657. **MR. JOHN CLARKE:** I'm sorry, I do not.
- 20658. **MS. KYLE:** And, Mr. Roussel, do you know if either of those slide decks were prepared by Transport Canada.
- 20659. **MR. DONALD ROUSSEL:** I do not know.
- 20660. MS. KYLE: Thank you.
- 20661. So we talked earlier about the errata to the terms of reference. I'd actually like to -- to go to the actual terms of reference for the public review panel.
- 20662. And, Madam Chair, Gitxaala Nation did file the full report in December, 2001 but we filed links only to those -- to that document and, in preparing the cross-examination we realized that by doing that we wouldn't actually have the page numbers, the actual document and the pages filed with the registry so I provided the Joint Review Panel as well as my friend with that aid to questioning that takes out the excerpted portions that we want to put to the

witnesses today.

- 20663. So, Ms. Niro, that would be the AQ, the public review panel report. Thank you. And if we can go to the AQ, page 5 of that report.
- 20664. So again, this is the actual "Public Panel Review Report" as the title of Appendix A1 says and this is an appendix to that report. And if you could go down to the next page, I believe, Ms. Niro? Thank you.
- 20665. So these are the -- sorry, Ms. Niro, if you could just scroll back up, I forgot to explain one thing. Just scroll up a little bit further.
- 20666. Would you agree with me, Mr. Clarke, that this Appendix A1 constitutes the terms of reference for the public review panel?
- 20667. MR. JOHN CLARKE: John Clarke for NRCan.
- 20668. Yes, and this is precisely the Appendix A1 of this report that's expressly what's mentioned in the errata I've been referring to a few times today.
- 20669. MS. KYLE: Okay. Thank you.
- 20670. So, Ms. Niro, the next page, please? Thank you.
- 20671. And again, we see the statement at the beginning of the "Background" that there was a moratorium on crude oil tanker imposed in 1972 in Dixon Entrance, Hecate Strait and Queen Charlotte Sound that was subsequently extended to include oil and gas activities.
- 20672. Do you see that and do you agree that that's what it says?
- 20673. **MR. JOHN CLARKE:** It's John Clarke for NRCan.
- 20674. I'm certain I've said this is the -- this is the topic of the errata which I've already referred to and I actually read that sentence out I think -- I think.
- 20675. **MS. KYLE:** Yes.
- 20676. MR. JOHN CLARKE: Okay.

- 20677. **MS. KYLE:** So you agree that the original terms of reference for the public review panel expressly referred to a 1972 crude oil tanker traffic moratorium?
- 20678. MR. JOHN CLARKE: John Clarke for NRCan.
- Yes. Yes, it does.
- 20680. MS. KYLE: Okay. Thank you.
- 20681. And, Mr. Clarke, sorry to keep you on the hot spot on this but you seem to be the most knowledgeable about -- about these documents.
- 20682. So I also want to just ask if you're aware of the Royal Society of Canada review that happened basically in tandem with the public review process in relation to the oil and gas moratorium?
- 20683. **MR. JOHN CLARKE:** It's John Clarke for NRCan.
- 20684. I'm aware it exists but not much more than that.
- 20685. **MS. KYLE:** Okay.
- 20686. So I'd like to turn the report up and, Ms. Niro, that's Exhibit D72-17-20.
- 20687. And again, Madam Chair, this was a document that we also filed through a link but because the actual pages weren't filed, we provided an aid to questioning to the Joint Review Panel as well as my friend.
- 20688. So this is the -- sorry, Ms. Niro. So this is -- just to explain what we're talking about, this was the exhibit that was filed that has the various documents and, Ms. Niro, my apologies but if you could pull up the second AQ that Gitxaala Nation provided on Monday?
- 20689. So this is, as you can see, Mr. Clarke, the report of the expert panel on Science Issues Related to Oil and Gas Activities Offshore B.C. This isn't the full report but if we turn to -- to page 4, Adobe page 4 -- is there a highlighted section there? Yes.

- 20690. So these are the conclusions of the Royal Society of Canada in their review of the moratorium. And if you could read the statement under "Conclusions" regarding the moratoria and you'll note that they say "moratoria", plural, on oil and gas activities.
- 20691. And would you agree that, in this report, the Royal Society of Canada is referring to moratoria, plural, that were put in place because of concerns that oil and gas activities including tanker traffic transiting through the area would unduly endanger the environmental health of the region?
- 20692. Do you see that and do you agree that's what it states?
- 20693. MR. JOHN CLARKE: Yes.
- 20694. **MS. KYLE:** And if we turn to the next page, Ms. Niro, please?
- 20695. So these are actually, again, the conclusions of the Royal Society of Canada in their review of what they call the "moratoria". If you could read the highlighted portion of that document, please, Mr. Clarke?
- 20696. And would you agree that the Royal Society of Canada concluded that the restriction on tanker traffic in transit along the west coast of North America from entering the Coastal Zone should be maintained for the time being?
- 20697. Would you agree that that's one of the conclusions stated in this report?
- 20698. MR. JOHN CLARKE: It's John Clarke for NRCan.
- 20699. I can continue to agree that those are the words that appear on the page but this is not anywhere in my -- the evidence I filed and I already explained, at the beginning of this, I only have a cursory knowledge of the documents so I can't add much more to it except to acknowledge your reading of these words. So ...
- 20700. **MS. KYLE:** Okay.
- 20701. And when you say "the evidence that you filed", are you referring to the response to the Gitxaala Nation information request that you referenced earlier?

- 20702. MR. JOHN CLARKE: Yes.
- 20703. **MS. KYLE:** Okay.
- 20704. And would you agree with me that there has been -- well, actually, let's -- before we go there, let's turn to the terms of reference for the Science Panel which is at Adobe page 7, Ms. Niro.
- 20705. So this is attached to the same document, Appendix 1, and you'll see that it's entitled "Terms of Reference", and if you could read the highlighted portion under "Background"?
- 20706. And would you agree with me that, again, in this report, the Science Panel is saying -- or the Royal Society of Canada also known as the "Science Panel"-- is saying that Canada did impose a tanker moratorium on crude oil tankers in 1972?
- 20707. **MR. JOHN CLARKE:** It's John Clarke for NRCan.
- 20708. Again, those are the words on the page.
- 20709. **MS. KYLE:** And would you agree that there's been no errata changing the terms of reference for the Royal Society of Canada's review?
- 20710. **MR. JOHN CLARKE:** There is no errata that I'm aware of on my website changing this errata.
- 20711. Although, I will note that these errata contains the same text that is in the errata we did file on our website.
- 20712. **MS. KYLE:** And, Mr. Roussel, before Transport Canada provided its evidence on the tanker moratorium, did Transport Canada consider the conclusions, recommendations and terms of reference for the Royal Society of Canada review?
- 20713. **MR. DONALD ROUSSEL:** No, we didn't.
- 20714. MS. KYLE: Okay. Thank you.
- 20715. And, Mr. Clarke, are you aware that Canada prepared media lines in

relation to the public review panel report and the Science Panel report?

- 20716. MR. JOHN CLARKE: It's John Clarke for NRCan.
- 20717. I believe you may have filed those in your evidence but I'm not specifically aware of them.
- 20718. **MS. KYLE:** Okay.
- 20719. And so you can anticipate where I'm going. Let's turn that up. That's Exhibit D72-15-37. Thank you, Ms. Niro.
- 20720. And I think, perhaps, it may be the next page, Adobe page 4 actually, Ms. Niro. Thank you.
- 20721. So this is document entitled "Media Lines: Release of Two Reports on the B.C. Offshore Oil and Gas Moratorium". And, Mr. Clarke, if you want to just take maybe a moment to look at this media line -- it's not very long -- and just confirm for me that these media lines are being provided in relation to the public review panel process report and the Royal Society of Canada report.
- --- (A short pause/Courte pause)
- 20722. MR. JOHN CLARKE: That does -- John Clarke for NRCan.
- Yes, that does seem to be their scope.
- 20724. **MS. KYLE:** Yes, thank you.
- 20725. And on the next page, Ms. Niro, please?
- 20726. Under "Background" again we see -- if you just want to review the first paragraph under "Background" and just tell me if you agree that it states that both the federal and provincial governments imposed a moratorium on oil and gas activities and the Government of Canada also imposed a moratorium on crude oil tanker traffic through Dixon Entrance, Hecate Strait and Queen Charlotte's Sound?
- 20727. MR. JOHN CLARKE: That's what I read, yes.

- 20728. **MS. KYLE:** And would you agree that this media release does not state that the Science -- sorry, the Royal Society of Canada report and the public review panel report went beyond their respective mandates in referencing an oil tanker moratorium?
- 20729. MR. JOHN CLARKE: It's John Clarke for NRCan.
- 20730. I don't believe this is a media release, I think these are media lines.
- 20731. MS. KYLE: Sorry, media lines. Thank you, Mr. Clarke.
- 20732. But would you agree that the media lines don't state anywhere -- and certainly take your time to review it -- but they don't state anywhere that I can see that it was not within the mandates of the public review panel or the Royal Society of Canada to review and consider the tanker -- oil tanker moratorium?
- 20733. MR. JOHN CLARKE: It's also -- John Clarke for NRCan.
- 20734. If I'm reading the header correctly, it's also marked a "draft"; so I really don't know what weight to give this discussion.
- 20735. **MS. KYLE:** I'm sorry, where are you -- oh, yes, "Draft for Internal Discussion". At the bottom, yes, I see that, Mr. Clarke. Okay.
- 20736. But would you agree that it doesn't contain any comment that those two panels acted beyond their mandates?
- 20737. **MR. JOHN CLARKE:** In a -- John Clarke for NRCan.
- 20738. In a draft document that's partially redacted, you're right, I don't see those words.
- 20739. **MS. KYLE:** And would you also agree that this -- these media lines, albeit they're draft, do not indicate anywhere that the public review panel or the Royal Society of Canada were incorrect in stating that there was a moratorium on oil tanker traffic off the Coast of Canada?
- 20740. **MR. JOHN CLARKE:** Again, for draft media lines that are partially redacted that you filed into evidence, I don't see those words there, no.

- 20741. **MS. KYLE:** Okay.
- 20742. And just to clarify, the reason they're redacted is because, when we obtain them through the Access to Information Request process, they were redacted so we had no control over that; just to clarify.
- 20743. MR. JOHN CLARKE: Nor do I have any control over that either.
- 20744. **MS. KYLE:** Yes. Okay.
- 20745. MR. JOHN CLARKE: Thank you.
- 20746. MS. KYLE: Thank you.
- 20747. Are you aware of any statements made by Canada in relation to the Science -- sorry, the Royal Society of Canada report or the public review panel report prior to 2009 to the effect that those two panels acted outside their mandates in looking at a tanker moratorium on oil tankers?
- 20748. **MR. JOHN CLARKE:** As I've said before, this is not within NRCan's filed evidence so, while I may not be aware of it, that doesn't mean it doesn't exist.
- 20749. So, I'm sorry, I don't think I can give a full answer to your question.
- 20750. MS. KYLE: Okay. Thank you.
- 20751. I'd like to now turn to Exhibit D72-15-42. And that's at Adobe, I believe page 19, Ms. Niro, but I could be wrong.
- 20752. Let's actually, before we go to page 19 -- is this page 19? So this is again a slide deck. It's entitled "Canada's Review of the Oil and Gas Moratorium Offshore British Columbia".
- 20753. And, Ms. Niro, if you can just scroll down? It's November 25<sup>th</sup>/26<sup>th</sup>, 2004 and then, just further down, it indicates it's being provided by Natural Resources Canada.
- 20754. Do you agree with that, Mr. Clarke?

- 20755. MR. JOHN CLARKE: Yes.
- 20756. **MS. KYLE:** And if we -- and if we turn the page to -- I believe it is -- I'm sorry, Ms. Niro, I don't seem to have the Adobe page reference for that.
- 20757. If you could just scroll down about seven or eight pages?
- 20758. My apologies. Sorry it should still be part of that slide deck. I may have to come -- well, actually if we just scroll down a few pages maybe we can find it. That's it? Okay, we'll have to come back to that one.
- 20759. Okay, my very learned colleague here has pointed out that we had to divide this exhibit up it was so large. So it's the next Exhibit so D72-15-43. It's the continuation of the slide deck. And at page -- page 8, I believe. Yes, we have it. Thank you, Ms. Niro.
- 20760. So this is on -- part of that same NRCan slide deck -- sorry, slide deck from 2004. And this document states if you read the conclusions -- would you agree that NRCan there is indicating that one of the conclusions of the science panel, or the Royal Society of Canada panel, was that the "transit tanker traffic ban in coastal zones should be maintained for the time being"?
- 20761. MR. JOHN CLARKE: Those are the words on the slide, yes.
- 20762. **MS. KYLE:** And Mr. Roussel, in providing the evidence on the tanker -- sorry on the -- yes, on the tanker moratorium in December 2011, did Transport Canada consider or review any of these materials that were -- sorry prepared by Canada in relation to the Royal Society of Canada and public panel review process?
- 20763. **MR. DONALD ROUSSEL:** No we didn't, madame.
- 20764. MS. KYLE: Okay, thank you.
- 20765. And I guess both Mr. Clarke and Mr. Roussel, and anybody else who would like to chime in on this, are you aware that there are members of the Canadian public who have raised questions and concerns about the existence of a tanker moratorium off the west coast of B.C. and its effect on the proposed Northern Gateway Pipeline's Project?

- 20766. **MS. ANDERSON:** Madam Chair, if I might interject. I wonder if my friend could rephrase her question to one that's more specific. It's such a broad question to ask.
- 20767. I think it might help the witnesses if it could be narrowed down to if there are concerns or confusion expressed by a particular group, that would probably be helpful to the witnesses.
- 20768. **MS. KYLE:** Okay I'm happy to do that.
- 20769. Are you aware that a former Member of Parliament, David Anderson, has raised concerns about the fact that in his view there is an oil tanker moratorium that was put in place when he was in Cabinet and that the Northern Gateway Pipeline Project is inconsistent with that moratorium?
- 20770. **MR. DONALD ROUSSEL:** I'm aware of the statement of Mr. Anderson and I did saw the TV interview on these matters, Madame Chair.
- 20771. **MS. KYLE:** I just wanted to turn to a letter that was provided by Mr. Anderson that has been filed as evidence. It's D72-15-46, Ms. Niro, and that's at Adobe page 5.
- 20772. So if you could just take a moment, Mr. Roussel, to review this letter from Mr. Anderson.
- --- (A short pause/Courte pause)
- 20773. **MS. KYLE:** And Mr. Roussel, would you agree that in this letter at the time Honourable David Anderson raised some concerns about the -- what he refers to as the Enbridge pipeline between Alberta and the B.C. northwest coast because of the fact that in his view there was a moratorium placed on tanker movements in Canadian waters off the northeast Pacific for 35 years. Do you agree that that's what he's saying in this letter?
- 20774. **MR. DONALD ROUSSEL:** That's what's written in this letter, Madame Chair.
- 20775. **MS. KYLE:** And would you agree that he's also referencing the conclusions of the Priddle report in relation to that oil shipping moratorium?

- 20776. **MR. DONALD ROUSSEL:** The title of the Priddle report is it the Royal Society of Canada report?
- 20777. **MS. KYLE:** That's actually the public review panel, report is the Priddle Report.
- 20778. MR. DONALD ROUSSEL: Yes, that's what this letter said, Madam.
- 20779. **MS. KYLE:** Yes, thank you.
- 20780. And if we can turn to the response that was provided to Mr. Anderson at the time, which is Exhibit D72-15-46. Thank you and it's Adobe page 2. Actually no, I think you had it. You know better than me what page I want to be on.
- 20781. I think it actually is supposed to be in Exhibit D72-15-46, Adobe page 2. There I think that's it. It's a -- yes that's the letter I was looking for. Thank you, Ms. Niro.
- 20782. So I just -- this is a letter to David Anderson, MP at the time, from the Minister of Natural Resources Canada. So perhaps this is better directed to Mr. Clarke. But if you can look at the fourth paragraph of that letter, at the very end of the first page; if you could just read that for me please?
- 20783. And would you agree that in that paragraph Minister Efford appears to be referring to the TAPS routing that we referenced earlier in this cross-examination?
- 20784. MR. JOHN CLARKE: It's John Clarke for NRCan.
- 20785. And I'll start by responding and say yes I see that the word "TAPS" appears there but my knowledge of TAPS is very limited, so if Transport Canada has anything to add of course they can.
- 20786. **MS. KYLE:** Okay. Mr. Roussel, would you agree that Minister Efford appears to be referring to the TAPS routes in the fourth paragraph?
- 20787. **MR. DONALD ROUSSEL:** That's what he's talking about in -- which date is it, 2005?

- 20788. **MS. KYLE:** Yes August 26<sup>th</sup> 2005 is this letter. And the TAPS routes is the route that we talked about earlier that was put in place in 1977; correct?
- 20789. **MR. DONALD ROUSSEL:** Yes.
- 20790. **MS. KYLE:** And if we can go to the next page please, Ms. Niro? Thank you.
- 20791. And if you would read the paragraph at the top of that page please?
- --- (A short pause/Courte pause)
- 20792. **MS. KYLE:** I guess I'll start with Mr. Clarke and we can turn to Mr. Roussel if need be.
- 20793. But would you agree that Minister Efford here is stating that, in his view, although the -- there was a recommendation made in the Priddle report, and although the Royal Society of Canada referred to present restrictions on transit tanker movement in the report, the scope of the federal review process was limited to examining the current moratorium on oil and gas activities? Do you agree that that's what he's saying?
- 20794. **MR. JOHN CLARKE:** No. It's John Clarke for NRCan.
- 20795. I do think you might have misspoken. Could you repeat your question again please just so I'm sure?
- 20796. **MS. KYLE:** Certainly. And I may well have so. I'm happy to do that.
- 20797. Would you agree that in that paragraph, Mr. Efford is indicating that although the Royal Society of Canada referred to a restriction on tanker movement in its report, the scope of the review process was limited to examining the moratorium on oil and gas activities in the Queen Charlotte Basin?
- 20798. **MR. JOHN CLARKE:** Yes. John Clarke for NRCan. That's what sentence says.
- 20799. MS. KYLE: Okay. And would you agree with me that that statement

appears to be inconsistent with the Terms of Reference that we just looked at for the Royal Society of Canada review, as well as the Terms of Reference for the public review process?

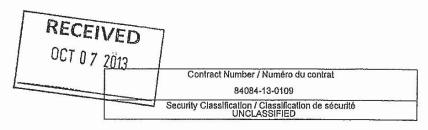
- 20800. **MR. JOHN CLARKE:** Yes -- John Clarke for NRCan -- it does seem, at this point, that the error had been noted.
- 20801. **MS. KYLE:** All right. So this is 2005 when the issue is being raised specifically in the context of Northern Gateway pipelines; that's when the error was first noted?
- 20802. MR. JOHN CLARKE: John Clarke for NRCan.
- 20803. No, that's not what I said.
- 20804. **MS. KYLE:** No, I'm just asking, is that when the error was first noted, was when the question of the moratorium was being raised in the context of the proposed Northern Gateway Pipelines Project?
- 20805. **MR. JOHN CLARKE:** John Clarke for NRCan.
- 20806. I don't know when the error was first noted so I can't say -- I'm not saying one thing -- I'm not answering that question one way or the other. I'm sorry, I don't know when the error was first noted and by whom.
- 20807. MS. KYLE: Okay. Thank you.
- 20808. **THE CHAIRPERSON:** Ms. Kyle, I don't know how much more you have in this area. I notice that it is past 3:30. Is this -- you look like you have pages there. I just wonder is this a convenient time to stop for the day?
- 20809. **MS. KYLE:** I do note your comments earlier, Madam Chair, about breaking at 3:30 today. I would be able to finish if we were able to sit until 4 but I'm in your hands if you do need to adjourn now.
- 20810. **THE CHAIRPERSON:** Thank you for the updated time estimate.
- 20811. We will adjourn for the day today and come back tomorrow morning at 8 o'clock in the morning.

20812. Thank you very much, everyone.

20813. MS. KYLE: Thank you, Madam Chair.

20814. **THE CHAIRPERSON:** Good evening.

--- Upon adjourning at 3:33 p.m./L'audience est ajournée à 15h33



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SECURITY REQUIREMENTS CHECK LIST (SRCL)
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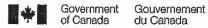
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Security Classification / Classification de sécurité UNCLASSIFIED

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